Appendix D

Hydrology and Hydraulics

Appendix D1

Coastal Engineering and Riverine Hydraulics Summary



SOUTH SAN FRANCISCO BAY SHORELINE STUDY PHASE 1, ALVISO ECONOMIC IMPACT AREA

Appendix D1 (to the Final South San Francisco Bay Shoreline Study Feasibility Study and Environmental Impact Statement): Coastal Engineering and Riverine Hydraulics Summary

3 June 2015

U.S. Army Corps of Engineers

San Francisco District

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ACRONYMS	
ACE	Annual Chance of Exceedance
ADH	ADaptive Hydraulics Modeling system
AEHW	Annual Extreme High Water level
CDF	Cumulative Distribution Function
CEPD	Comprehensive Evaluation of Project Datums
cfs	cubic feet per second
DDR	Design Documentation Report
DTM	Direct Transfer Method
EAD	Equivalent (or Expected) Annual Damage
EC	Engineer Circular
EM	Engineer Manual
ENSO	El Nino-Southern Oscillation
ER	Engineer Regulation
HEC-FDA	Hydrologic Engineering Center-Flood Damage reduction Analysis
HEC-RAS	Hydrologic Engineering Center-River Analysis System
HEC-SSP	Hydrologic Engineering Center-Statistical Software Package
HUC	Hydrologic Unit Code
Ktons/yr	Kilo (thousand) tons per year
LPP	Locally Preferred Plan
MEHW	Monthly Extreme High Water level
MHW	Mean High Water tidal datum
MLLW	Mean Lower Low Water tidal datum
MTL	Mean Tide Level tidal datum
NAVD88	North American Vertical Datum of 1988
NED	National Economic Development
NOAA	National Oceanographic and Atmospheric Administration
NRC	National Research Council
PDO	Pacific Decadal Oscillation
PED	Preconstruction Engineering and Design
RT	Residual Tide
SCC	California State Coastal Conservancy
SCVWD	Santa Clara Valley Water District
SLC	Sea Level Change
SSC	Suspended Solids Concentration
USACE	United States Army Corps of Engineers
USGS	United States Geological Survey
VE	Value Engineering
WSE	Water Surface Elevation

1 INTRODUCTION

1.1 PURPOSE OF THIS REPORT

This report summarizes the water resource engineering analyses required to support the planning and Federal interest determination of a multi-purpose flood risk management, ecosystem restoration, and recreation civil works project in South San Francisco Bay. This project is referred to as the "South San Francisco Bay Shoreline Study Phase 1, Alviso Economic Impact Area", or more generically as the "study" or "study area" in this report [see Figure 1 (South San Francisco Bay Shoreline Interim Study Areas)]. The area considered in the water resource engineering analyses differs from the study area, going further south into the watershed. This area for water resource engineering analyses will be referred to throughout the report as the "hydrologic study area" and is also shown in Figure 1 (South San Francisco Bay Shoreline Interim Study Areas).

This report is written as an appendix to the "Shoreline Phase 1 Study Integrated Interim Feasibility Study and Environmental Impact Statement/Report", also referred to simply as the "Integrated Document". The water resources engineering analyses span a decade of effort (2004 to 2014) and some analyses have been previously released to the public. Where analyses have been previously released to the public, they are referenced in this report as appropriate. Analyses that have not been previously released to the public are included in the main text of this report, or as an annex to this report/appendix to the Integrated Document where applicable. One exception to the unreleased analyses being included in this report is the "Tidal Flood Risk Analysis Summary Report", which is included as its own separate appendix (Appendix F) to the Integrated Document. Significant work has been produced for this project over the last decade and some analyses are not included in the previously released documents, this report, or Appendix F to the Integrated Document; because they have been superseded by other analyses.

1.2 BACKGROUND

The larger shoreline study area was originally studied in the 1980s for the purpose of determining the feasibility of, and Federal interest in, providing flood risk reduction against tidal and tidal-related fluvial inundation for developed areas within the tidal floodplain of San Francisco Bay in southern Alameda and Santa Clara County. The study report (USACE, 1988) recommended no action at that time due to the benefit-to-cost ratios of all alternatives being less than 1.0. Based on Congressional authority in 2002, the San Francisco District reviewed the previous study and determined in September of 2004 (USACE, 2004) that there was now sufficient Federal interest to proceed into the feasibility phase. It was decided to divide the study into four interim studies, due to the very large geographic extent of the shoreline study area. The four interim study areas were designated as the "Alameda County Eden Landing", Alameda County Cargill Ponds", "Santa Clara County Alviso Pond Complex", and "San Mateo County Ravenswood Ponds" (see Figure 1). It was further decided to start with the "Santa Clara County Alviso Pond Complex" interim study area progressed from 2004 to 2011, which corresponded with the completion of the USACE Feasibility Scoping Meeting milestone.

In 2011 it was mutually decided by the San Francisco District and the study's local partners (the Santa Clara Valley Water District [SCVWD] and the California State Coastal Conservancy [SCC]) to re-scope the study into a smaller area, to produce a constructible project within a reasonable time and cost. The deaths and damages caused by Hurricanes Katrina and Rita in 2005 re-focused the USACE on making public safety paramount in all USACE future activities, resulting in more stringent enforcement of existing guidance and new guidance from 2006 to present. Some of the additional USACE guidance was of concern to our local partners, as they were not required for the study at its start in 2004. As part of the re-scoping effort, the San Francisco District in partnership with the SCVWD and SCC produced an issue paper (USACE, 2011a), which recommended some changes from accepted practice on some of the USACE guidance. The San Francisco District followed the

technical guidance given in the issue paper from 2011 through the USACE Alternative Formulation Briefing milestone in 2013. These additional technical analyses are described in Appendix F of the Integrated Document (Tidal Flood Risk Analysis Summary Report) and excerpted and referenced herein as appropriate.



Figure 1. South San Francisco Bay Shoreline Interim Study Areas

The study's technical analyses can therefore be divided into three technical stages as given in Table 1 (The Technical Stages used in the South San Francisco Bay Shoreline Study, Phase 1). One of the significant differences between the technical stages is the treatment of sea level change (SLC). Past and current USACE policy requires that three SLC scenarios be considered when formulating and evaluating plans for a study, and was partially based on the three SLC curves given in (NRC, 1987). Typically, USACE has specified the local historical SLC for the low scenario, NRC I curve (or a modified version) for the intermediate scenario, and NRC III curve (or a modified version) for the high scenario. These National Research Council (NRC) SLC curves are shown in Figure 2-2 of (NRC, 1987); and the curves are based on a quadratic equation with the coefficients given in Table 2-4 of (NRC, 2012). The y-intercept passes through zero based on the start date for the equation; this start date varied depending on the guidance used.

Stage	Stage Period		Extent - Remarks			
Technical Stage I	2004 to 2011 Feasibility Scoping Meeting		Analyses covered the entire blue area in Figure 1.			
Technical Stage II	2011 to 2013	Alternative Formulation Briefing	Study re-scoped so that analyses only cover the purple hatched area in Figure 1. Analyses followed guidance given in the issue paper (USACE, 2011a).			
Technical Stage III	2013 to 2014	Will be included in the Public Draft Release	Analyses only cover the purple hatched area in Figure 1. Most Technical Stage II analyses were redone to meet USACE sea level change guidance.			

Table 1. The Technical Stages used in the South San Francisco Bay Shoreline Study, Phase 1

For this report, the majority of analyses were updated during Technical Stage III to follow the latest USACE SLC guidance given in ER 1100-2-8162 (USACE, 2013). The SLC curves used during this stage were generated using the website: http://www.corpsclimate.us/ccaceslcurves.cfm. These scenarios are referred to as the USACE Low SLC scenario, USACE Intermediate SLC scenario, and USACE High SLC scenario. However, there are still some analyses being used from the previous technical stages related to the ecosystem restoration (available sediment) aspects of the project. During Technical Stage II, EC 1165-2-212 (USACE, 2011b) was followed and the Modified NRC Curve III was used in modeling the future with-project condition (see Annex 3 of this report). During Technical Stage I, (Brown, 2010) used the NRC I curve for his modeling and sediment budget analyses. The (Brown, 2010) and Annex 3 analyses were not updated to the latest SLC guidance because the uncertainty in future habitat change represents a larger uncertainty than the slight changes in SLC rates between the various guidance used. A summary of the SLC scenarios and nomenclature used in this report is given in Table 2.

With the completion of Technical Stage III, all water resources engineering technical work have been completed. All of the water resources engineering analyses needed for determination of a Federal interest and recommendation of a tentatively selected plan are now complete as of the release date of this report. No further water resources technical work is expected on this project until the Preconstruction Engineering and Design (PED) phase.

Equ	Equation for SLC Curves: $E(t) = a \times t + b \times t^2$ [ft]								
Reference - Curve	Stage Used; Scenario/Curve Name	Start date	a [ft/yr]	b [ft/yr ²]					
Historical Curve	Not Used	1986	0.00676	0					
(NRC, 1987) NRC I	Technical Stage I; NRC I curve	1986	0.0039	0.000092					
(NRC, 1987) NRC II	Not Used	1986	0.0039	0.000217					
(NRC, 1987) NRC III	Not Used	1986	0.0039	0.000344					
Historical Curve	Not Used	1992	0.00676	0					
(USACE, 2011b) Modified NRC Curve I	Technical Stage II; Modified NRC Curve I	1992	0.0056	0.000089					
(USACE, 2011b) Modified NRC Curve II	Not Used	1992	0.0056	0.000230					
(USACE, 2011b) Modified NRC Curve III	Technical Stage II; Modified NRC Curve III	1992	0.0056	0.000372					
Historical Curve	Technical Stage III; USACE Low SLC scenario	1992	0.00676	0					
(USACE, 2013) Modified NRC Curve I	Technical Stage III; USACE Intermediate SLC scenario	Same values as used in (USACE, 2011b) but generated from the							
(USACE, 2013) Modified NRC Curve II	Not Used	website at:							
(USACE, 2013) Modified NRC Curve III	Technical Stage III; USACE High SLC scenario	caceslcurves.cfm		<u>.cfm</u>					

Table 2. Sea Level Change Curves and Nomenclature used in this Study

1.3 ORGANIZATION OF THIS REPORT

This report is organized into sections that provide the water resources engineering analyses in a logical order to support the project planning process. The major sections are organized by Existing Condition, Future Without-Project Condition, and Future With-project Condition. Under each major section are subsections based on technical disciplines or physical processes (watershed, hydrology, fluvial hydraulics, tidal hydraulics, and others). The report finishes with a Concluding Remarks section and References. Most of the material in this report comes from the analyses conducted during Technical Stage III, and are excerpted from Appendix F of the Integrated Document (Tidal Flood Risk Analysis Summary Report). Where appropriate material was also excerpted from other documents completed during Technical Stages I and II and other sources. Additional relevant information on analyses that have not been previously released to the public nor excerpted in this report is included in annexes to this report. Annexes 1, 3, and 4 are very large are referenced in this report, but are provided under their own separate cover, due to their size.

2 EXISTING CONDITION

2.1 WATERSHED

The hydrologic study area is contained within the downstream portion of the Coyote watershed and is bordered to the west by the Guadalupe watershed, where the Alviso Slough serves as the border between these two watersheds. The Coyote and Guadalupe watersheds, along with three other watersheds, all drain into South San Francisco Bay and make up the Coyote cataloging unit with the eight-digit USGS Hydrologic Unit Code (HUC) of 18050003. The HUC cataloging units are sometimes also referred to as watersheds. To avoid confusion throughout this report any reference to the Coyote watershed refers to the watershed and not the Coyote cataloging unit. The Coyote watershed drains approximately 325 square miles into San Francisco Bay.

The valley floor of the watershed once consisted of broad alluvial fans that were formed as streams emerged from the foothills, flattened, slowed and spread out, dropping out unconsolidated material. The watershed can now be characterized as a primarily flat valley area adjacent to San Francisco Bay, which has undergone rapid and extensive urbanization. The upstream foothills have undergone minor low density urbanization, while the steep mountainous regions have remained mostly rural, open space.

2.2 HYDROLOGY

Coyote Creek (eastern border) and Guadalupe River (Alviso Slough – western border) define the hydrologic boundaries of the hydrologic study area. The hydrology for these streams is derived from (USACE, 1977). This is the same hydrologic analysis used in the USACE's flood risk reduction projects. The 1977 results were updated for the year 2010 conditions for both Guadalupe River and Coyote Creek as described in the following paragraph. In November 2009 the District completed the Guadalupe Watershed Hydrologic Assessment (USACE, 2009) . The 2009 study updated the study methodology and results of the 1977 hydrology. The 2009 study results were found to be similar to the 1977 report. The peak discharge at the San Jose gage (USGS gage #11169000) for the 1% annual chance exceedance (ACE) event was estimated at 17,967 cubic feet per second [cfs] in 2009 and 17,000 cfs in the 1977 report, a 6% difference. The 2009 results are estimated for full built-out conditions. Since the difference in flow rates from 1977 to 2009 are so small, less than 10%, the changes in flow are not expected to change the results of the Guadalupe River hydraulics. The peak flood discharges for Guadalupe River, Coyote Creek, and Lower Penitencia Creek are shown in Table 3 (Guadalupe River, Coyote Creek, and Lower Penitencia Creek are shown in Table 3 (Guadalupe River, Coyote Creek, and Lower Penitencia Creek are shown in Table 3 (Guadalupe River, Coyote Creek, and Lower Penitencia Creek are shown in Table 3 (Guadalupe River, Coyote Creek, and Lower Penitencia

Location	Drainage Area	Drainage Area Percent Chance Exceedance / Peak Discharge [cfs]								
Location	[sq. mi.]	50.0%	20.0%	10.0%	4.0%	2.0%	1.0%	0.4%	0.2%	
Guadalupe River at San Jose (USACE, 1977)	144	2,700	4,500	6,700	9,700	13,500	17,000	21,000	32,000	
Guadalupe River at San Jose (USACE, 2009)	146	3,317	6,059	7,712	10,463	14,251	17,967	22,431	27,942	
Coyote Creek at Highway 237 (USACE, 1977)	321	3,300	6,200	8,400	10,500	13,000	14,500	16,000	18,000	
Lower Penitencia Creek at Coyote Creek (NHC, 2006)	29	2,480	3,640	4,310	5,900	6,980	8,720	10,790	12,080	

Table 3. Guadalupe River, Coyote Creek, and Lower Penitencia Creek Peak Discharges [cfs]

The hydrology presented above assumes that all of the flow is contained within the channel. This statement assumes that each creek contains the 50% thru the 0.2% Annual Chance Exceedance (ACE) flood events to the study limits. However, this does not represent the conditions out in the field. Where existing information was available the upstream channel capacities were taken into account and used in the Year 0 (2017) hydraulic

analysis. The creeks where upstream capacity restrictions affect the Year 0 hydrology are presented in Table 4 (Guadalupe River and Coyote Creek Hydrology Based on Capacity Limitations) below. Comparing Table 3 and Table 4 shows that only the largest flow event (0.2%) differ at these locations, due to breakout of the flow upstream of the these locations.

Location	Drainage Area	e Area Percent Annual Chance Exceedance / Peak Discharge [cfs]								
Location	[sq. mi.]	50.0%	20.0%	10.0%	4.0%	2.0%	1.0%	0.4%	0.2%	
Guadalupe River at San Jose	144	2,700	4,500	6,700	7009	13,500	17,000	21,000	24,050	
Coyote Creek at Highway 237	320.89	3,300	6,200	8,400	10,500	13,000	14,500	16,000	17,000	

Table 4. Guadalupe River and Coyote Creek Hydrology Based on Capacity Limitations [cfs]

Guadalupe River flow is lost between Los Gatos Creek and Hwy 880; 8,500-cfs is lost to the left flood plain and the channel capacity at Interstate highway 880 will be 24,050 cfs [see (USACE, 1991)]. The reduction of flow on Coyote Creek is limited to 17,000 cfs in the vicinity of Rock Springs Road; this is due to the loss of flow from the basin in the Canoas Creek area upstream [see (USACE, 2001)].

2.3 FLUVIAL HYDRAULICS

The two watercourses bordering the hydrologic study area are Coyote Creek and Guadalupe River (Alviso Slough). Both watercourses have had flood risk reduction projects constructed on them, with levels of performance to contain the 1-percent Annual Chance Exceedance (1% ACE) flood event, or equivalently known as a 100-year return period flood event. Existing conditions for events less than the 1% ACE are therefore contained within the watercourses. Events exceeding the 1% ACE were first modeled and calibrated using steady flow HEC-RAS models, which were subsequently modified to unsteady HEC-RAS models to determine breakout locations along the watercourses. A coincident frequency analysis was performed to determine the effects of coincidence of the peak tide and peak stream discharge and to determine the downstream boundary water surface levels. The coincident frequency analysis predicted the downstream boundary condition, influenced by tidal stage, for the unsteady HEC-RAS models. Breakout hydrographs from the unsteady HEC-RAS models were then used to model floodplain inundation using FLO-2D. Downstream boundary elevations from the coincidence frequency analysis and breakout peak outflow rates and volumes are presented in Table 5 (Existing Downstream Boundary Elevations and Peak Outflow Rates and Volumes). See Annex 1 of this report for more technical details related to the modeling efforts.

2.3.1 COYOTE CREEK

Coyote Creek originates in the Diablo Mountain Range and flows in a northeasterly direction though the cities of Morgan Hill, San Jose, and Milpitas before flowing into the San Francisco Bay. Coyote Creek is bounded by the Guadalupe River Watershed on the west and by the Diablo Mountain Range on the east. The USACE and the SCVWD built a flood risk reduction system on the lower portion of Coyote Creek. The USACE (Sacramento District) designed and built the reach upstream of Highway 237 and the SCVWD designed and built the reach downstream of Highway 237. The SCVWD is currently studying the upper portion of Coyote Creek, upstream of Montague Expressway; there may be other flow breakout locations in the upper Coyote Creek during flood events.

The Coyote Creek flood risk reduction project was designed to prevent flooding for a 1% ACE flood event downstream of Interstate Highway 880. The project consists of a bypass channel with levees, and alternate side overflow channels with offset levees and crossovers. During low flows the flows move along the natural channel to the bay. However during high flow events, the lower Coyote Creek bypass moves flood waters to the bay, bypassing the natural channel, just upstream of Lower Penitencia Creek. Flood flows from lower Coyote Creek

spill into both the left (west) and right (east) floodplains. All of the flow breakout locations are concentrated downstream from Interstate highway 880 in the vicinity of Charcot Avenue. Overland flows occur in wide bands through predominantly commercial and industrial areas. On the left floodplain, the ground surface slopes away from Coyote Creek toward Guadalupe River. As a result, overland flows travel westerly and then northwesterly away from the creek. On the right floodplain, overland flows travel north between the Coyote Creek channel and Interstate Highway 880. The flow frequency curve for Coyote Creek at Highway 237 is given in Plate 17, coincident frequency (stage versus exceedance probability) results are given in Plate 43b, and the 0.2% ACE flood inundation map is shown in Plate 50, all of Annex 1 of this report (Riverine Hydraulics).

2.3.2 GUADALUPE RIVER (ALVISO SLOUGH)

Guadalupe River originates in the Santa Cruz Mountains and flows directly into San Francisco Bay, via Alviso Slough. The Guadalupe River basin is characterized by steep slopes in the mountains with a large, wide valley. The valley area is relatively flat and highly urbanized. The river flows though the heart of Silicon Valley and downtown San Jose. The drainage basin is approximately 160 square miles and 144 square miles at the confluence with Los Gatos Creek. Major tributaries to Guadalupe River include the Los Gatos Creek, Canoas Creek, Ross Creek, and Alamitos Creek watersheds.

The USACE downtown Guadalupe River flood risk reduction project includes approximately 2.5 miles of channel improvements and recreation trail for the reach of Guadalupe River between Interstate Highway 880 adjacent to downtown San Jose. This project was designed to prevent flooding for a 1% ACE flood event. Similarly, the SCVWD's Lower Guadalupe River flood risk reduction project was constructed to contain the 1% ACE flood event and runs from Interstate Highway 880 to the bay.

The 0.5% and 0.2% ACE flood events will cause overland inundation of the floodplains. The 0.2% ACE flood event will cause widespread overland inundation on both left and right floodplains along Lower Guadalupe River. Overbank outflows from the river into the left (west) floodplain occur at two locations and into the right (east) floodplain at four locations. Left-side breakouts are located at San Jose International Airport and downstream of Montague Expressway. Right-side breakouts are all located between Montague Expressway and Tasman Drive. Flooded areas on the left floodplain include northern part of San Jose International Airport, residential and commercial areas generally located between Guadalupe River and Lafayette Street, as well as commercial and open areas in the vicinity of Highway 237; while on the right floodplain overland waters pond at Highway 237, spill over the highway between 1st Street and Zanker Road, inundate a vast area north of Highway 237 and pond behind high levees surrounding salt ponds. No water spills into the baylands from either floodplain. During the 0.2% ACE flood event, the maximum inundation depth is over 10 feet, with one isolated area at the airport deeper than 20 feet. The maximum area of inundation on the right floodplain is 1,233 acres, the mean inundation depth is 2.14 feet, and the maximum inundation depth is over 13 feet. The total inundated area (including both the left and right floodplains) is 1,972 acres.

The 0.5% ACE flood event causes localized flooding on the left (west) floodplain between the breakout location at the airport and Highway 101. The maximum overland inundation area is 42 acres, the mean inundation depth is 1.54 feet, and the maximum inundation depth is almost 20 feet.

The flow frequency curve for Guadalupe River in San Jose is given in Plate 16, coincident frequency (stage versus exceedance probability) results are given in Plate 43d, and the 0.2% ACE flood inundation maps are shown in Plates 54 and 55, of Annex 1 of this report (Riverine Hydraulics).

.	River		Percent Chance Exceedance / Elevation [ft NAVD88]									
Location	Location	50%	20%	10%	4%	2%	1%	0.4%	0.2%			
Coyote Creek	73 + 65	9.48	10.64	11.28	11.90	12.58	12.99	13.35	13.57			
Guadalupe River	244 + 81	9.30	11.16	12.26	13.02	13.69	14.16	14.63	14.75			
Breakout	Breakout		0	.5%		0.2%						
Location	Station	Flow	[cfs]	Volume	[ac-ft]	Flow	[cfs]	Volum	ne [ac-ft]			
Coyote (East)	779+02	0		0		67		50				
Coyote (West)	779+02	,	7		3		97		78			
Guadalupe (East)	332+00	7		0.5	5	3:	50	520				
Guadalupe (East)	338+94	7		0.5		350		520				
Guadalupe (East)	372+40	7		0.5		350		520				
Guadalupe (East)	396+02	7		0.5		350		520				
Guadalupe (West)	385+02	(0	0		1.	34	1	.90			
Guadalupe (West)	535+70	10	60	40)	8	00	12	200			

Table 5. Existing Downstream Boundary Elevations and Peak Outflow Rates and Volumes*

*Data taken from Tables 21 and 24 of Annex 1 of this report (Riverine Hydraulics).

2.4 TIDAL HYDRAULICS

Tides and tide ranges are highly variable through the length of San Francisco Bay. Tides move through the narrow opening at the Golden Gate Bridge but are modified by bottom bathymetry, the shoreline, and the earth's rotation as they propagate throughout the San Francisco Bay estuary. Tides in San Francisco Bay are mixed semidiurnal, with two high and two low tides of unequal heights each day. The tides exhibit strong spring-neap variability, with the spring tides (larger tidal range) occurring approximately every two weeks during full and new moons. Neap tides (smaller tidal range) occur approximately every two weeks during the moon's quarter phases. The tides also vary on an annual cycle in which the strongest spring tides occur in late spring and early summer and then late fall and early winter (which may be commonly referred to by the public as king tides), and the weakest neap tides occur in spring and fall.

The South San Francisco Bay area (South Bay) has elevated tides relative to the Pacific Ocean and the rest of San Francisco Bay. The maximum tide levels generally increase with distance southward. As the tides propagate from the Pacific Ocean into San Francisco Bay, in the form of shallow water waves, the tide amplitudes and phases are modified by bathymetry, reflections from the shores, the earth's rotation and bottom friction. The enclosed nature of the bay creates a mix of progressive and standing-wave behavior for tides, meaning these waves are reflected back on themselves (Walters, et al., 1985), causing an amplification of the tides and an increase in tidal range with distance from the Golden Gate Bridge. The addition of the reflected wave to the original wave increases the tidal amplitude. Amplification causes the tidal range in the South Bay to increase southward as shown in Figure 2 (Tidal Ranges in South San Francisco Bay based on the last two National Tidal Datum Epochs). The tide range increases from 5.84 feet at the San Francisco tide gage to 9.28 feet at the Alviso Slough tide gage.



Figure 2. Tidal Ranges in South San Francisco Bay based on the last two National Tidal Datum Epochs

Tidal flood hazard analysis requires not only knowledge of astronomical tides, but also knowledge of residual tides. The residual tide is the difference between the measured water surface elevation and the water surface elevation predicted from the astronomical tide. Residual tides are commonly caused by storm events consisting of atmospheric pressure events or wind set-up. Storm events in San Francisco Bay commonly have durations of one to three days. Wind wave effects are not included in the residual tides, as they are higher frequency events that are filtered out of the tidal record.

The following subsections describe the available tidal data for San Francisco Bay, conversion of selected tidal data to the hydrologic study area, calculation of extreme water level statistics, and variability of the extreme water level statistics. The majority of information in this section comes from Appendix F of the Integrated Document (Tidal Flood Risk Analysis Summary Report); supplemented by Annexes 2 through 4 of this report (Documentation of Storm Data analysis, South San Francisco Bay Long Wave Modeling Report, and Monte Carlo Simulation Report), and [(Brown, 2010), (Sediment Analysis and Modeling for the South San Francisco Bay Shoreline Study)].

2.4.1 SAN FRANCISCO BAY TIDE DATA

There are approximately twenty active and historic water level (tide gages) measurement locations within San Francisco Bay. Tide data from two gages within the bay are used in this study (see Figure 3 (Water Level Stations used in this study)). The Coyote Creek gage (Station ID 9414575) is the closest gage to the hydrologic study area, but has a very short record length. The San Francisco gage (Station ID 9414290) has the longest continuous tide record in the United States, but is located over thirty miles from the hydrologic study area. Sections 2.4.2 (Tide Data Transfer to Hydrologic Study Area) and 2.4.3 (Extreme Water Level Statistics at the Hydrologic Study Area) describe how these two stations were used to develop the tidal data for the hydrologic study area.



Figure 3. Water Level Stations used in this study

105 years (1901 to 2005) of tide data from the San Francisco tide gage was used to identify significant storms (residual tides) and separate them from the astronomical tides. Over 500 high-water events were identified, from which forty-seven historical storm events were used to determine residual tide statistics (see Annex 2 and Figure 4). Other statistical results were also calculated from the San Francisco gage (see Appendix F (Tidal Flood Risk Analysis Summary Report) and Annex 2 (Documentation of Storm Data analysis, South San Francisco Bay Long Wave Modeling Report)). A comparison of vertical datum information between the San Francisco gage and the Coyote Creek gage is given in Table 6 (Comparison of Vertical Datum Information between the San Francisco and Coyote Creek Gages).



Figure 4. Cumulative Distribution Function for Residual Tides based on 47 events from gage 9414290

The Coyote Creek tide gage has been used intermittently since November 1974. A temporary National Oceanographic and Atmospheric Administration (NOAA) tide gage was deployed at Coyote Creek, Station ID 9414575, between March and August of 2011, and was used to update the tidal datum. The Mean Lower Low Water (MLLW) datum plane for the Coyote Creek tide gage was referenced to the North American Vertical Datum of 1988 (NAVD88), with some uncertainty due to difficulty in obtaining low water readings from the water level gages surveyed. The uncertainty in water surface flood elevations due to the Coyote Creek tidal datum conversion to NAVD88 has been recognized and accounted for in the water surface elevations developed for existing conditions. The project vertical datum must be the latest vertical reference frame of the National Spatial Reference System, currently NAVD88, to be held as constant for tide station comparisons, and a project datum diagram must be prepared per EM 1110-2-6056 (USACE, 2010). The Coyote Creek tide gage datum adjustment to NAVD88 will be reassessed in the PED phase, and adjustments will be made to design and other key information accordingly. A comparison of vertical datum information between the San Francisco gage and the Coyote Creek gage is given in Table 6 (Comparison of Vertical Datum Information between the San Francisco and Coyote Creek Gages).

Vortical Datum	San Francisco Gage	Coyote Creek Gage
vertical Datum	ID 9414290 [ft NAVD88]	ID 9414575 [ft NAVD88]
Highest Observed Water Level (27-JAN-1983)	8.72	N/A
Mean Higher High Water	5.90	7.64
Mean High Water	5.29	6.99
Mean Tide Level	3.24	3.48
Mean Sea Level	3.18	N/A
North American Vertical Datum of 1988	0.00	0.00
Mean Low Water	1.19	-0.07
Mean Lower Low Water	0.06	-1.35
Lowest Observed Water Level (17-DEC-1933)	-2.82	N/A

Table 6. Comparison of Vertical Datum Information between the San Francisco and Coyote Creek s

2.4.2 TIDE DATA TRANSFER TO HYDROLOGIC STUDY AREA

Two methods were used to transfer tide data from the San Francisco tide gage to the hydrologic study area. The first approach employed a direct transfer method between the San Francisco to Coyote Creek tide gages, where the Coyote Creek tide gage is used to represent hydrologic study area tidal conditions. The second approach used a numerical model of the San Francisco Bay – Sacramento-San Joaquin Delta system (UnTRIM Bay-Delta model, see Annex 3 (South San Francisco Bay Long Wave Modeling Report)), using twelve synthetic storm events to produce look-up tables at twenty-three predefined locations within the hydrologic study area. The look-up tables were then used as input into a Monte Carlo Simulation (MCS) program (see Annex 4 (Monte Carlo Simulation Report)) to determine water level statistics at the hydrologic study area from the San Francisco tide gage boundary condition/input. The numerical model – MCS approach was not used in the final analysis, due to changes in the geotechnical assumptions in the model and the significant increase in time and costs to re-run the simulations.

Extreme water statistics representative of coastal flood risk from high water levels in the South Bay area near the community of Alviso were developed by computing the tidal amplification factor between the predicted (astronomical) tide at the San Francisco tide gage and the Coyote Creek tide gage. Numerical modeling simulations were conducted to evaluate the change in residual tide recorded at the San Francisco tide gage as it propagated into South San Francisco Bay; these simulations indicate that residual tide varied minimally (see Annex 3 (South San Francisco Bay Long Wave Modeling Report)). Tidal residuals (observed – predicted tide) represent storm surge, and are therefore assumed to transfer directly to the South Bay. This method is referred to as the Direct Transfer Method (DTM).

Factors used to amplify the predicted tide at San Francisco are assumed to be linear and were computed by comparing predicted tide at the San Francisco tide gage to predicted tide at the Coyote Creek tide gage. The comparison indicated tidal amplification at Coyote Creek varied with predicted tide water surface elevation at the San Francisco tide gage. Four amplification factors were developed to account for the range of predicted tides, with a focus on the daily higher-high tide and are given in Table 7 (Tidal Amplification Factor from San Francisco to Coyote Creek).

Predicted Tide Range at San Francisco	Amplification Factor at Coyote Creek
Less than 4.94 feet MLLW	1.9
4.94 to 5.52 feet MLLW	1.6
5.53 to 6.15 feet MLLW	1.5
Greater than 6.15 feet MLLW	1.4

 Table 7. Tidal Amplification Factor from San Francisco to Coyote Creek

The DTM equations are given by:

$MT_{CC} = PT_{CC} + RT_{SF}$	Equation 1.1
$PT_{CC} = (PT_{SF} - MTL_{SF}) \times A + MTL_{CC}$	Equation 1.2
$RT_{SF} = MT_{SF} - PT_{SF}$	Equation 1.3

where:

MT_{cc} = Estimated Measured WSE at Coyote Creek (NAVD88)
RTSF = Residual Tide at San Francisco
PTCC = Predicted Tide at Coyote Creek
PTSF = Predicted Tide at San Francisco
MTLSF = Mean Tide Level at San Francisco (3.24', MLLW)
A = Amplification Factor, Table 3
MTLCC = Mean Tide Level at Coyote Creek (3.48', NAVD88)
MTSF = Measured WSE at San Francisco (MLLW)

Comparison of the derived water levels at Coyote Creek from the predicted daily higher-high tides at San Francisco showed good agreement, as seen in Figure 5 (Comparison of DTM Transferred WSE to Measured WSE at Coyote Creek) below.



Figure 5. Comparison of DTM Transferred WSE to Measured WSE at Coyote Creek

2.4.3 EXTREME WATER LEVEL STATISTICS AT THE HYDROLOGIC STUDY AREA

Extreme water level statistics are calculated based on the DTM described in Section 2.4.2 (Tide Data Transfer to Hydrologic study area), by first computing the extreme water level statistics at the San Francisco tide gage, then applying the DTM to produce the derived Coyote Creek statistics. The results were computed using a 1992 base year, as the mid-point on which the time series data is detrended. The 1992 results are then progressed to Year 0 (2017) using the observed relative sea level rise of 0.0811 inches (2.06 millimeters) per year (an increase of 0.17 feet). For further details see Appendix F of the Integrated Document (Tidal Flood Risk Analysis Summary Report). The extreme water level statistics for both the San Francisco and Coyote Creek tide gages are given in Table 8 (Water Level Statistics for the San Francisco and Coyote Creek Tide Gages) below.

	San Francisco Tide Gage (9414290)		Coyote Creek Tid	le Gage (9414575)
	1992	2017	1992	2017
FREQ (%)	[feet MLLW]	[feet NAVD88]	[feet NAVD88]	[feet NAVD88]
99.99	6.89	7.12	8.25	8.42
50	7.48	7.71	9.08	9.25
20	7.81	8.04	9.54	9.71
10	8.01	8.24	9.82	9.99
4	8.25	8.48	10.15	10.32
2	8.41	8.64	10.38	10.55
1	8.56	8.79	10.59	10.76
0.4	8.75	8.98	10.85	11.02
0.2	8.88	9.11	11.04	11.21

Table 8. ACE Water Levels for San Francisco and Coyote Creek Tide Gages, 1992 and 2017

While the numerical modeling - MCS approach was ultimately not used for transferring the San Francisco tide data to the hydrologic study area, it does provide a useful comparison and check of the results. A brief description of the numerical modeling approach is given herein. Sampling criteria and various statistical methods were developed to determine the probability input of astronomical and residual tides to the numerical model. Four scenarios were developed (three conditional sampling criteria and annual maximum) and analyzed using the extreme probability (Gumbel maximum distribution) and the joint probability methods. The results from the analyses indicated that Scenario 2 using the joint probability method provided the most reasonable results and was used for input to the Monte Carlo Simulation runs (see Annex 4 of this report (Monte Carlo Simulation Report)). The results for all four scenarios are shown in Table 9 (Water Levels for the Four Scenarios Considered for Numerical Modeling).

Tuble 7. Water Devels for the Four Scenarios Considered for Numerical Modeling [11.1117/D00]					
	Scenario 1	Scenario 2	Scenario 3	Scenario 4	
Return Period	$WSE \ge 6.84 \& RT \ge 0.0$	$WSE \ge 6.84 \& RT \ge 0.5$	$WSE \ge 6.84 \& RT \ge 1.0$	Annual Maximum	
[years]	[ft NAVD88]	[ft NAVD88]	[ft NAVD88]	[ft NAVD88]	
5	8.17	8.02	7.81	7.75	
10	8.38	8.22	8.05	7.98	
25	8.69	8.51	8.32	8.28	
50	8.88	8.71	8.52	8.5	
100	9.04	8.89	8.73	8.72	
250	9.23	9.07	8.91	9.01	
500	9.34	9.21	9.1	9.22	

Table 9. Water Levels for the Four Scenarios Considered for Numerical Modeling [ft. NAVD88]

Scenario 2 using the joint probability method was selected as input in developing the look-up tables that were then used as input into the MCS model. The MCS model combined other factors such as wind speed, wind direction, and potential levee failure. While these other factors will affect the water level frequencies, they are of secondary influence when compared to the storm and tide inputs. Point 7 is the closest model output to the Coyote Creek tide gage and its results are shown in Table 10 (Water Level Frequency at Point 7 from Numerical Modeling) below.

Return Period	Lower Bound (5%)	Median (50%)	Upper Bound (95%)
[years]	[ft NAVD88]	[ft NAVD88]	[ft NAVD88]
2	9.51	9.55	9.58
5	9.78	9.84	9.88
10	9.97	10.05	10.14
25	10.22	10.33	10.46
50	10.35	10.53	10.65
100	10.51	10.69	10.81
250	10.68	10.85	11.05
500	10.78	10.96	11.15

Table 10. Water Level Frequency at Point 7 from Numerical Modeling*

*Data taken from Table 3-3 of Annex 4 of this report.

As a final check and to give better confidence in the results, the extreme water level statistic from this study was compared with results from prior studies; the comparison for the 1% ACE, or 100-year return period, is shown in Table 11 (Comparison of 1% ACE Water Level with Prior Studies).

Table 11. Comparison of 1% ACE Water Levels for San Francisco and Coyote Creek Tide Gages to Prior Studies

Gage	This Study [ft NAVD88]	Table 9 & Table 10 [ft NAVD88]	(USACE, 1984) [ft NAVD88]	(Knuuti, 1995) [ft NAVD88]	(PWA, 2007) [ft NAVD88]
San Francisco	8.79	8.89	8.69	8.89	8.72
Coyote Creek	10.76	10.69	10.99	-	11.02

Variation in the 1% ACE water levels may be attributed to many factors, such as methodology, record length and statistical methods. Accounting for these differences, the results are very consistent. The results of the current analysis, is based on an additional 7 to 31 years of data at the San Francisco tide gage. Interannual variations primarily due to El Nino-Southern Oscillation (ENSO) may influence statistics if an extreme is appended to the end of the record. Apparent SLC rates have been lower in the recent 5 to 10 years due to a neutral ENSO phase, and will account for some of the difference in the (PWA, 2007) and current result. Current SLC rates and coefficients used in the other studies have been updated in this study and account for some of the difference in results. One of the studies (PWA, 2007) contains a more in-depth discussion of the methods behind some of the other results cited.

2.4.4 NATURAL VARIABILITY, UNCERTAINTY IN COYOTE CREEK EXTREME WATER LEVEL STATISTICS

ACE statistics presented in Table 8 (Water Level Statistics for the San Francisco and Coyote Creek Tide Gages) represent the most likely or 50% occurrence. The bulk of natural variability is captured in the Cumulative Distribution Function (CDF) of tidal residuals [see Figure 4 (Cumulative Distribution Function for Residual Tides based on 47 events from gage 9414290)]. The 5 and 95 percent ACE water surface elevation estimates were computed using the DTM function and assume tidal residuals of 1.55 and 0.55 feet respectively. In the DTM formula, the residual is not amplified so the result is that the higher residual (1.55 feet) is used to compute the lower 5 percent and the lower residual (0.55 feet) is used to compute the upper 95 percent confidence interval [see Table 12 (Coyote Creek Tide Gage 2017 5, 50, 95 ACE Water Levels)]. The higher number is achieved due to a larger component of the tide is predicted or astronomical and thus subject to the amplification factor. The natural variability assumptions and computation are recognized to be a simplifying, coarse assumption, but accurate. Combinations of water level components occurring concurrently such as high astronomical tide, storm surge residual, and extreme wind generated waves are possible, but would occur in the 95 to 99.99 percentile. The confidence interval range of the water surface elevation used in the HEC-FDA model to estimate flood damage is

slightly greater than that shown in Table 12 (Coyote Creek Tide Gage 2017 5, 50, 95 ACE Water Levels). The FDA model uses order statistics to derive the confidence limit when using what is termed the "graphical method." As an example, the difference for the 50% ACE water surface elevation is about 0.1 feet, and the difference for the 0.2% ACE elevation is about 0.5 feet. Because of the small difference for the more likely events, and because the absolute value of the difference is generally symmetrical above and below the mean, this small difference in uncertainty parameters should have very little impact on the overall estimate of flood damage.

	Coyote Creek Tide Gage (9414575)					
	2017 (5%)	2017 (50%)	2017(95%)			
FREQ (%)	[ft NAVD88]	[ft NAVD88]	[ft NAVD88]			
99.99	8.14	8.42	8.54			
50	8.97	9.25	9.37			
20	9.43	9.71	9.83			
10	9.71	9.99	10.11			
4	10.04	10.32	10.44			
2	10.27	10.55	10.67			
1	10.48	10.76	10.88			
0.4	10.74	11.02	11.14			
0.2	10.93	11.21	11.33			

Table 12. Coyote Creek Tide Gage 2017 5, 50, 95 ACE Water Levels

The El Niño-Southern Oscillation (ENSO) is a quasi-periodic climate pattern that occurs across the tropical Pacific Ocean about every two to seven years. It is characterized by variations in the sea-surface temperature of the tropical eastern Pacific Ocean (NRC, 2012). ENSO is the dominant cause of sea-level variability in the northeast Pacific Ocean on interannual timescales (Zervas, 2009). Sea level rises off the west coast of the United States during El Niño events and falls during La Niña events. The highest sea levels recorded along the west coast and at the San Francisco tide gage were associated with El Niño events. On January 27, 1983, during one of the largest El Niños in half a century, seven tide gages along the west coast recorded their highest water levels. This event produced a water level 2.82 feet above MHHW at the San Francisco gage. Figure 6 (San Francisco Tide Gage Record Showing Relative Sea Level Rise Increases during Major El Niño Events [From (NRC, 2012)]) and Figure 7 (Detrended San Francisco Tide Gage MEHW, Moving Average Showing Range Interannual Variability Due to ENSO) show the impact of ENSO on relative sea levels (NRC, 2012).



Figure 6. San Francisco Tide Gage Record Showing Relative Sea Level Rise Increases during Major El Niño Events [From (NRC, 2012)]

Most recent work on the impact of ENSO on west coast sea levels estimate the variability due to ENSO to be in the range of 0.3 to 1.0 feet (10 to 30 cm), with 0.7 feet (20 cm) the consensus. This estimate is visible by examination of Figure 7 (Detrended San Francisco Tide Gage MEHW, Moving Average Showing Range Interannual Variability Due to ENSO), which shows variability of the ENSO pattern imposed on the Monthly Extreme High Water (MEHW) level by a seven-month moving average shown in red.

Decadal and longer variability in sea level off the United States West Coast often corresponds to forcing by regional and basin scale winds associated with climate patterns such as the Pacific Decadal Oscillation (PDO) (NRC, 2012).

The daily, monthly and annual tidal cycles account for some of the natural variability in water levels and may contribute to an extreme water level when combined with other contributing factors. The Earth-Moon-Sun orbital geometry results in heightened high tides twice monthly (spring tides, near the times of the full and new moon) and every 4.4 years and 18.6 years (NRC, 2012). The largest tidal amplitudes of the year impacting San Francisco Bay occur in the winter and in summer are often more than 0.7 feet (20 cm) higher than tides in the spring and fall months. The peaks in the 4.4-year and 18.6-year cycles produce monthly high tides that are about 0.49 and 0.26 feet (15 cm and 8 cm) respectively, higher than they are in the intervening years (Flick, 2000) Table 13 (Summary of Extreme Water Level Natural Variability) summaries the various factors impacting extreme water levels.



Figure 7. Detrended San Francisco Tide Gage MEHW, Moving Average Showing Range Interannual Variability Due to ENSO

Variability due to Single Event and Seasonal Climate Trends			Variability	due to Tidal Cycles	s (added to peak)
	Storm Surge ENSO		Seasonal	1 in 4.4 years	1 in 18.6 years
feet	0.55 – 1.55	0.32 - 0.98	0.66	0.49	0.26
cm	17 – 47	10 - 30	20	15	8
Mean (feet)	0.85	0.66	0.66	0.49	0.26
S (feet)	0.54	0.33			

Table 13. Summary of Extreme Water Level Natural Variability

The water level component variability discussed in this section and summarized in Table 13 is reflected in the overall statistics developed for the San Francisco tide gage and DTM function for Coyote Creek. Uncertainty in the ACE for the Coyote Creek tide gage is estimated by a simple uncertainty model created through estimates of two of the major factors identified in Table 13. The total uncertainty in extreme water levels for the Coyote Creek tide gage is developed using Equation 1-4, adapted from EM 1110-2-1619 [(USACE, 1996), (Risk-Based Analysis for Flood Damage Reduction Studies)]:

$$S_{Z,total} = \sqrt{S_{Z,natural}^2 + S_{Z,model}^2 + S_{Z,datum}^2}$$
Equation 1.4

where

 $S_{Z, total}$ = total standard deviation of error representing uncertainty in extreme water levels

 $S_{Z, natural}$ = the standard deviation associated with uncertainty in extreme water levels due to natural variability

- $S_{Z, model}$ = the standard deviation associated with uncertainty in extreme water levels due to application and assumptions in the Direct Transfer Function (DTM)
- $S_{Z, datum}$ = the standard deviation associated with uncertainty in extreme water levels due to tidal datum to geodetic datum gage conversion

The factors comprising the total uncertainty [see Table 14 (Uncertainty Estimate for the Confidence Intervals for the Coyote Creek Gage ACE)] are assumed to occur independently of each other, and determine the confidence interval applied to the ACE water surface elevations for Coyote Creek tide gage. The ACE elevations and associated confidence interval represent the coastal elevation-probability function which describes exposure in the economics model, HEC-FDA. The approximate confidence interval estimated by equation 1-4, 0.76 feet, is input as an "equivalent gage record" value in HEC-FDA. The equivalent gage record was estimated by a sensitivity analysis using HEC-SSP software in which gage record lengths in years were input into a graphical frequency analysis model created with the San Francisco tide gage Annual Extreme High Water (AEHW) level values and run to produce confidence intervals roughly equivalent to the value developed by equation 1.4 (Deering, 2014), in effect "backing into an equivalent gage value" which approximates the uncertainty estimate developed by equation 1.4. The HEC-SSP sensitivity analysis yielded an equivalent gage value of approximately 35 to 40 years.

	Source/Type of Uncertainty				
	Natural Model Determ				Total
	Storm Surge	ENSO	DTM function	Datum	Total
S (feet)	0.54	0.33	0.33	0.25	
S^2 (feet) ²	0.29	0.11	0.11	0.06	0.57
S (feet)					0.76

Table 14. Uncertainty Estimate for the Confidence Intervals for the Coyote Creek Gage ACE Values

2.5 SEDIMENT DYNAMICS

The general circulation pattern of sediment within San Francisco Bay has been well described by several researchers [e.g., (OBA, 1992)]. Quantification of these various transport mechanisms is very problematic, but a qualitative description of the dominant processes can be given for general guidance. San Francisco Bay can be geomorphologically divided into three bays: North Bay (e.g. San Pablo Bay), Central Bay, and South Bay. We now further divide the South Bay into South Bay (from roughly the Bay Bridge to the Dumbarton Bridge) and Far South Bay (the portion of the bay located south of Dumbarton Bridge). The hydrologic study area is located within and adjacent to Far South Bay.

Sediment supplied to San Francisco Bay via the Sacramento/ San Joaquin Delta tends to settle in the upper bays. Some large flow events can carry suspended sediment all the way to Central and South Bay, but most of the annual sediment load is deposited further upstream. Most of this sediment inflow occurs during the winter and spring. In the summer, daily winds tend to re-suspend the sediment in the shallows via wind-wave action. The sediment is then slowly transported though the bay system to Central Bay. When the sediment reaches Central Bay, it either resettles in Central Bay, travels through the Golden Gate and out of the system, or is transported into South Bay. Once in South Bay, the sediment is either deposited within the bay, or passes through Dumbarton Bridge into Far South Bay.

In addition, wave heights in Far South Bay are mitigated by their passage though the gap at Dumbarton Bridge (Smith, 2009), the dog-leg in the tidal channel and the sheltering effect provided by the pond-dike system (Annex

4 of this report). This can create a suspended sediment concentration gradient across the Dumbarton Bridge opening, and drive a net tidal dispersive transport towards Far South Bay. Sediment deposits in Far South Bay until an equilibrium is achieved between sediment supply and hydraulic erosion (tidal and wind wave erosion). The excess sediment is then transported towards Central Bay via the main tidal channel, and recirculates through the system. Also, locally derived sediment from tributaries is a significant fraction of the total available sediment in the system. These sediments are transported together with the sediments derived from the Sacramento/ San Joaquin Delta.

Suspended solids concentration (SSC) in South Bay exhibits highly dynamic short-term variability, primarily in response to sediment input from tributaries and sloughs and to tidally driven and wind-driven resuspension [(Cloern, et al., 1989); (Powell, et al., 1989); and (Schoellhamer, 1996)]. SSCs are temporally variable on tidal and seasonal scales and exhibit strong diurnal and spring-neap variability, with the highest SSCs occurring on spring tides. On a seasonal time scale, SSCs are higher in the summer months when average wind speeds and wind-wave action are greatest. Greater wind-wave action increases resuspension and reworking of the sediment deposited during the previous winter months. Wind is the most dynamic factor affecting temporal and spatial variability in SSCs (May, et al., 2003). In general, increases in fetch and wind speed will result in larger wind waves, and, in the South Bay's broad shoals, these wind waves re suspend sediments, creating more turbid conditions. Lateral exchange is also an important mechanism for sediment transport [(Jassby, et al., 1996); (Schoellhamer, 1996)]. Lateral surface flows (between the channel and shoal) result from differing velocities in the channel relative to the shoals and the interaction of tidal flow with channel-shoal bathymetry. These lateral flows can transport a significant amount of sediment to the channel (Jassby, et al., 1996), which can in turn lead to an export of sediment to Central Bay.

2.5.1 SEDIMENT TRANSPORT

The existing conditions sediment transport was modeled using the ADH hydrodynamic model coupled with the (Teeter, et al., 2001) sediment transport method (Brown, 2010). Modeling results indicate that Far South Bay currently receives surplus sediment, which is either stored as net deposition, or exported from Far South Bay via ebb currents in the main tidal channel. The numerical modeling analysis shows that, for the limited increase in sediment demand due to the proposed pond-breaching projects associated with the Year 0/baseline (2017) conditions, the sediment needed to supply these ponds will likely be derived from outside the far South Bay system. Therefore the equilibrium between the sediment supply and the hydrodynamic conditions should be maintained at Year 0, and, furthermore, the projected sediment supply through Year 50 should keep up with sea level rise for USACE Intermediate SLC scenario. Far South Bay (south of Dumbarton Bridge) currently receives surplus sediment, which is either stored as net deposition or exported from Far South Bay via ebb currents in the main tidal channel. The crucial threshold for disruption of the recent historical morphologic trend toward net deposition in Far South Bay is the threshold sediment demand, where the system switches from a sediment-rich system to a sediment-starved system.

2.5.2 SEDIMENT BUDGET

The sediment budget for South Bay—which is an accounting of all sediment delivery, export, and storage includes mostly waterborne sediments in tributary inflows, outflows to Central Bay, dredging and deposition within open water areas, existing marshes, and restored ponds. Published sediment budgets for San Francisco Bay covering the period of 1955 through 1990 [(Krone, 1979); (Krone, 1996); (OBA, 1992); (Schoellhamer, 2011)] were reviewed and used in this study. These budgets include estimates of fluvial sediment inputs from the Sacramento/ San Joaquin Delta and local watersheds, bathymetric change, upland disposal of dredge material, and loss of sediment under Golden Gate Bridge. Recent research by (Foxgrover, et al., 2004) proposes significant revisions to earlier sediment budgets with important implications for the hydrologic study area and suggest that South Bay has undergone net erosion from 1956 through 1983, rather than deposition. The most recent review (Zoulas, 2013) and research (Barnard, et al., 2013) were not used in this study. These references should be consulted during the PED phase of the project to determine if design changes are needed at that time.

As part of this study, (Scott, 2009) developed a new analysis of these local tributary inflows using the same data source, as well as one-dimensional Hydrologic Engineering Center (HEC)-6 numerical modeling results. The analysis indicates a significantly lower sediment yield to South Bay than is predicted by the previous methods, especially with respect to tributary inflows to Far South Bay. This is likely because the previous analyses assume that a large fraction of sediment load in the river reaches South Bay. Scott's analysis accounts for the fact that most coarse-grained sediments are not transported to South Bay because of the sharp decrease in hydraulic gradient in the tributaries as they approach South Bay. These coarse-grained sediments settle in the channel and riparian floodplain, and they either remain in situ (in place) or are dredged or mined. Therefore, Scott's analysis accounts for only the fraction of sediment that reaches South Bay, which yields a smaller estimate of these tributary inflows. (Scott, 2009) provided local tributary sediment inflow estimates that total 109 thousand tons per year (Ktons/yr), with 80 [Ktons/yr] flowing into South Bay and another 29 [Ktons/yr] flowing into Far South Bay.

(Brown, 2010) developed a sediment budget for Far South Bay using the tributary sediment inflow data of (Scott, 2009) and the bathymetric change calculations given in (OBA, 1992). The sediment budget was developed for historical (1956-1990) and baseline (2017) conditions; the results are shown in Table 15 (Sediment Budgets for Historical and Baseline Conditions for the South Bay and Far South Bay).

	Sediment Budget (R	ate) [Thousand Tons	per Year]*				
Sediment Source/Sink Term	South Bay	Far South Bay	Total				
Historical Condition (1956 – 1990)							
Tributary Sediment Inflow	80	29	109				
Net erosion/deposition of bed sediments (erosion is	174	-579	-405				
positive)	174	(-132)	(42)				
Sediment exchange from Central Bay (Flux from Central	NI/A	N/A	297				
Bay to South Bay is positive)	IN/A	IN/A	(-67)				
Baseline	Condition (2017)						
Tributary sediment inflow	80	29	109				
Net erosion/deposition of bed sediments (erosion is	174	0	174				
positive)	(0)	0	(0)				
Net deposition associated with restored ponds: A6, A8,	0	60	60				
A19, A20, and A21	0	-09	-09				
Additional deposition due to accelerated sea level rise	0	58	58				
(0.12 inches per year)	0	-58	-58				
Sediment exchange from Central Bay (flux from Central	N/A	N/A	-155				
Bay to South Bay is positive)	1N/A	IN/A	(19)				

Table 15. Sediment Budgets for Historical and Baseline Conditions for South Bay and Far South Bay

*Values in parenthesis are calculations assuming no subsidence in Far South Bay.

2.6 WATER WAVES

The waves commonly observed along the Pacific Coast and in San Francisco Bay are technically referred to as water (media of propagation) wind-driven (primary disturbing force) gravity (primary restoring force) waves, water gravity waves, wind waves, or water waves. The period of these water waves (the time duration between successive wave crests occurring) range from 1 second to 30 seconds. These waves are commonly divided into either locally generated wind waves called "seas", or waves that have propagated long distances from their disturbing force called "swell". Seas tend to have shorter wave periods than swell and typically look less organized. In addition to seas and swell for the hydrologic study area, seismic sea waves, also called tsunamis, may be important. For a more complete list of water wave types, see Figure 1 of (Oltman-Shay & Hathaway, 1989).

2.6.1 SEAS (WIND WAVES)

Due to the sheltering effect provided by the neighboring salt ponds and levees, seas (wind-generated short-period waves) within the hydrologic study area are minimal. Simplified wave growth formulas that predict wave growth based on restricted fetches and duration-limited criteria (Leenknecht, et al., 1992) were applied to estimate the magnitude of seas approaching the outboard dikes in accordance with respective restricted fetches and duration. The forcing wind conditions, including wind speed and direction, to estimate wave heights are identical to those used in Annex 3 of this report (South San Francisco Bay Long Wave Modeling Report). The results from the analysis are provided in a wave height lookup table (see Table 16 (Wind Waves (Seas) Look-up Table for Point 7 of the Numerical Model)). The increased water level due to seas is included in Table 10 (Water Level Frequency at Point 7 from Numerical Modeling); comparison with Table 11 (Comparison of 1% ACE Water Level with Prior Studies)shows that wind generated waves have a minimal effect on the total water elevation at the hydrologic study area.

	Effective Depth [feet]					
Wind Speed	8	.0	10).0	12.0	
[mph]			Wind Dire	ection [Degrees]		
	292.5	315.0	292.5	315.0	292.5	315.0
		Signifi	cant Wave Heigh	t [feet]		
10	0.2	0.2	0.2	0.2	0.2	0.2
20	0.6	0.6	0.6	0.6	0.6	0.6
30	1.0	1.0	1.0	1.0	1.0	1.0
40	1.4	1.4	1.5	1.4	1.5	1.4
		Wa	ave Period [secon	ds]		
10	0.9	0.9	0.9	0.9	0.9	0.9
20	1.5	1.4	1.5	1.5	1.5	1.5
30	1.9	1.8	1.9	1.8	1.9	1.9
40	2.2	2.1	2.2	2.2	2.2	2.2

Table 16. Wind Waves (Seas) Look-up Table for Point 7 of the Numerical Model

2.6.2 SWELL

Swell is not a significant factor in determining total water level in South San Francisco Bay, due to a number of landscape constrictions within the bay. Swell must first pass through the Golden Gate, which blocks a significant portion of the swell wave energy. The swell then radiates out eastward and southward, where swell wave energy is further reduced by the land constriction near the Bay Bridge. The southward propagating swell's energy is further reduced by the land constriction by Dumbarton Bridge. What little swell energy remaining must then propagate through the dog-leg of the channel before reaching the hydrologic study area. (DHI, 2010) estimates the 1% ACE and 0.2% ACE swell to be 0.01 foot. Swell was therefore not used in determining total water level for tidal flood inundation statistics.

2.6.3 TSUNAMI

Tsunami is a Japanese word meaning "harbor wave". Tsunamis are a series of water waves generated by a large displacement of water, usually caused by a submarine earthquake; but can also be caused by volcanic eruptions, underwater explosions, landslides, ice sheets breaking apart, or meteorite impacts, above or below the water surface. The risk of inundation from a tsunami at the hydrologic study area is very low. The tsunami inundation map for the hydrologic study area only shows the potential for tsunami inundation at the outboard side of the ponds (CEMA, 2009), with the community of Alviso not at risk from tsunami inundation.

2.7 WATER SURFACE ELEVATION DEFINED HABITATS

Water surface elevations based on tidal datums and sedimentation rates was provided to delineate aquatic habitats in order to determine movement of those habitat boundaries with time. The tidal datums have been previously given in Table 6 (Comparison of Vertical Datum Information between the San Francisco and Coyote Creek Gages) of Section 2.4.1 (San Francisco Bay Tide Data). The habitat type and boundaries are given in Table 17 (Habitat Delineations based on Tidal Datums). It should also be noted that the tidal datums used for habitat delineation were not the same as those given in Table 6 [see Table 7 of (ESA PWA, 2012)], and these differences are also shown in Table 17. The differences between the two elevation ranges are less than two inches and are considered insignificant in determining habitat boundaries.

Habitat*	Elevation*	2017 Elevation*	Difference from Table 6	
Habitat	[ft NAVD88]	[ft NAVD88]	[ft NAVD88]	
Deep Subtidal	Deeper than 6m below MLLW	< -21.16	< -21.03	
Shallow Subtidal A	2 to 6 m below MLLW	-21.16 to -8.04	-21.03 to -7.91	
Shallow Subtidal B	2 m below MLLW to MLLW	-8.04 to -1.48	-7.91 to -1.52	
Intertidal Mudflat	MLLW to MTL + 0.3 m	-1.48 to 4.33	-1.52 to 4.46	
Cordgrass Dominated	MTL $+ 0.3$ m to MHW	4.33 to 6.96	4.46 to 6.99	
Pickleweed Dominated	MHW to MHHW	6.96 to 7.51	6.99 to 7.64	
Upland	Above MHHW	> 7.51	>7.64	

Table 17. Habitat Delineations based on Tidal Datums

*From Table 7 of (ESA PWA, 2012)

The sediment historically deposited within the Alviso pond complex is a mix of sand, silt, and clay. The USGS collected sediment data between April and June 2003 indicating that the sediments on the pond bottoms within the Alviso pond complex are composed of 38 percent sand, 36 percent silt, and 26 percent clay (USGS, 2005). Grain size distributions show a marked difference from those of area sloughs, where channels are composed of 13 percent sand, 54 percent silt, and 33 percent clay (USGS, 2005).

The rate of sedimentation in natural and restored marshes depends on sediment supply in the water column, settling velocities, and the period of marsh inundation. Rates of sedimentation decrease over time as mudflats and marsh plains accrete and the period of tidal inundation decreases. Sedimentation rates near the Alviso pond complex are generally higher at present than those near the Eden Landing and Ravenswood pond complexes because of higher suspended sediment concentrations (sediment availability) and higher average sedimentation rates; historically, this was due to subsidence. Subsidence of land relative to water levels in the South Bay moderates sedimentation deceleration by maintaining low land elevations (relative to tidal water levels). This subsequently results in higher average sedimentation rates over specific periods of time. The sedimentation within the former salt ponds has not kept pace with past subsidence due to the reduced sediment supply to the ponds by the management operations. Consequently, the average elevation within the former salt ponds is several feet lower than the elevations of the adjacent wetlands just outside of the outboard levees.

2.8 FLOOD RISK

Flood risk is the combination of the likelihood of a flood hazard event and the consequences should that event happen. More detailed quantitative and qualitative description of the flood risk for the hydrologic study area is given in the Economics Appendix of the Integrated Document (Appendix D). USACE regulation ER 1105-2-101 (USACE, 2006) requires a qualitative description of the flood risk, suitable for the public. The qualitative descriptions of flood risk for the historical and existing conditions are presented herein. Sections 3.8 (Flood Risk) and 4.8 (Flood Risk) describe the flood risk for future without project and future with-project conditions, and the residual flood risk that remains once the project is built.

2.8.1 HISTORICAL FLOOD RISK

The community of Alviso has been subjected to high rates of subsidence from groundwater withdrawal for agriculture for the first half of last century, causing lands to sink by four to six feet. Beginning in 1971, surface water importation from the San Francisco Regional Water System and State Water Project virtually halted further subsidence in the region by offsetting the need for groundwater pumping. While the subsidence has stopped, large portions of Alviso remain below sea level (as there is no mechanism to raise the land once it has subsided), making Alviso very susceptible to flooding.

Alviso is bordered by two watercourses, Coyote Creek to the east and Guadalupe River to the west, making Alviso vulnerable to riverine flooding. Alviso has experienced riverine flooding many times in the past, the most notable recent event being the flood from Guadalupe River in 22 - 30 January 1983.

The community of Alviso has not historically suffered from a bayside (tidal) flood event. While there has been no recorded tidal flood event at Alviso, the 22 – 30 January 1983 Guadalupe River flood event also corresponded with coastal storms and extreme high tides (including the largest recorded elevation in the 105-year record of the San Francisco Gage on 27 January 1983). The Sunnyvale West Channel flood was attributed to tidal flooding on 27 January 1983 (SCVWD, 1983), and it is possible that the Guadalupe River flood event occurring at the same time could have masked any tidal flooding at Alviso; or the high tides may not have directly caused any flooding, but exacerbated the riverine flooding from Guadalupe River.

2.8.2 EXISTING FLOOD RISK

Flood risk management projects on lower Coyote Creek and Guadalupe River have significantly lowered the risk of riverine flooding for the community of Alviso. The largest remaining flood risk for Alviso comes from tidal flooding. The community of Alviso has a population at risk of tidal flooding of approximately 6,000 people; this number includes residents of Alviso as well as people who work in Alviso, but does not include people commuting through Alviso. There are also over 1,100 structures at risk from tidal flooding; made up of over 1,000 residential structures, along with other commercial, industrial, and public structures. In addition the San José-Santa Clara Regional Wastewater Facility (Wastewater Facility) is at risk from tidal flooding. The Wastewater Facility serves 1.4 million people and approximately 16,000 businesses, and has a capacity of approximately 170 million gallons per day. The Wastewater Facility has a total estimated replacement value of approximately \$2.8 billion.

Based on the analyses given in Appendices D (Economics) and F (Tidal Flood Risk Analysis Summary Report) of the Integrated Document, there is an approximately one in three chance of Alviso experiencing a tidal flood event under the existing condition in any given year. It is almost certain (much greater than a 99.99% chance) that tidal flooding will occur over a 30-year mortgage period under existing conditions. Without flood risk management actions, it is almost certain that Alviso will eventually experience a tidal flood event under the existing condition. The consequences of a tidal flood at Alviso would be similar to the consequences of the riverine flood of the Guadalupe River in January 1983, resulting in substantial damages to residential and other structures and the potential for loss of life.

In addition to the tidal flood risk, there is still a residual risk of flooding from the Guadalupe River (see Section 4.8.2 for a discussion of residual risk). However this flood risk is much lower than the tidal flood risk, because of the Lower Guadalupe River flood risk management project. Similarly, there is a residual risk of fluvial flooding from Coyote Creek, but the flood waters break out above the hydrologic study area (see Plate 50 from Annex 1 of this report) and do not inundate the hydrologic study area. There is also the possibility of nuisance flooding from the existing storm drain network in the hydrologic study area. The network was originally designed to contain a 33% ACE (3-year return period) flood event and may be assumed to be currently under capacity (Schaaf & Wheeler, 2010).

3 FUTURE WITHOUT-PROJECT CONDITION

3.1 WATERSHED

The Coyote watershed within the hydrologic study area under the future without-project condition is expected to remain relatively the same as under the existing conditions without considering climate change effects. The City of San Jose's growth projections for 2012-2016 show minimal commercial development in the Alviso community, and therefore the hydrologic study area is not expected to see a significant increase in surface runoff. The upstream portions of the watershed could show significant increase in urbanization in the future. However, any increases in surface runoff from the upstream portions of the watershed are expected to be mitigated before reaching the hydrologic study area.

Climate change effects are expected to have a significant effect on the Coyote watershed. The hydrologic study area, within the downstream portion of the watershed, will be inundated from accelerated sea level rise during the fifty-year study horizon (2017 - 2067). Storm events are also expected to become more intense and of shorter durations. There is not yet enough research done to quantify the future climate statistics and they have therefore not been incorporated into the hydraulic modeling.

3.2 HYDROLOGY

Hydrology for the future without-project condition was not assumed to change significantly between Year 0 (2017) and Year 50 (2067). The San Francisquito Creek is also located in South San Francisco Bay and would experience similar hydrology changes as the hydrologic study area. According to the San Francisquito Creek Hydrology Study (SCVWD, 2007), the changes in future flows for the 1% ACE event only increase by approximately 1-2%, which is considered insignificant. This is mainly due to the limited capacity of the storm drain system, which is typical of the South San Francisco Bay Area. Therefore, no changes were made to the hydrology for Year 50.

3.3 FLUVIAL HYDRAULICS

There has not yet been enough research conducted on regional to local scale climate change effects for the hydrologic study area to quantify the future climate statistics, and they have therefore not been incorporated into the hydraulic modeling. The results of the Year 50 (2067) HEC-RAS analyses found that the water surface elevations did not change significantly from Year 0 (2017) to Year 50 (2067). From the coincident frequency analysis it was found that the Year 50 sea level change of +0.73 feet (Modified NRC Curve I) has little effect on the downstream boundary conditions, such that there is little change between Year 0 and Year 50 water surface elevations. Therefore, there is little to no change in the volume of water leaving the streams and entering the floodplains from Year 0 to Year 50. As a result there is no change in the fluvial flood inundation maps for Year 0 and Year 50 riverine floodplains for Coyote Creek and Guadalupe River (Alviso Slough).

3.3.1 COYOTE CREEK

The future without-project hydraulics for Coyote Creek are expected to remain the same as under the existing condition, which are given in Section 2.3.1 (Coyote Creek) of this report.

3.3.2 GUADALUPE RIVER (ALVISO SLOUGH)

The future without-project hydraulics for Guadalupe River are expected to remain the same as existing conditions, which are given in Section 2.3.2 (Guadalupe River (Alviso Slough)) of this report.

3.4 TIDAL HYDRAULICS

The future condition in the hydrologic study area is impacted by sea level change (rise), which in turn further reduces the performance and reliability of the existing west and east dike pond systems currently preventing tidal flooding in the hydrologic study area. Under the three USACE sea level change (SLC) scenarios, the assumption is that the tidal ranges in San Francisco Bay remain unchanged, but shift to higher levels and inland. The water level statistics are projected forward under the three USACE SLC rates. The ability of the existing dike-pond systems to prevent tidal flooding declines significantly and rapidly under the USACE High SLC scenario. Figure 8 (Alviso and the Coyote Creek Gage Exterior-Interior Relationship for Outboard Dike Breaching) illustrates the transfer in volume under an assumed failure of the dike-pond system that defines the exterior-interior relationship between Coyote Creek and Alviso in the base year of 2017.



Figure 8. Alviso and the Coyote Creek Gage Exterior-Interior Relationship For Outboard Dike Breaching

The impact of SLC on the performance of the dike-pond system and the change in exterior-interior water surface elevation relationship can be seen in Figure 9 (Water Levels for Coyote Creek and Alviso for 2016 and 2067 under the USACE High SLC Scenario). The change in mean sea level, potentially several feet higher under the USACE High SLC scenario effectively eliminates any flood risk reduction benefit by the dike-pond system through storage. Water would only need to rise by 1 to 1.5 feet for the inboard dikes to be overtopped and fail. The transition to a completely open system now occurs at the 50% ACE, and the exterior-interior relationship is no longer in effect. Water surface elevations are developed in 10-year increments for the base year 2017 through 2067 using the web tool at https://corpsclimate.us/ccaceslcurves.cfm. The low rate is used for all 2017 scenarios since the base year of 2017 is so close to the current year.


Figure 9. Water Levels for Coyote Creek and Alviso for 2016 and 2067 under the USACE High SLC Scenario

Exterior-interior relationships between the Coyote Creek tide gage and Alviso based on breach analysis developed for the existing without-project condition are estimated for the future SLC scenarios, accounting for changes impacting performance. Table 18, Table 19, and Table 20 contain ACE water levels for the three SLC scenarios, USACE Low, Intermediate, and High.

	20	17	20	27	20	37	20	47	2057		2067	
ACE	Ext	Int	Ext	Int	Ext	Int	Ext	Int	Ext	Int	Ext	Int
(%)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)
99.99	8.42	7.81 ¹	8.49	7.88^{1}	8.55	7.94 ¹	8.62	8.01 ¹	8.69	8.08^{1}	8.76	8.15 ¹
50	9.25	7.81^{1}	9.32	7.88^{1}	9.38	7.94 ¹	9.45	8.01^{1}	9.52	8.08^{1}	9.59	8.15 ¹
20	9.71	7.81^{1}	9.78	7.88^{1}	9.84	8.50	9.91	8.45	9.98	8.65	10.05	9.20
10	9.99	7.81^{1}	10.06	8.30	10.12	8.70	10.19	8.90	10.26	9.15	10.33	9.45
4	10.32	9.34	10.39	9.36	10.45	9.65	10.52	9.80	10.59	9.99	10.66	10.20
2	10.55	9.49	10.62	9.57	10.68	9.75	10.75	9.92	10.82	10.70	10.89	10.80
1	10.76	9.63	10.83	9.75	10.89	9.85	10.96	10.80	11.03	11.03	11.10	11.10
0.4	11.02	11.02	11.09	11.09	11.15	11.15	11.22	11.22	11.29	11.66	11.36	11.36
0.2	11.21	11.21	11.28	11.28	11.34	11.37	11.41	11.41	11.48	11.85	11.85	11.85

Table 18. USACE Low SLC Scenario - ACE Water Levels, Ext - Coyote Creek Gage, Int - Alviso

	20	17	20	27	20	37	2047		2057		2067	
ACE	Ext	Int										
(%)	(ft.)	(ft.)										
99.99	8.42	7.81 ¹	8.60	7.99 ¹	8.73	8.12 ¹	8.89	8.28 ¹	9.06	8.45 ¹	9.26	8.65 ¹
50	9.25	7.81 ¹	9.43	7.99 ¹	9.56	8.12 ¹	9.72	8.28 ¹	9.89	8.45 ¹	10.09	8.65 ¹
20	9.71	7.81 ¹	9.89	7.99 ¹	10.02	8.50	10.18	9.45	10.35	9.78	10.55	10.55
10	9.99	7.81 ¹	10.17	8.50	10.30	9.50	10.46	9.65	10.63	10.49	10.83	10.83
4	10.32	9.34	10.50	9.40	10.63	9.80	10.79	10.40	10.96	10.96	11.16	11.16
2	10.55	9.49	10.73	9.68	10.86	10.60	11.02	11.02	11.19	11.19	11.39	11.39
1	10.76	9.63	10.94	10.55	11.07	11.07	11.23	11.23	11.40	11.40	11.60	11.60
0.4	11.02	11.02	11.20	11.20	11.33	11.33	11.49	11.49	11.66	11.66	11.86	11.86
0.2	11.21	11.21	11.39	11.39	11.52	11.52	11.68	11.68	11.85	11.85	12.05	12.05

Table 19. USACE Intermediate SLC Scenario - ACE Water Levels, Ext - Coyote Creek Gage, Int - Alviso

Table 20. USACE High SLC Scenario - ACE Water Levels, Ext - Coyote Creek Gage, Int - Alviso

	20	17	20	27	20	37	2047		2057		2067	
ACE	Ext	Int										
(%)	(ft.)	(ft.)										
99.99	8.42	7.81 ¹	8.94	8.33 ¹	9.30	8.69 ¹	9.74	9.13 ¹	10.26	9.65 ¹	10.84	10.23 ¹
50	9.25	7.81 ¹	9.77	8.33 ¹	10.13	8.69 ¹	10.57	9.85	11.09	11.09	11.67	11.67
20	9.71	7.81 ¹	10.23	8.75	10.59	9.70	11.03	11.03	11.55	11.55	12.13	12.13
10	9.99	7.81 ¹	10.51	9.50	10.87	10.10	11.31	11.31	11.83	11.83	12.41	12.41
4	10.32	9.34	10.84	9.80	11.20	11.20	11.64	11.64	12.16	12.16	12.74	12.74
2	10.55	9.49	11.07	11.07	11.43	11.43	11.87	11.87	12.39	12.39	12.97	12.97
1	10.76	9.63	11.28	11.28	11.64	11.64	12.08	12.08	12.60	12.60	13.18	13.18
0.4	11.02	11.02	11.54	11.54	11.90	11.90	12.34	12.34	12.86	12.86	13.44	13.44
0.2	11.21	11.21	11.73	11.73	12.09	12.90	12.53	12.53	13.05	13.05	13.63	13.63

3.5 SEDIMENT DYNAMICS

3.5.1 SEDIMENT TRANSPORT

The predicted morphology of Far South Bay for the Year 50 condition is largely dependent on the rate of sea level rise. At lower rates of sea level rise, the sediment supply to Far South Bay exceeds the demand imposed by the rate of rise, and the morphology maintains an equilibrium planform relative to the water surface. As sea level rise accelerates, at some point a threshold is reached where the sediment supply to Far South Bay can no longer keep pace with the rate of rise, and Far South Bay becomes sediment starved. At that point, it is expected that the significant changes in the mudflat planform will occur, the mudflats begin to erode, and sediment redistributed to the most efficient sinks within the system.

Figure 10 (Year 50 (2067) Bathymetry for the USACE Intermediate SLC Scenario) is a color contour plot of the expected Year 50 bathymetry for the NRC I curve rate of sea level rise. The overall platform elevation has increased by 0.72 feet (0.22 m) over the Year 0 planform elevation, to account for the total sea level rise over the project life. This maintains the same average depth in Far South Bay, indicating that the planform is in equilibrium. Pond A6 is filled completely, and Pond A8 is partially filled.



Figure 10. Year 50 (2067) Bathymetry for the USACE Intermediate SLC Scenario

3.5.2 SEDIMENT BUDGET 2067

Similarly to the historic and baseline conditions [see Table 15 (Sediment Budgets for Historical and Baseline Conditions for South Bay and Far South Bay)], a sediment budget was developed for the South Bay and Far South Bay, which used the NRC I curve to incorporate sea level change, and is shown in Table 21 (Sediment Budgets for 2067 Without Project Condition for South Bay and Far South Bay) [from (Brown, 2010)].

Sediment Budget (Rate) [Thousand Tons per Yes							
Sediment Source/Sink Term	South Bay	Far South Bay	Total				
Tributary Sediment Inflow	80	29	109				
Net erosion/deposition of bed sediments (erosion is	174	0	174				
positive)	(0)	0	(0)				
Net deposition associated with restored ponds: A6, A8,	0	23	23				
and the Island Ponds	0	-2.5	-23				
Sea Level Rise (0.00572 m/yr)	0	-150	-150				
Sediment exchange from Central Bay (flux from Central	N/A	N/A	-110				
Bay to South Bay is positive)	1N/A	IN/A	(64)				

Table 21. Sediment Budgets for 2067 Without Project Condition for South Bay and Far South Bay

*Values in parenthesis are calculations assuming no subsidence in Far South Bay.

3.6 WATER WAVES

3.6.1 SEAS (WIND WAVES)

There has not yet been enough research conducted on a regional scale to determine climate change effects for the hydrologic study area, and the seas statistics for the hydrologic study area are assumed to be the same as under the existing condition.

3.6.2 SWELL

There has not yet been enough research conducted on a regional scale to determine climate change effects for the hydrologic study area, and the swell statistics for the hydrologic study area are assumed to be the same as under the existing condition given in Section 2.6.2 (Swell); and therefore was not used in determining total water level for tidal flood inundation statistics.

3.6.3 TSUNAMI

The future without-project condition for tsunami inundation of the hydrologic study area is not expected to change from the existing condition; see Section 2.6.3 (Tsunami) for the expected condition.

3.7 WATER SURFACE ELEVATION DEFINED HABITATS

Similarly to the historic and baseline conditions (see Table 15 (Sediment Budgets for Historical and Baseline Conditions for South Bay and Far South Bay)), a sediment budget was developed for the South Bay and Far South Bay, which used the NRC I curve to incorporate sea level change, and is shown in Table 21 (Sediment Budgets for 2067 Without Project Condition for South Bay and Far South Bay). All ponds within the hydrologic study area are expected to be managed similarly to the existing condition, without a significant change in habitat. However, neighboring ponds that have been or will be breached as part of the South Bay Salt Ponds Restoration Project (such as Ponds A6 and A8) will initially increase the tidal prism, thereby scouring the channels deeper and then eventually fill in, thereby reducing the sediment supply to the hydrologic study area and limiting marsh development. Therefore, there will be a shift in habitat types towards more acreage of subtidal habitat under the future without-project condition.

3.8 FLOOD RISK

Future tidal flood risk was evaluated under the three required sea level change (SLC) scenarios: USACE Low SLC scenario, USACE Intermediate SLC scenario, and USACE High SLC scenario. There is an approximately 1 in 2 chance of Alviso experiencing a tidal flood event under the USACE Intermediate SLC scenario in any given year by 2067. It is almost certain (much greater than a 99.99% chance) that tidal flooding will occur over a 30-year mortgage period under all three scenarios. It is almost certain that Alviso will eventually experience a tidal flood event under all future without-project condition SLC scenarios. The consequences of a tidal flood at Alviso would be similar to consequences of the riverine flood of Guadalupe River in January 1983, resulting in substantial damages to residential and other structures and the potential for loss of life.

Since the hydrology for future conditions is assumed to not change significantly from existing conditions, the residual fluvial flood risk is expected to remain the same as existing conditions. Nuisance flooding of the storm drain network is expected to increase with time due to SLC. Recent work by (NOAA, 2014) shows a national trend of increased nuisance flood days, as well as the regional trend (from the San Francisco tide gage 9414290) showing similar results. Conditions at the hydrologic study area are expected to be similar. However, this increase in nuisance flooding may be mitigated, as the City of San Jose plans to upgrade the storm drain network in the future.

4 FUTURE WITH-PROJECT CONDITION

4.1 WATERSHED

Ignoring climate change effects, the with-project features (levees and ecotones) will not have any significant effect on the drainage of the watershed and therefore the future with-project condition for the Coyote watershed is expected to remain the same as under the future without-project condition given in Section 3.1 (Watershed) of this report. However, the future with-project condition will show a significant improvement over the future without-project condition when climate change effects are considered. The with-project levee features will prevent the coastal flood inundation of the downstream portion of the Coyote watershed (i.e. the hydrologic study area).

4.2 HYDROLOGY

Construction activities for the future with-project condition are expected to cause temporary disruptions to drainage paths of minor significance. These effects will be short-term and therefore the future long-term hydrology of the with-project condition is assumed to be the same as for the future without-project condition given in Section 3.2 (Hydrology) of this report, with the exception of pond breaching. Pond breaching will have a significant effect on the existing storage capacity between the outboard pond-dike and the newly constructed levee system and will alter the habitat distribution in that area. However, inboard of the levee system the hydrology is expected to remain the same.

4.3 FLUVIAL HYDRAULICS

The proposed levees will tie into the existing riverine levees on Guadalupe River/Alviso Slough and Coyote Creek. The proposed geometry would not reduce the available flow area or constrict the flow in the channel; therefore, it will not have an effect on water surface elevations in Guadalupe River/Alviso Slough or Coyote Creek. HEC-RAS models of Coyote Creek and Guadalupe River/Alviso Slough used in the without-project analysis were modified per the proposed levee design. Also, maximum tidewater elevations were increased in the with-project models to 15 feet NAVD88 to account for storm surge effects (that were not accounted for in the without project conditions). Minimum tidewater elevation under both without and with-project conditions was 2.83 ft NAVD88. Flow hydrographs representing the 1%, 0.4% and 0.2% ACE flood events were used for the with-project analyses for both watercourses. Federally constructed riverine levees on both Coyote Creek and Guadalupe River were designed to safely contain the 1% ACE flood event. Flows of magnitude equal to or less than the 1% ACE flood event will be contained in the channels within the hydrologic study area. Modeling results indicate that neither modification of the cross-section geometries (to account for the coastal levee) nor increasing the tidewater elevation to a maximum value of 15 feet NAVD88 had a significant effect on predicted backwater profiles or breakout flow rates (all changes were less than 2% -- see Tables 19.1 and 19.2 in Annex 1 (Riverine Hydraulics) of this report).

4.3.1 COYOTE CREEK

The future with-project hydraulics for Coyote Creek are expected to remain essentially the same as under the existing condition, which is given in Section 2.3.1 (Coyote Creek) of this report.

4.3.2 GUADALUPE RIVER (ALVISO SLOUGH)

The future with-project hydraulics for Guadalupe River are expected to remain essentially the same as under the existing condition, which are given in Section 2.3.2 (Guadalupe River (Alviso Slough)) of this report.

4.4 TIDAL HYDRAULICS

The with-project tidal hydraulics are significantly changed from the without-project condition. The with-project condition will have a levee of either 13.5 feet NAVD88 or 15.2 feet NAVD88 elevation in height, with the height of the levee depending on the alternative selected for the project. As shown in Table 20 (USACE High SLC Scenario - ACE Water Levels, Ext - Coyote Creek Gage, Int – Alviso), even under the USACE High SLC rate, the residual tidal flood risk has been significantly reduced, below the 0.2% ACE (500-year return period) tidal flood event up to 2057, and the 15.2 feet NAVD88 levee past 2067.

4.5 SEDIMENT DYNAMICS

The UnTRIM-SediMorph Bay-Delta modeling system was used to model bathymetry for the Year 50 (2067) with-project condition (see Annex 3 of this report (South San Francisco Bay Long Wave Modeling Report)). The model simulations incorporate both the expected accretion within the project ponds, which has been estimated as part of the ecosystem design (ESA PWA, 2012), as well as estimated channel evolution in the vicinity of the project area. It is expected that the channel and mudflat bathymetry in the project area may evolve in response to both sea level rise and due to channel adjustment, which will occur following the opening of the salt ponds to tidal action. The analysis makes use of three different methods of evaluation which use a combination of modeling and historical data analysis to estimate channel evolution in the vicinity of the project area for Year 50 condition.

First, a comparison between bathymetric and LiDAR data collected in 2004 and 2010 allowed for an assessment of the channel evolution that has occurred in the Coyote Creek region following the breaching of the three island ponds (Ponds A19, A20, and A21) in March 2006 under the South Bay Salt Ponds Restoration Project. This analysis considered the channel evolution in the project area for subtidal, intertidal and marsh areas. Second, sediment deposition patterns in mudflat and marsh areas in the Coyote region were evaluated through a short sediment transport simulation during a period when a strong net sediment flux into the Far South Bay was observed at Dumbarton Bridge. Third, the expected channel scour resulting from the restoration of Ponds A9 through A15 and Pond A18 to tidal action were investigated through simulations of channel shear stress and velocity under existing conditions and under future conditions with SLC and projected Year 50 pond bathymetry. Finally, the results of the three separate analyses were combined into a single estimate of bathymetric change in the project area to establish Year 50 (2067) conditions which included 2.13 feet (0.649 m) of sea level rise based on Modified NRC Curve III and the planned restoration of Ponds A9 through A15 and Pond A18 [see Figure 11 (Predicted Bathymetric Change for With-Project Conditions for Year 50 (2067)].



Figure 11. Predicted Bathymetric Change for With-Project Conditions for Year 50 (2067)

4.6 WATER WAVES

4.6.1 SEAS (WIND WAVES)

There has not yet been enough research conducted on a regional scale to determine climate change effects for the hydrologic study area, and the seas statistics for the hydrologic study area are assumed to be the same as under the existing condition given in Section 2.6.1 (Seas (Wind Waves)). While significant wave heights can reach up to 1.5 feet (see Table 16 (Wind Waves (Seas) Look-up Table for Point 7 of the Numerical Model)), the occurrence of large waves is associated with a very low probability (as can be inferred from Table 11 (Comparison of 1% ACE Water Level with Prior Studies)) and did not affect the design crest elevation of the with-project levee.

4.6.2 SWELL

As mentioned in Section 2.6.2 (Swell), swell will have an insignificant effect on the total water elevation for the South San Francisco Bay adjoining the hydrologic study area. The uncertainty in Coyote Creek extreme water level statistics, given in Section 2.4.4 (Variability in Extreme Water Level Statistics), are much larger than the swell; and therefore the with-project levee design is still considered conservative, even without accounting for swell.

4.6.3 TSUNAMI

The future with-project condition for tsunami inundation for the hydrologic study area may change from the existing and future without project conditions. The red area for tsunami inundation shown in (CEMA, 2009) may move shoreward towards Alviso. However, the community of Alviso is still not at risk from tsunami inundation; the with-project levee system will provide sufficient protection from tsunami inundation for the community.

4.7 WATER SURFACE ELEVATION DEFINED HABITATS

As described in Section 4.5 (Sediment Dynamics), the UnTRIM-SediMorph Bay-Delta modeling system was used to model the bathymetric changes in Year 50 (2067) future with-project condition, with the results shown in Figure 11 (Predicted Bathymetric Change for With-Project Conditions for Year 50 (2067)). The results for the hydrologic study area suggest that the majority of the sediment accretion will occur in marsh areas, that relatively little deposition will occur in mudflat areas, and that channel areas are likely to scour downstream of pond areas that are restored to tidal action. Further details are given in Annex 3 of this report (South San Francisco Bay Long Wave Modeling Report).

4.8 FLOOD RISK

4.8.1 WITH-PROJECT FLOOD RISK

Building the National Economic Development (NED) flood risk management structure (the 13.5 feet NAVD88 levee) will significantly reduce the tidal flood risk to the Alviso community. The risk of tidal flooding at Alviso ranges from an approximately 1 in 50 chance to a 1 in 2 chance at Year 2067, depending on the chosen SLC scenario. There is an approximately 1 in 50 chance of Alviso suffering a tidal flood event under the USACE Intermediate SLC scenario in any given year. The risk of tidal flooding over a 30-year mortgage period for the three SLC scenarios varies from less than a 1 in 100 chance to a 1 in 7 chance.

Building the recommended locally preferred plan (LPP) flood risk management structure (the 15.2 feet NAVD88 levee) will nearly eliminate the tidal flood risk to the Alviso community for the foreseeable future. The additional 1.7 feet of height over the NED structure further reduces the tidal flood risk to contain events much greater than those mapped by the FEMA or the USACE in 2017, and still greater than the potential FEMA base flood event by 2067.

The consequences of a tidal flood at Alviso would be similar to the consequences of the riverine flood of the Guadalupe River in January 1983, resulting in substantial damages to residential and other structures and the potential for loss of life. Building either the NED or LPP levee will provide tidal flood risk reduction sufficient to contain an event of similar magnitude to the Guadalupe River flood event of January 1983.

4.8.2 RESIDUAL FLOOD RISK

It is impossible to design and build a flood risk management structure that will provide a 100% guarantee against flooding; there will always be some remaining risk of flooding. Residual flood risk is the risk that remains after all flood risk management actions have been taken (including the building of structures, and non-structural solutions such as flood warning systems, floodplain management plans, emergency action and evacuation plans, flood related building codes, etc.). The 0.2% ACE, or 500-year return period, flood event is typically used to quantify and estimate the residual risk of a project. Expected annual damages (EAD) are also used to estimate and quantify residual risk. The residual flood risks for the hydrologic study area include tidal flooding from the San Francisco Bay, riverine flooding from the Guadalupe River and Coyote Creek, and storm water drainage flooding from the existing storm drain network. Figure 12 shows the composite area of residual flood risk from these



Figure 12. Residual Flood Risk for the Hydrologic Study Area

The residual tidal flood risk at 2017 building either the NED levee or LPP levee is so small that it could not be mapped in Figure 12 and its EAD is negligible (nearly \$0). By 2067 the EAD is still very low (\$1M) for the NED levee and much less for the LPP levee, with still very little area mapped for the 0.2% ACE event.

Once the tidal flood risk management project is built, the largest residual flood risk in the hydrologic study area will come from riverine flooding from the Coyote Creek and Guadalupe River. The residual riverine flooding for the Coyote Creek and Guadalupe River were taken from Plates 50 and 55 of Annex 1 and shown in Figure 12. Flood waters for Coyote Creek break out above the hydrologic study area and do not appear in Figure 12. By far the largest source of residual flooding comes from the Guadalupe River (compare Figure 12 to Plate 55 of Annex 1).

An evaluation of the existing storm drain network has been performed by the City of San Jose [(Schaaf & Wheeler, 2008); (Schaaf & Wheeler, 2010)]. Future residual flood risk from storm water drainage is expected to remain as nuisance flooding, with no appreciable damages or changes to the EAD (see Figure 2-10 from Schaaf & Wheeler, 2008). Nuisance flooding from the storm drain network is expected to remain the same as described in Section 3.8, with the number of nuisance flood days increasing, but no significant effect on the EAD.

5 CONCLUDING REMARKS

5.1 SUMMARY

Water resources engineering technical work for the South San Francisco Bay Shoreline Study Phase 1, Alviso Economic Impact Area, spans a decade of effort and supports the planning and Federal interest determination for the study. This report is not intended to be inclusive of all the technical work that has been performed for the study, but rather a summary of relevant technical analyses used in the study to support the planning and Federal interest decision processes. This report summarized relevant analyses, data, results, and other information on the watershed, hydrology, fluvial hydraulics, tidal hydraulics, sediment dynamics, water waves, and flood risk for the hydrologic study area. Of particular importance was the tidal hydraulics and the transferring of tide data from the long record at the San Francisco tide gage to the hydrologic study area (the Coyote Creek tide gage), which is described in more detail in Appendix F of the Integrated Document (Tidal Flood Risk Analysis Summary Report). The technical work described in this report has been reviewed following accepted USACE practice and is complete and sufficient for planning purposes, Federal interest determination, and selection of a recommended plan. No further water resources engineering work is required until the PED phase of the project.

5.2 HYDROLOGIC STUDY AREA TIDAL FLOOD RISK

Flood risk management projects on lower Coyote Creek and Guadalupe River have substantially lowered the risk of riverine flooding for the community of Alviso. The largest remaining flood risk for Alviso comes from tidal flooding. The community of Alviso is at significant risk from tidal flooding, with an approximately one in three chance of Alviso suffering a tidal flood event under in any given year. Under the existing condition, it is almost certain that tidal flooding will occur in Alviso within the next 30 years. Should flooding occur, damages similar to those experienced during the riverine flood of the Guadalupe River in January 1983 are expected.

Future sea level rise over the next fifty years will make it almost a certainty that tidal flooding will occur in Alviso in the absence of a flood risk management project. Building the 13.5 feet NAVD88 levee will significantly reduce the tidal flood risk to the Alviso community with the chance of tidal flooding in 2067 ranging from 1 in 2 to 1 in 50, depending on how fast sea level rises. For the next ten years after building the levee the chances of tidal flooding are significantly less than this range. Building the 15.2 feet NAVD88 levee will nearly eliminate the tidal flood risk to the Alviso community for the foreseeable future.

The residual tidal flood risk at 2017 after building either levee is so small that it could not be mapped on the 500year floodplain and its expected damages are negligible (nearly \$0). By 2067 the damages are still very low (\$1M or smaller), with still very little area to be mapped. Riverine flooding and storm water flooding will become the largest sources of flood risk once the 13.5 or 15.2 feet NAVD88 levee is built.

5.3 FUTURE CONSIDERATIONS

No further water resources engineering work is required during the Feasibility phase of this project. Water resources engineering technical work will however be required during the Preconstruction Engineering and Design (PED) phase of the project. As is typical during the PED phase, USACE water resources staff will either be the lead engineer or support staff for the development of the Design Documentation Report (DDR). Typical DDR tasks required include refinements to project hydrology, storm statistics, and wave statistics, and determination of pertinent hydraulic design features. In addition, water resources staff will review the plans and specifications, conduct site visits, participate in value engineering (VE) studies, participate in contract negotiations, and other tasks as appropriate for the project.

Based on the technical work conducted during the Feasibility phase, the following items are recommended to be considered during the PED phase:

- Review of actual sea level change since this report and whether adaptive management or postauthorization actions are required;
- Review of changes to hydrology, and storm and wave statistics, since this report and whether these changes significantly affect the design of the project;
- Establishment of a long-term tide gage at Coyote Creek, and ensuring the survey of the gage meets the USACE's Comprehensive Evaluation of Project Datums (CEPD) criteria;
- The consequences associated with residual risk can be reduced with effective floodplain management and flood warning and evacuation plans. A plan to communicate residual flood risk to the affected community will be developed as part of the PED phase of the project;
- Development of flood inundation maps based on project hydrodynamics, to aid in the communication of flood risk to the community of Alviso.

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ANNEX 1: RIVERINE HYDRAULICS

South San Francisco Bay Shoreline Study Santa Clara County & Alameda County, California

RIVERINE HYDRAULICS

U.S. Army Engineer District, San Francisco Corps of Engineers San Francisco, California May 2013 Due to its large size, Annex 1 of Appendix D1 of the South San Francisco Bay Shoreline Study, Phase 1, Alviso Economic Impact Area report, will be provided under its own separate cover.

ANNEX 2: DOCUMENTATION OF STORM DATA ANALYSIS

14 January 2008

CESPN-ET-EW

Memorandum for Record

Subject: South San Francisco Bay Shoreline Study, Documentation of Data Analysis

Introduction

The purpose of this memo is to document coastal data analysis related to the risk-based statistical and uncertainty analyses of coastal flood stages. Most of the analyses summarized below address tasks D2, D3, and A5 of the "South San Francisco Bay Shoreline Study Scope of Work & Related Documents" (McAdory, 2006) and the recommendations of "South San Francisco Bay Shoreline Study Review of Proposed Technical Approach" (Collins, Dean, and Divoky, 2006). This memo includes background information on coastal flood forcing parameters, discussion of the statistical analysis of tide and wind data, and discussion of the application of different statistical approaches for flood stage frequency analysis.

Background information in Section 1.0 provides a general sense (order of magnitude) of the contributions of each forcing parameter to coastal flood elevation. Section 2.0 summarizes the collection of tide and wind data and the derivation of their related recurrent frequency curves using different statistical approaches. These curves were compared against each other to determine appropriate criteria for the selection of extreme events to be used for stage frequency analysis. Statistical approaches using historical data alone and using synthesized data were applied to estimate flood stage frequencies at a tide gage in San Francisco. Both annual peak and conditional sampling methods were adopted to select extreme events for stage frequency analysis at this tide gage.

Section 3.0 summarizes the development of flood stage frequency curves for a tide gage near the Dumbarton Bridge—the closest gage to the project site with a sufficient length of tide data records—using two different statistical approaches. In the first approach,

selected San Francisco gage historical data was transferred to Dumbarton Bridge based on assumptions supported by the tide data and by hydrodynamics for the establishment of preliminary flood stage frequencies. The other statistical approach, using synthesized data and employing the Joint Probability Method, was fully developed for this study and the computational procedures were exercised to combine predicted tide and residual tide (tide parameters that are defined in Section 1.0) for stage frequency analysis at Dumbarton Bridge. The results developed from both statistical approaches are in good agreement and will be useful in future computation plan development. Further analysis and integration of a complete set of coastal flood forcing parameters, including in-bay wind set-up and wave set-up, will be carried out at a later stage of this study.

1.0 Background Information

- (A) High predicted (or astronomical) tide, tidal residual, and wind have been identified as primary contributors to coastal floods in South San Francisco Bay. A linear process was assumed to decouple the measured (verified) tide into two components, predicted tide and residual. The residual is primarily generated by offshore storm systems due to its central and peripheral barometric pressure difference. Additional El Niño effects due to ocean water expansion could also contribute to the residual.
- (B) The predicted tide at the project site in South Bay is approximated by amplifying flood tide stage at the San Francisco (Presidio) tide gage by a factor of 1.31 to 1.59, values derived using data available at NOAA's Tides and Currents website. This gives the project site a tide range of about 7.6 to 9.3 feet between Mean Higher High Water (MHHW) and Mean Lower Low Water (MLLW). The amplification can be attributed to water depth and geometry effects of the South Bay. The residual is a long wave with durations ranging from 2 to 8 days and peak heights ranging from 0.8 to 3.7 feet at the Presidio. The effect of El Niño on the total residual is about 0.5 to 1.0 foot at the Presidio. The range of peak heights of the residual at the project site is expected to be the same as or slightly reduced from the range at the Presidio. Two other variables at the project site, the storm duration (or residual duration) and the residual's phase relationship with predicted tide, are also expected to either remain unchanged or have slight changes from what is

observed at San Francisco. A 0.4-foot wind-induced setup at Alviso, calculated by a FEMA-recommended 1-D wind setup model under a 40 mile-per-hour (mph) uniform northwest (NW) wind, has been reported.

- (C) A significant event has been characterized as the combination of high predicted tide (heights exceeding neap tide, or about 5.4 feet MLLW), large residual (heights exceeding 1.5 feet), and strong bay winds (larger than 20 mph). It is estimated that the ranges of contributions of predicted tide, residual, and wind setup to the total surge at the project site are about 3 to 4 feet, 1.5 to 3 feet, and 0.5 to 1 foot, respectively, above Mean Tide Level (MTL). The corresponding wave height is about 3 to 4 feet and wave period is about 6 to 7 seconds. The wave induced setup could be on the order of 1 foot or smaller.
- (D) Once the response functions at the project site are generated, either by numerical simulation or by analysis of measured data, one can apply joint probability method (JPM), Monte Carlo simulation (MCS), and empirical simulation technique (EST) to estimate coastal flood statistics. Fluvial flood statistics will be estimated through hydrologic and hydraulic analysis and modeling. The combined flood statistics in the area affected by fluvial and coastal flood events will also be estimated through statistical analysis or computer modeling approaches.

2.0 Statistical Analysis of Tide and Wind Data

Analysis of Tide Data at San Francisco (Presidio) Gage

Statistical analysis was performed on tide data collected at the San Francisco gage (Station 9414290). Two sets of data were available at NOAA's Tides and Currents webpage: verified (or measured) data and predicted data. A third set of data, residual data, was calculated by subtracting, at a given time, the predicted data from the verified data. Data from 1901 to 2005 (a span of 105 years) was collected. The annual peak values of all 105 years are shown in Plate 2-1.

Plate 2-1 shows that a sizable number of the annual peak verified data values fall below the annual peak predicted data values for their respective years, with some numbers significantly lower than the predicted data value. Plotting the annual mean values for hourly verified, predicted, and residual data (Plate 2-2) shows that a trend exists in both the verified and residual data but not in the predicted data. This trend corresponds to the rise in sea level at the San Francisco gage.

In order to achieve more reliable statistical analysis, the water level trend was removed from both the annual mean verified data and the annual mean residual data, in a manner similar to the mean sea level trend adjustment done by Knutti (1995). The predicted data was left unchanged. The year 2005 was assumed as the year not needing trend adjustment. Plate 2-3 shows the results of this treatment. The new annual mean verified and annual mean residual data have trend lines that are a constant height above the datum used (MLLW, 1983-2001 Tidal Datum Epoch).

The adjustments in mean verified and mean residual values for each year were then applied to all tide data used in this statistical analysis. Plate 2-4 shows adjusted annual peak values. Table 2-1 shows the unadjusted annual peak tide values selected, the adjustment increment applied to each year's tide values, and the adjusted annual peak values, with water level trend removed (it was not necessary to adjust predicted tide data).

The following statistical analyses were performed on the tide data:

- (A) A return period curve based on annual peak verified data was produced. Annual peak verified values with the water level trend removed were used to produce Normal, Weibull, and Gumbel cumulative distribution functions (CDFs), which were converted into the return period curves shown in Plate 2-5.
- (B) The annual peak sampling method may create error and uncertainty for extreme probabilistic analysis in that it may fail to capture multiple significant events occurring in a given year (i.e. only the greatest event in a year is sampled). If an event were to produce tide levels that are not the peak of the year, but exceed the peaks of other years, it would not be sampled by the annual peak method. This is especially problematic during El Niño years, which occur every 7 to 14 years along the west coast of the United States and have historically shown the tendency to produce multiple significant events within a given year, as observed in the tide

data at the San Francisco gage. The conditional sampling method can address the deficiencies of annual peak sampling and improve the accuracy of statistical analysis in the lower recurrent frequency range (larger return period) by capturing the most significant events regardless of calendar year.

The conditional sampling method was used to select significant events for coastal flood stage analysis. In general, high predicted tide, residual, wind set-up, wave set-up and run-up, and river discharge are the forcing parameters contributing to coastal floods at the project site (wind speed is not considered a parameter because its generated wind set-up is negligible in the deep water area). High predicted tide and residual are generated offshore and propagate into the project site, while wind set-up and wave run-up are generated inside the South Bay and contribute to flood levels in the shallow water area. River discharge has been tested by computer simulation and concluded to be negligible in the coastal area. Therefore, high predicted tide and residual at the San Francisco gage were the two parameters considered for the selection of significant events.

Conditional sampling was done on the 105 years of tide data at San Francisco to select extreme events for statistical analysis. In order to focus on more extreme tide events, two conditions—predicted data exceeding 4.5 feet MLLW and residual data exceeding 1.5 feet MLLW—were used to capture tide data where high residual events coincided with high tides. Selected tide data occurring at adjacent times were grouped together, and 11-day tide time series of predicted and residual tide data were plotted across these groupings, producing 37 time series graphs (Plates 2-6 to 2-15). From examination of these 37 graphs, 47 high residual events (pulses along the residual time series) were identified, and 3-day time series were plotted across them. Maximum verified, predicted, and residual values were collected within each of these 47 3-day time series (Table 2-2), and three return period curves based on the 47 maximum verified values (Plate 2-16) were produced for comparison.

(C) An additional condition was added to the conditional sampling analysis performed in (B) to ensure that, for each event, the sum of the maximum predicted tide and maximum residual was larger than the minimum annual peak predicted tide at the San Francisco gage during the 105 years. Looking at the values in Table 2-1, the range of annual peak predicted tide at the San Francisco gage is 6.9 to 7.26 feet MLLW. The addition of this condition was done to reduce the previously selected 47 events to a smaller size of sample in order to minimize computation efforts for statistical analysis. The sampled events, however, had to maintain sufficient characteristics to represent the system under study.

All tide data in Table 2-2 associated with verified values below 6.9 feet MLLW was eliminated. This reduced the number of time series in Table 2-2 from 47 to 33 (Table 2-3). Three return period curves derived from the 33 verified values (Plate 2-17) were produced for comparison.

Plate 2-17 shows that the Gumbel curve fits the data well in the lower recurrent frequency range (larger return period range) and will be applied for any future related analysis. Comparison of the Gumbel curves developed from 47 events and 33 events and the stage frequency curve generated from annual peak tide (Plate 2-18) shows close alignment in the return period range of 5 to 100 years. This would confirm that the selected 33 extreme events is representative of the system.

- (D) To further analyze the tide data, the phase relationship between predicted tide and residual tide time series (the positioning of the residual time series in relation to the predicted time series) was studied. Tests were done by taking a residual time series and shifting it along the predicted time series, thereby changing the phase of the residual data to observe its effects. Phase-shift decay factors (ratios of the maximum tide stage at a given phase to the maximum tide stage for all phases) were derived by creating 2-day, 3-day, 4-day, 5-day, 6-day, and 8-day synthetic residual events and phase-shifting them across real predicted tide time series, starting the peak residual of an event at a peak tide and then shifting the peak residual 3, 4, 5, 6, 7, 8, 17, 18, and 21 hours ahead along the time series (see Plate 2-19), obtaining the maximum tide stage (sum of the predicted and residual values) at each of these phase shifts, then dividing each of these nine tide stage values by the largest tide stage value to obtain the decay factor for each phase shift (Table 2-4).
- (E) The Joint Probability Method assumes that each forcing parameter in a system is independent, and that the combined probability function is equal to the product of the individual probability functions. In this study, four parameters were identified for joint probability analysis: predicted tide, residual tide, residual phase shift, and residual event duration (storm duration). This gave the joint probability for flood stage the following formula:

$P = P_p x P_r x P_d x P_s$

Where P = joint probability for flood stage

- P_p = probability for predicted tide elevation
- P_r = probability for residual tide height
- P_d = probability for residual event (storm event) duration
- P_s = probability for residual phase shift

Using the tide data from 33 high residual events (Table 2-3), the product of probability functions for predicted tide and residual tide was computed by convolution integration (via Fast Fourier Transform, or FFT) of two Gumbel probability density functions (PDFs), one for the 33 maximum predicted values and the other for the 33 maximum residual values. The convolution result represents the statistical sum of the peak values of predicted tide and residual tide within their respective time series (i.e. $P_{p+r} = P_p \times P_r$). Thus the convolved function can be multiplied by probability functions for residual phase shift and residual event duration to obtain a resultant joint probability function of predicted tide and residual tide. The return period was calculated after applying a rate of occurrence factor to the results of the joint probability computation, to account for the less than one-to-one ratio of the number of events sampled (33) to the number of years sampled (105).

Plate 2-20 shows flood stage return period curves at the San Francisco gage determined by three methods: the annual peak sampling method, the conditional sampling method, and the joint probability method. The curves appear to be in relative proximity to each other, providing some confidence in the reliability of the joint probability method.

Analysis of Wind Data at San Francisco Airport

Statistical analysis was performed on wind data collected at San Francisco Airport (SFO). Hourly SFO wind speed and direction data between 1948 and 2007 was collected from NOAA's National Climatic Data Center website. Then the data was conditionally sampled, first by eliminating all data not occurring between November and April of any given year, then selecting speed and direction data from times at which the wind speed exceeded 35 mph. Wind events were identified by grouping together data occurring at adjacent times. The maximum wind speed and associated wind direction were recorded for each of these events. A total of 257 sets of speed and direction values were recorded.

For these 257 maximum wind speeds, the Normal, Weibull, and Gumbel PDFs and CDFs were produced (Plate 2-21), and the CDFs were used to create return period curves (Plate 2-22). A separate set of maximum wind speeds was also created, with only those speeds occurring in the northwest direction (290 to 330 degrees). Normal, Weibull, and Gumbel PDFs and CDFs were also produced for this separate set of 59 values (Plate 2-23), and the CDFs used to create another set of return period curves (Plate 2-24). The Gumbel return period curves for wind speeds in all directions and wind speeds in the northwest direction are shown in Plate 2-25.

Wind direction distribution for the maximum wind speeds in all directions was determined by creating a histogram of the 257 events of wind direction values. This histogram is shown in Plate 2-26.

3.0 Methods for Determining Dumbarton Tide Stage Frequency Curve

Because of the scarcity of tide data at the South Bay gages, it was necessary to rely on the long record of data available at the San Francisco gage and adjust it for South Bay analysis. In order to "transfer" the data from San Francisco to the gages in the South Bay, tide amplification factors were found and used. Two methods were developed to perform this transfer and derive a flood stage frequency curve at Dumbarton Bridge.

First Method: Direct Transfer/Amplification of Tide Data from Selected High Residual Events at San Francisco

A tide stage frequency curve was developed for the Dumbarton tide gage by "transferring" to that location the data for 33 high residual events (Table 2-3) observed at the San Francisco gage (see Section 2.0 (B) and (C) for a description of how the events were

selected). The transfer was done specifically by amplifying predicted tide data.

First, each maximum verified tide value in Table 2-3 was "decoupled" by finding the predicted tide elevation and residual tide height corresponding to the time at which the verified maximum occurred. One time series, for February 6 to 9, 1998, was excluded from this exercise because it had an identical verified maximum value (occurring at the identical time) to the one for the time series between February 4 and 6, 1998. As a result, 32 predicted and 32 residual tide values were found for each verified maximum (Table 3-1).

Next, the zero means of the 32 predicted values were determined by subtracting 3.18 feet from each of them, a value representing the mean of predicted tide elevations at San Francisco and obtained from the NOAA website (by subtracting the station's Mean Tide Level and Mean Lower Low Water datum elevations). Then this new array of 32 zeromeaned predicted values was multiplied by 1.46, a value approximating the amplification factor of tides from San Francisco to Dumbarton and obtained from the NOAA website. Then the amplified predicted values were raised by 4.53 feet, a value for the mean of predicted tide elevations at Dumbarton, resulting in an array of 32 values for maximum predicted tide elevation relative to local MLLW at Dumbarton coinciding with 32 high residual events at San Francisco (Table 3-2, Column 7).

The maximum residual tide height at Dumbarton for each high residual event at San Francisco was assumed to be equal to the one-hour lag of (the residual value occurring one hour prior to) the decoupled residual value at San Francisco. The 32 Dumbarton residual values are shown in Table 3-3.

Finally, the 32 Dumbarton predicted values were added to the 32 Dumbarton residual values to produce 32 overall values representing maximum tide stages at Dumbarton occurring within the 32 high residual events at San Francisco (Table 3-4). These 32 values were then used to create a return period curve for Dumbarton tide stages based on Gumbel (maximum) analysis (Plate 3-1).

Second Method: Joint Probability of Four San Francisco Tide Parameters

Another tide stage frequency curve was derived for the Dumbarton tide gage by determining a joint probability of the probabilities at San Francisco for four parameters:

predicted tide, residual tide, residual phase shift, and residual event duration. The following is a walkthrough of the steps involved in the joint probability procedure, followed by a description of the procedure as it was exercised.

(A) Walkthrough of the Joint Probability Procedure

Steps:

- 1) Assumptions: All tides are larger than neap tides. Wind statistics are for inbay wind.
- 2) The following criteria apply to the selection of significant tide events: (1) predicted tide is greater than 4.5 feet MLLW, (2) residual height is greater than 1.5 feet MLLW, and (3) measured (verified) tide is greater than 6.9 feet MLLW.
- 3) Thirty-three events are selected based on Step 2 (See Section 2.0 (B) and(C) for discussion of how events were selected).
- 4) At the NOAA website, verified (measured) tide data is subtracted by predicted tide data to obtain time series of residual data.
- 5) The duration of residual tide, which ranges from 2 days to 8 days, is the response of storm duration in water. The phase relationship between peak tide and peak residual is measured by the phase difference, in hours, within a 24-hour interval (1-day tide cycle).
- 6) Peak tides range from 5.4 to 7.2 feet MLLW and peak residuals range from 1.5 to 3.1 feet in the database developed in Step 3. PDFs and CDFs of peak tide and peak residual are developed. (See Section 2.0-(C)) Further analysis will be carried out regarding the development of appropriate PDFs of tide and residual for JPM and MCS.

7)	Probability	distribution	of duration	at Presidio

	Duration (Day) 2	3	4	5	6	8	SUM	
	Without El Niño1	6	6	3	4	2	22	
	With El Niño (+0.5')	1	1	2		1		5
_	With El Niño (+1.0')	1	2	2		1		6
		3	9	10	3	6	2	33

Probability distribution of phase relationship at Presidio

Phase difference (Hour) 0	3	4	5	6	8	17	18	21	L SU	JM	
		3	1	4	2	5	2	1	13	2	33

8) Simulation conditions of tide, residual, duration and phase are selected to establish response functions. For instance, four cases are chosen for tide (5.4, 6.0, 6.6, and 7.2 feet), four cases for residual (1.5, 2.0, 2.5, and 3.1 feet) with 2-day duration and 6.6-foot tide plus residuals with 0 phase as boundary conditions, and an additional 26 cases (8 for 2-day, 9 for 3-day, 9 for 6-day) for a total of 34 cases.

	2-day	2-day+0.5' base 2-day	2-day+0.5' base 2-day+1.0' base				
Phase(hr)							
0	1	1	1				
6	1	1	1				
18	1	1	1				

More analysis will be needed before the final selection of simulation runs.

- Synthesized events are developed based on the combination of tide (5.4 to 7.2 feet +), residual (1.5 to 3.1 feet +), duration (2-day to 8-day, with and without El Niño effect) and phase (0 to 21 hours).
- 10) Establish PDF and CDF of surge elevation based on response functions developed in Step 8. This process can be simplified by convolving PDFs of peak tide and peak residual and resampling with different residual durations and phase relationship to form a new population within the range of 6.9 feet to 10.3 feet for statistical analysis.
- 11) Establish PDFs and CDFs of wind statistics at SFO. (See Section 2.0)
- 12) Require computer model simulations of long wave, short wave and wave run-up in order to establish wind set-up, wave height & period and wave run-up for carrying out the complete set of statistical analysis.

(B) Application of the Joint Probability Procedure

The following describes the application of steps 1 to 10 of the joint probability procedure outlined in part (A). Because of the availability of a long record of tide data at the San Francisco gage, step 8 was modified so that the response function was developed using actual data, rather than simulated data.

Derivation of PDF/CDF for the convolution of amplified SF predicted tide PDF with SF residual tide PDF

Maximum verified, predicted, and residual tide data for 33 high residual events at San Francisco were used (Table 2-3). The zero means of the predicted values were calculated by subtracting 3.18 feet from each of the 33 values (mean of San Francisco predicted tide elevations relative to MLLW). The resulting values were then multiplied by 1.46 (amplification of tides from San Francisco to Dumbarton) and then raised by 4.53 feet (mean of Dumbarton predicted tide elevations relative to local MLLW) to produce an array of 33 values representing maximum predicted tide elevations at Dumbarton occurring within the 33 high residual events at San Francisco. The maximum residual tide heights at Dumbarton were assumed to be the same as the residual tide heights at San Francisco during the 33 high residual events. Then two PDFs were created, one for the 33 Dumbarton predicted values and the other for the 33 Dumbarton residual values. The two PDFs were convolved (via FFT) to produce a PDF and a CDF at Dumbarton for 33 high residual events occurring at San Francisco (Plate 3-2).

Derivation of probabilities for different combinations of synthetic residual phase shift and synthetic residual event duration

Each of the 33 time series at San Francisco was examined to determine the probability for each possible residual phase shift and residual event duration shown in Table 2-4. The probabilities are shown in orange in Table 3-5, with the phase shift probabilities in the column to the right of the column of phase shifts (blue column), and the event duration probabilities in the row below the row of event durations (green rows). Probabilities were then determined for different combinations of synthetic residual phase shift and synthetic residual event duration (Table 3-5).

Joint probability of Dumbarton tide stage based on probabilities for Dumbarton predicted tide elevation, residual tide height, residual phase shift, and residual event duration

Using the Dumbarton PDF curve from Step 1 (Plate 3-2), probabilities for the combination of Dumbarton predicted tide elevation and residual tide height were determined at 0.2-foot intervals (Table 3-6). Then the probabilities for all combinations of Dumbarton predicted tide elevation, residual tide height, synthetic residual phase shift, and synthetic residual event duration were calculated, resulting in a column of joint probabilities (Table 3-7, Column 8). Decay factors from Table 2-4 were also applied to the tide stage intervals (Table 3-7, Column 4). The joint probabilities were sorted and grouped into intervals of tide stages (Table 3-8) and were then used to produce a return period curve (Plate 3-3).

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Annual peak values based on hourly tide data at San Francisco gage (Station 9414290), for years 1901-2005 (105 years, includes data from 10 years with incomplete hourly records)

Plate 2-1

Annual mean values based on hourly tide data at San Francisco gage (Station 9414290), for years 1901-2005 (105 years, includes data from 10 years with incomplete hourly records)



Year

Plate 2-2

Annual mean values based on hourly tide data at San Francisco gage (Station 9414290), for years 1901-2005 (105 years, includes data from 10 years with incomplete hourly records)



Year

Plate 2-3





Year	Annual peak values of hourly verified data (feet MLLW)	Annual peak values of hourly predicted data (feet MLLW)	Annual peak values of hourly residual data (feet MLLW)	Annual adjustment in verified data mean (feet MLLW)	Annual adjustment in residual data mean (feet MLLW)	Annual peak values of hourly verified data, with annual mean water level trend removed (feet MLLW)	Annual peak values of hourly residual data, with annual mean water level trend removed (feet MLLW)
1901	7.02	7.11	1.53	0.6656	0.6656	7.6856	2.1956
1902	6.42	7.07	1.84	0.6592	0.6592	7.0792	2.4992
1903	6.52	7.09	1.91	0.6528	0.6528	7.1728	2.5628
1904	6.62	6.98	2.1	0.6464	0.6464	7.2664	2.7464
1905	6.62	7.03	1.99	0.64	0.64	7.26	2.63
1906	6.42	7.09	1.69	0.6336	0.6336	7.0536	2.3236
1907	7.02	7.17	1.75	0.6272	0.6272	7.6472	2.3772
1908	7.32	7.15	2.36	0.6208	0.6208	7.9408	2.9808
1909	7.02	7	2	0.6144	0.6144	7.6344	2.6144
1910	6.52	7.13	1.88	0.608	0.608	7.128	2.488
1911	6.98	7.12	1.53	0.6016	0.6016	7.5816	2.1316
1912	6.62	7.2	1.71	0.5952	0.5952	7.2152	2.3052
1913	6.72	7.07	2.14	0.5888	0.5888	7.3088	2.7288
1914	7.42	7.15	1.98	0.5824	0.5824	8.0024	2.5624
1915	7.42	7.15	1.9	0.576	0.576	7.996	2.476
1916	7.32	7.22	1.89	0.5696	0.5696	7.8896	2.4596
1917	6.89	7.13	1.46	0.5632	0.5632	7.4532	2.0232
1918	7.62	7.03	2.17	0.5568	0.5568	8.1768	2.7268
1919	6.98	7.08	1.83	0.5504	0.5504	7.5304	2.3804
1920	6.48	7.1	1.71	0.544	0.544	7.024	2.254
1921	7.22	7.05	1.63	0.5376	0.5376	7.7576	2.1676
1922	7.02	6.9	1.67	0.5312	0.5312	7.5512	2.2012
1923	6.42	7.02	1.78	0.5248	0.5248	6.9448	2.3048
1924	6.22	7.15	1.97	0.5184	0.5184	6.7384	2.4884
1925	6.82	7.11	1.82	0.512	0.512	7.332	2.332
1926	6.82	7.13	1.97	0.5056	0.5056	7.3256	2.4756
1927	7.12	6.98	1.88	0.4992	0.4992	7.6192	2.3792
1928	7.22	7.22	2.24	0.4928	0.4928	7.7128	2.7328

1929	6.92	7.12	1.91	0.4864	0.4864	7.4064	2.3964
1930	7.02	7.23	1.62	0.48	0.48	7.5	2.1
1931	6.82	7.03	1.77	0.4736	0.4736	7.2936	2.2436
1932	6.82	7.14	2.54	0.4672	0.4672	7.2872	3.0072
1933	6.82	7.15	2.13	0.4608	0.4608	7.2808	2.5908
1934	6.62	7.16	1.02	0.4544	0.4544	7.0744	1.4744
1935	7.52	7.07	1.47	0.448	0.448	7.968	1.918
1936	7.18	7.11	2.49	0.4416	0.4416	7.6216	2.9316
1937	6.79	7.19	2.17	0.4352	0.4352	7.2252	2.6052
1938	6.99	7.14	1.86	0.4288	0.4288	7.4188	2.2888
1939	7.28	7.06	2.37	0.4224	0.4224	7.7024	2.7924
1940	7.66	6.92	2.84	0.416	0.416	8.076	3.256

 Table 2-1: Annual peak tide values selected, adjustments to peak values, and adjusted annual peak tide values
Year	Annual peak values of hourly verified data (feet MLLW)	Annual peak values of hourly predicted data (feet MLLW)	Annual peak values of hourly residual data (feet MLLW)	Annual adjustment in verified data mean (feet MLLW)	Annual adjustment in residual data mean (feet MLLW)	Annual peak values of hourly verified data, with annual mean water level trend removed (feet MLLW)	Annual peak values of hourly residual data, with annual mean water level trend removed (feet MLLW)
1941	7.66	7.07	3.03	0.4096	0.4096	8.0696	3.4396
1942	6.72	7.06	1.71	0.4032	0.4032	7.1232	2.1132
1943	6.82	7.12	2.17	0.3968	0.3968	7.2168	2.5668
1944	6.92	7.04	2.3	0.3904	0.3904	7.3104	2.6904
1945	7.08	7.1	2.05	0.384	0.384	7.464	2.434
1946	6.92	7.11	1.85	0.3776	0.3776	7.2976	2.2276
1947	6.92	7.21	2.19	0.3712	0.3712	7.2912	2.5612
1948	7.32	7.21	2.44	0.3648	0.3648	7.6848	2.8048
1949	6.82	7.04	1.33	0.3584	0.3584	7.1784	1.6884
1950	7.32	7.14	2.18	0.352	0.352	7.672	2.532
1951	7.42	7.18	2.64	0.3456	0.3456	7.7656	2.9856
1952	7.55	7.17	2.51	0.3392	0.3392	7.8892	2.8492
1953	6.92	6.98	1.51	0.3328	0.3328	7.2528	1.8428
1954	7.32	7.17	1.26	0.3264	0.3264	7.6464	1.5864
1955	7.12	7.21	2.45	0.32	0.32	7.44	2.77
1956	7.52	7.07	2.3	0.3136	0.3136	7.8336	2.6136
1957	7.12	7.04	1.58	0.3072	0.3072	7.4272	1.8872
1958	7.69	6.98	1.92	0.3008	0.3008	7.9908	2.2208
1959	7.62	7.11	1.85	0.2944	0.2944	7.9144	2.1444
1960	6.92	7.03	2.32	0.288	0.288	7.208	2.608
1961	6.75	7.08	1.51	0.2816	0.2816	7.0316	1.7916
1962	7.02	6.9	1.96	0.2752	0.2752	7.2952	2.2352
1963	6.99	7.13	3.18	0.2688	0.2688	7.2588	3.4488
1964	7.42	7.14	2.21	0.2624	0.2624	7.6824	2.4724
1965	7.42	7.18	2.09	0.256	0.256	7.676	2.346
1966	7.32	7.1	1.81	0.2496	0.2496	7.5696	2.0596
1967	7.52	7.11	2.73	0.2432	0.2432	7.7632	2.9732
1968	7.32	7.22	2.05	0.2368	0.2368	7.5568	2.2868

1969	7.82	7.2	2.37	0.2304	0.2304	8.0504	2.6004
1970	7.82	7.19	1.96	0.224	0.224	8.044	2.184
1971	7.12	6.98	2	0.2176	0.2176	7.3376	2.2176
1972	7.42	7.18	1.92	0.2112	0.2112	7.6312	2.1312
1973	8.12	7.09	1.91	0.2048	0.2048	8.3248	2.1148
1974	7.32	7.13	1.78	0.1984	0.1984	7.5184	1.9784
1975	6.88	6.93	3.27	0.192	0.192	7.072	3.462
1976	7.1	7.11	1.61	0.1856	0.1856	7.2856	1.7956
1977	7	7.04	1.26	0.1792	0.1792	7.1792	1.4392
1978	7.26	7.14	2.05	0.1728	0.1728	7.4328	2.2228
1979	7.12	7.05	2.72	0.1664	0.1664	7.2864	2.8864
1980	7.74	6.94	1.84	0.16	0.16	7.9	2

 Table 2-1 (continued): Annual peak tide values selected, adjustments to peak values, and adjusted annual peak tide values

Year	Annual peak values of hourly verified data (feet MLLW)	Annual peak values of hourly predicted data (feet MLLW)	Annual peak values of hourly residual data (feet MLLW)	Annual adjustment in verified data mean (feet MLLW)	Annual adjustment in residual data mean (feet MLLW)	Annual peak values of hourly verified data, with annual mean water level trend removed (feet MLLW)	Annual peak values of hourly residual data, with annual mean water level trend removed (feet MLLW)
1981	7.45	7.06	2.06	0.1536	0.1536	7.6036	2.2136
1982	7.9	7.13	2.62	0.1472	0.1472	8.0472	2.7672
1983	8.82	7.15	3.63	0.1408	0.1408	8.9608	3.7708
1984	7.2	7.01	1.66	0.1344	0.1344	7.3344	1.7944
1985	7.29	7.14	2.41	0.128	0.128	7.418	2.538
1986	7.4	7.24	2.43	0.1216	0.1216	7.5216	2.5516
1987	7.35	7.13	2.41	0.1152	0.1152	7.4652	2.5252
1988	7.82	7.18	1.47	0.1088	0.1088	7.9288	1.5788
1989	7.22	7.12	2.2	0.1024	0.1024	7.3224	2.3024
1990	7.34	7.26	2.12	0.096	0.096	7.436	2.216
1991	7.13	7.13	2.45	0.0896	0.0896	7.2196	2.5396
1992	7.39	7.14	1.74	0.0832	0.0832	7.4732	1.8232
1993	7.77	6.99	1.89	0.0768	0.0768	7.8468	1.9668
1994	7.62	7.14	1.97	0.0704	0.0704	7.6904	2.0404
1995	7.22	7.1	2.41	0.064	0.064	7.284	2.474
1996	7.51	7.1	1.43	0.0576	0.0576	7.5676	1.4876
1997	7.7	6.98	1.9	0.0512	0.0512	7.7512	1.9512
1998	8.43	6.95	3.06	0.0448	0.0448	8.4748	3.1048
1999	7.15	7.11	0.86	0.0384	0.0384	7.1884	0.8984
2000	7.23	7.15	1.06	0.032	0.032	7.262	1.092
2001	8.07	7.15	1.71	0.0256	0.0256	8.0956	1.7356
2002	7.33	6.97	2.07	0.0192	0.0192	7.3492	2.0892
2003	8.05	7.15	1.2	0.0128	0.0128	8.0628	1.2128
2004	7.39	7.13	1.8	0.0064	0.0064	7.3964	1.8064
2005	8.12	7.18	1.8	0	0	8.12	1.8
1		1	1	1	1	1	1

Table 2-1 (continued): Annual peak tide values selected, adjustments to peak values, and adjusted annual peak tide value



Return Period, based on SF Gage Annual Peak Verified Data

Plate 2-5



3/8 to 3/18/1905



Plate 2-6: Time series of predicted and residual tide data

3/18 to 3/28/1907





Plate 2-7: Time series of predicted and residual tide data

12/20 to 12/30/1921

1/28 to 2/7/1926



Plate 2-8: Time series of predicted and residual tide data

2/25 to 3/7/1941

11/26 to 12/6/1952



Plate 2-9: Time series of predicted and residual tide data

2/19 to 3/1/1969





Plate 2-10: Time series of predicted and residual tide data



Plate 2-11: Time series of predicted and residual tide data



Plate 2-12: Time series of predicted and residual tide data



1/5 to 1/15/1995

-1 -

Height above MLLW (feet)



Plate 2-13: Time series of predicted and residual tide data

12/7 to 12/17/1995

11/21 to 12/1/1997



Plate 2-14: Time series of predicted and residual tide data



Plate 2-15: Time series of predicted and residual tide data

47 Time Series with High Residual Events												
		Maximum predicted	Maximum verified tide data	Maximum residual tide data								
		tide data value during	value during time series,	value during time series,								
Beginning of	End of Time	time series (feet	adjusted for sea level rise	adjusted for sea level rise								
Time Series	Series	MLLW)	(feet MLLW)	(feet MLLW)								
3/9/1904 0:00	3/12/1904 0:00	5.42	6.97	2.26								
3/12/1905 0:00	3/15/1905 0:00	5.21	6.86	2.30								
3/11/1906 0:00	3/14/1906 0:00	6.03	7.05	1.99								
12/10/1906 0:00	12/13/1906 0:00	6.3	6.65	2.03								
3/23/1907 0:00	3/26/1907 0:00	5.15	6.25	1.88								
1/28/1915 0:00	1/31/1915 0:00	6.37	8.00	1.89								
2/1/1915 0:00	2/4/1915 0:00	6.18	7.30	2.36								
2/7/1915 0:00	2/10/1915 0:00	6.31	7.40	2.48								
1/17/1916 0:00	1/20/1916 0:00	6.15	6.79	1.91								
2/23/1917 0:00	2/26/1917 0:00	6.25	7.45	1.76								
12/25/1921 0:00	12/28/1921 0:00	6.56	7.76	2.17								
1/30/1926 0:00	2/2/1926 0:00	5.83	6.73	1.59								
2/2/1926 0:00	2/5/1926 0:00	5.29	6.23	1.66								
12/16/1940 0:00	12/19/1940 0:00	6.09	7.28	1.77								
12/23/1940 0:00	12/26/1940 0:00	6.69	8.08	1.94								
2/10/1941 0:00	2/13/1941 0:00	6.43	8.07	1.93								
2/28/1941 0:00	3/3/1941 0:00	5.4	7.07	2.73								
3/3/1941 0:00	3/6/1941 0:00	5.25	6.67	2.29								
11/30/1952 0:00	12/3/1952 0:00	6.61	7.89	1.56								
2/15/1959 0:00	2/18/1959 0:00	5.39	7.31	2.09								
1/12/1969 0:00	1/15/1969 0:00	6.55	7.55	1.50								
2/23/1969 0:00	2/26/1969 0:00	5.49	6.65	1.69								
1/15/1973 0:00	1/18/1973 0:00	7	8.32	1.75								
1/17/1973 0:00	1/20/1973 0:00	7.01	8.12	2.07								
3/3/1978 0:00	3/6/1978 0:00	6.15	7.43	1.68								
11/17/1982 0:00	11/20/1982 0:00	5.85	7.17	1.76								
11/29/1982 0:00	12/2/1982 0:00	6.85	8.05	2.13								
12/21/1982 0:00	12/24/1982 0:00	5.14	6.59	2.31								
1/17/1983 0:00	1/20/1983 0:00	5.52	6.68	1.56								
1/22/1983 0:00	1/25/1983 0:00	6.2	7.67	1.77								
1/26/1983 0:00	1/29/1983 0:00	7.15	8.96	2.77								
1/28/1983 0:00	1/31/1983 0:00	7.15	8.42	1.74								
3/1/1983 0:00	3/4/1983 0:00	5.88	7.83	2.68								
11/10/1983 0:00	11/13/1983 0:00	5	6.89	2.02								
12/2/1983 0:00	12/5/1983 0:00	6.59	8.85	2.26								
12/24/1983 0:00	12/27/1983 0:00	5.72	6.85	1.58								
12/5/1987 0:00	12/8/1987 0:00	6.28	7.47	1.54								
2/18/1993 0:00	2/21/1993 0:00	5.94	7.44	1.77								
1/8/1995 0:00	1/11/1995 0:00	5.68	7.19	1.64								
3/9/1995 0:00	3/12/1995 0:00	5.1	6.67	2.42								
12/11/1995 0:00	12/14/1995 0:00	5.11	6.36	2.09								
11/25/1997 0:00	11/28/1997 0:00	5.89	7.61	1.94								
12/5/1997 0:00	12/8/1997 0:00	5.53	7.03	1.57								
2/2/1998 0:00	2/5/1998 0:00	6.1	7.99	3.10								
2/4/1998 0:00	2/7/1998 0:00	6.22	8.47	2.40								
2/6/1998 0:00	2/9/1998 0:00	6.31	8.47	2.74								
12/14/2002 0:00	12/17/2002 0:00	5.92	7.34	2.09								

Table 2-2. Selected events based on conditions applied to predicted and residual data

		33 Time Series with I	High Residual Events	
		Maximum predicted	Maximum verified tide data	Maximum residual tide data
		tide data value during	value during time series,	value during time series,
Beginning of	End of Time	time series (feet	adjusted for sea level rise	adjusted for sea level rise
Time Series	Series	MLLW)	(feet MLLW)	(feet MLLW)
3/9/1904 0:00	3/12/1904 0:00	5.42	6.9664	2.2564
3/11/1906 0:00	3/14/1906 0:00	6.03	7.0536	1.9936
1/28/1915 0:00	1/31/1915 0:00	6.37	7.996	1.886
2/1/1915 0:00	2/4/1915 0:00	6.18	7.296	2.356
2/7/1915 0:00	2/10/1915 0:00	6.31	7.396	2.476
2/23/1917 0:00	2/26/1917 0:00	6.25	7.4532	1.7632
12/25/1921 0:00	12/28/1921 0:00	6.56	7.7576	2.1676
12/16/1940 0:00	12/19/1940 0:00	6.09	7.276	1.766
12/23/1940 0:00	12/26/1940 0:00	6.69	8.076	1.936
2/10/1941 0:00	2/13/1941 0:00	6.43	8.0696	1.9296
2/28/1941 0:00	3/3/1941 0:00	5.4	7.0696	2.7296
11/30/1952 0:00	12/3/1952 0:00	6.61	7.8892	1.5592
2/15/1959 0:00	2/18/1959 0:00	5.39	7.3144	2.0944
1/12/1969 0:00	1/15/1969 0:00	6.55	7.5504	1.5004
1/15/1973 0:00	1/18/1973 0:00	7	8.3248	1.7548
1/17/1973 0:00	1/20/1973 0:00	7.01	8.1248	2.0748
3/3/1978 0:00	3/6/1978 0:00	6.15	7.4328	1.6828
11/17/1982 0:00	11/20/1982 0:00	5.85	7.1672	1.7572
11/29/1982 0:00	12/2/1982 0:00	6.85	8.0472	2.1272
1/22/1983 0:00	1/25/1983 0:00	6.2	7.6708	1.7708
1/26/1983 0:00	1/29/1983 0:00	7.15	8.9608	2.7708
1/28/1983 0:00	1/31/1983 0:00	7.15	8.4208	1.7408
3/1/1983 0:00	3/4/1983 0:00	5.88	7.8308	2.6808
12/2/1983 0:00	12/5/1983 0:00	6.59	8.8508	2.2608
12/5/1987 0:00	12/8/1987 0:00	6.28	7.4652	1.5352
2/18/1993 0:00	2/21/1993 0:00	5.94	7.4368	1.7668
1/8/1995 0:00	1/11/1995 0:00	5.68	7.194	1.644
11/25/1997 0:00	11/28/1997 0:00	5.89	7.6112	1.9412
12/5/1997 0:00	12/8/1997 0:00	5.53	7.0312	1.5712
2/2/1998 0:00	2/5/1998 0:00	6.1	7.9948	3.1048
2/4/1998 0:00	2/7/1998 0:00	6.22	8.4748	2.4048
2/6/1998 0:00	2/9/1998 0:00	6.31	8.4748	2.7448
12/14/2002 0:00	12/17/2002 0:00	5.92	7.3392	2.0892

Table 2-3. Selected events based on conditions applied to predicted and residual data

Return Period, based on SF Gage Peak Verified Data from 47 High Residual Events (events w/ predicted data above 4.5' and residual data above 1.5')



Plate 2-16



Return Period, based on SF Gage Peak Verified Data from 33 High Residual Events (events w/ verified data above 6.9', predicted data above 4.5', and residual data above 1.5')

Plate 2-17

SF Gage Frequency Curves

Based on SF Gage Annual Peak Verified Data (Gumbel Analysis)

Based on SF Gage Peak Verified Data from 47 High Residual Events (Gumbel Analysis)

Based on SF Gage Peak Verified Data from 33 High Residual Events (Gumbel Analysis)



Plate 2-18



Phase-shifting of 8-day synthetic residual event across 3-day time series between 3/12 and 3/18/1906

Plate 2-19

SF Gage Frequency Curves



Plate 2-20

		Synthetic residual event duration													
phase	2-day	3-day	3-day 4-day		4-day	5-day	5-day	6-day	8-day	8-day					
(hours)	(12/6/1987)	(3/10/1904)	(12/3/1983)	(2/2/1915)	(1/13/1969)	(12/2/1952)	(2/19/1993)	(2/9/1915)	(3/12/1906)	(12/24/1940)					
0	1	1	1	1	1	1	1	1	1	1					
3	0.9734	0.9657	0.96948	0.9791	0.9703	0.98623	0.9823	0.99298	0.981	0.987202					
4	0.9605	0.9549	0.96014	0.9709	0.9703	0.9817	0.9771	0.98738	0.9774	0.983952					
5	0.9481	481 0.9443 0.9509		0.9628	0.9703	0.97723	0.972	0.9818	0.9738	0.98072					
6	0.9362	0.9339	0.94192	0.9548	0.9703	0.9728	0.9669	0.97633	0.9703	0.977504					
8	0.91375	0.9136	0.92434	0.9391	0.9703	0.9641	0.957	0.96546	0.9632	0.983056					
17	0.89176	0.898	0.9105	0.8977	0.98766	0.94679	0.9531	0.97697	0.9425	1.010897					
18	0.90224	0.908	0.9193	0.9056	0.99353	0.95112	0.958	0.98239	0.9389	1.014078					
21	0.93657	0.9393	0.94688	0.9299	1.01181	0.9644	0.9732	0.99889	0.94	1.023724					

Synthetic res (with 0.5' bas	sidual event d se residual)	luration		Synthetic re with 1.0' ba	esidual even se residual	t duration	
2-day	3-day	6-day	phase	2-day	3-day	4-day	
(1/29/1983)	(1/27/1983)	(11/18/1982)	(hours	(2/8/1998)	(2/3/1998)	(3/2/1983)	
1	1	1	0	1	1	1	
0.9748	0.96962	0.9907	3	0.9677	0.9745	0.9749	
0.9675	0.96101	0.9876	4	0.9574	0.9654	0.9703	
0.9605	0.95254	0.9845	5	0.9473	0.9564	0.9658	
0.9536	0.94423	0.9814	6	0.9375	0.9477	0.9614	
0.94034	0.92803	0.9752	8	0.9187	0.9307	0.9526	
0.93584	0.958	0.952	17	0.922	0.9501	0.9153	
0.94237	0.9662	0.9551	18	0.9313	0.9587	0.9114	
0.96302	0.99156	0.9645	21	0.9607	0.9856	0.9162	

Table 2-4. Decay factor due to phase shift between predicted tide and residual tide for various residual durations

phase 2-day

0

3

4

5

6

8 17

18

21

(hours) (1/29/1983)



Distribution of peak SFO wind speed data from selected events (events w/ wind speeds exceeding 35 mph) occurring between November and April, all directions (1948-2007 data)

Plate 2-21

Return Period (All Directions), based on maximum SFO wind speed data from selected events (events w/ wind speeds exceeding 35 mph) occurring between November and April (1948-2007 data)



Plate 2-22

Distribution of peak SFO wind speed data from selected events (events w/ wind speeds exceeding 35 mph) occurring between November and April, NW direction (290-330 deg) (1948-2007 data)



Plate 2-23

Return Period (NW Direction), based on peak SFO wind speed data from selected events (events w/ wind speeds exceeding 35 mph) occurring between November and April (1948-2007 data)



Return Period, 290-330 deg (Normal) — Return Period, 290-330 deg (Weibull) — Return Period, 290-330 deg (Gumbel) 🔸 Weibull Positions

Plate 2-24

Return Period, based on peak SFO wind speed data from selected events (events w/ wind speeds exceeding 35 mph) occurring between November and April (1948-2007 data)



Plate 2-25



Distribution of SFO Wind Directions Coinciding with Conditionally Sampled Peak Wind Speeds

Plate 2-26

	Tide Data at Sa	n Francisco for 3	2 Time Series with	High Residual E	Events
		Maximum			
		verified data			
		value, adjusted		Predicted data	Residual data value at
		for sea level	Time at which	value at this	this time, adjusted for
		rise (feet	maximum verified	time (feet	sea level rise (feet
Begin Date	End Date	MLLW)	value occurred	MLLW)	MLLW)
3/9/1904 0:00	3/12/1904 0:00	6.9664	3/10/1904 15:00	5.17	1.7964
3/11/1906 0:00	3/14/1906 0:00	7.0536	3/12/1906 9:00	5.75	1.3036
1/28/1915 0:00	1/31/1915 0:00	7.996	1/29/1915 18:00	6.28	1.716
2/1/1915 0:00	2/4/1915 0:00	7.296	2/2/1915 20:00	5.76	1.536
2/7/1915 0:00	2/10/1915 0:00	7.396	2/9/1915 14:00	6.24	1.156
2/23/1917 0:00	2/26/1917 0:00	7.4532	2/25/1917 10:00	6.25	1.2032
12/25/1921 0:00	12/28/1921 0:00	7.7576	12/25/1921 17:00	6.3	1.4576
12/16/1940 0:00	12/19/1940 0:00	7.276	12/16/1940 20:00	6.09	1.186
12/23/1940 0:00	12/26/1940 0:00	8.076	12/24/1940 15:00	6.43	1.646
2/10/1941 0:00	2/13/1941 0:00	8.0696	2/11/1941 18:00	6.35	1.7196
2/28/1941 0:00	3/3/1941 0:00	7.0696	2/28/1941 21:00	5.15	1.9196
11/30/1952 0:00	12/3/1952 0:00	7.8892	12/1/1952 18:00	6.53	1.3592
2/15/1959 0:00	2/18/1959 0:00	7.3144	2/16/1959 13:00	5.3	2.0144
1/12/1969 0:00	1/15/1969 0:00	7.5504	1/13/1969 14:00	6.23	1.3204
1/15/1973 0:00	1/18/1973 0:00	8.3248	1/16/1973 16:00	6.85	1.4748
1/17/1973 0:00	1/20/1973 0:00	8.1248	1/18/1973 18:00	7.01	1.1148
3/3/1978 0:00	3/6/1978 0:00	7.4328	3/4/1978 15:00	5.98	1.4528
11/17/1982 0:00	11/20/1982 0:00	7.1672	11/18/1982 20:00	5.65	1.5172
11/29/1982 0:00	12/2/1982 0:00	8.0472	11/30/1982 18:00	6.71	1.3372
1/22/1983 0:00	1/25/1983 0:00	7.6708	1/24/1983 15:00	6.2	1.4708
1/26/1983 0:00	1/29/1983 0:00	8.9608	1/27/1983 18:00	7	1.9608
1/28/1983 0:00	1/31/1983 0:00	8.4208	1/28/1983 19:00	7.05	1.3708
3/1/1983 0:00	3/4/1983 0:00	7.8308	3/2/1983 10:00	5.86	1.9708
12/2/1983 0:00	12/5/1983 0:00	8.8508	12/3/1983 18:00	6.59	2.2608
12/5/1987 0:00	12/8/1987 0:00	7.4652	12/6/1987 19:00	6.18	1.2852
2/18/1993 0:00	2/21/1993 0:00	7.4368	2/19/1993 18:00	5.91	1.5268
1/8/1995 0:00	1/11/1995 0:00	7.194	1/10/1995 14:00	5.67	1.524
11/25/1997 0:00	11/28/1997 0:00	7.6112	11/26/1997 17:00	5.75	1.8612
12/5/1997 0:00	12/8/1997 0:00	7.0312	12/7/1997 14:00	5.53	1.5012
2/2/1998 0:00	2/5/1998 0:00	7.9948	2/3/1998 12:00	6.03	1.9648
2/4/1998 0:00	2/7/1998 0:00	8.4748	2/6/1998 16:00	6.07	2.4048
12/14/2002 0:00	12/17/2002 0:00	7.3392	12/16/2002 16:00	5.79	1.5492

	Calculation	of Dumbarton Predict	ted Tide Levels for 32	Time Series with High	Residual Events at San Franciso	00
1	2	3	4	5	6	7
				Zero mean of	Amplification to Dumbarton of	Dumbarton predicted
		Time at which	Predicted data	predicted SF value	SF zero mean predicted	data values
		maximum verified	value at this time	[(Column 4) - 3.18]	[(Column 5) x 1.46]	[(Column 6) + 4.53]
Begin Date	End Date	value occurred	(feet MLLW)	(feet MLLW)	(feet MLLW)	(feet MLLW)
3/9/1904 0:00	3/12/1904 0:00	3/10/1904 15:00	5.17	1.99	2.9054	7.4354
3/11/1906 0:00	3/14/1906 0:00	3/12/1906 9:00	5.75	2.57	3.7522	8.2822
1/28/1915 0:00	1/31/1915 0:00	1/29/1915 18:00	6.28	3.1	4.526	9.056
2/1/1915 0:00	2/4/1915 0:00	2/2/1915 20:00	5.76	2.58	3.7668	8.2968
2/7/1915 0:00	2/10/1915 0:00	2/9/1915 14:00	6.24	3.06	4.4676	8.9976
2/23/1917 0:00	2/26/1917 0:00	2/25/1917 10:00	6.25	3.07	4.4822	9.0122
12/25/1921 0:00	12/28/1921 0:00	12/25/1921 17:00	6.3	3.12	4.5552	9.0852
12/16/1940 0:00	12/19/1940 0:00	12/16/1940 20:00	6.09	2.91	4.2486	8.7786
12/23/1940 0:00	12/26/1940 0:00	12/24/1940 15:00	6.43	3.25	4.745	9.275
2/10/1941 0:00	2/13/1941 0:00	2/11/1941 18:00	6.35	3.17	4.6282	9.1582
2/28/1941 0:00	3/3/1941 0:00	2/28/1941 21:00	5.15	1.97	2.8762	7.4062
11/30/1952 0:00	12/3/1952 0:00	12/1/1952 18:00	6.53	3.35	4.891	9.421
2/15/1959 0:00	2/18/1959 0:00	2/16/1959 13:00	5.3	2.12	3.0952	7.6252
1/12/1969 0:00	1/15/1969 0:00	1/13/1969 14:00	6.23	3.05	4.453	8.983
1/15/1973 0:00	1/18/1973 0:00	1/16/1973 16:00	6.85	3.67	5.3582	9.8882
1/17/1973 0:00	1/20/1973 0:00	1/18/1973 18:00	7.01	3.83	5.5918	10.1218
3/3/1978 0:00	3/6/1978 0:00	3/4/1978 15:00	5.98	2.8	4.088	8.618
11/17/1982 0:00	11/20/1982 0:00	11/18/1982 20:00	5.65	2.47	3.6062	8.1362
11/29/1982 0:00	12/2/1982 0:00	11/30/1982 18:00	6.71	3.53	5.1538	9.6838
1/22/1983 0:00	1/25/1983 0:00	1/24/1983 15:00	6.2	3.02	4.4092	8.9392
1/26/1983 0:00	1/29/1983 0:00	1/27/1983 18:00	7	3.82	5.5772	10.1072
1/28/1983 0:00	1/31/1983 0:00	1/28/1983 19:00	7.05	3.87	5.6502	10.1802
3/1/1983 0:00	3/4/1983 0:00	3/2/1983 10:00	5.86	2.68	3.9128	8.4428
12/2/1983 0:00	12/5/1983 0:00	12/3/1983 18:00	6.59	3.41	4.9786	9.5086
12/5/1987 0:00	12/8/1987 0:00	12/6/1987 19:00	6.18	3	4.38	8.91
2/18/1993 0:00	2/21/1993 0:00	2/19/1993 18:00	5.91	2.73	3.9858	8.5158
1/8/1995 0:00	1/11/1995 0:00	1/10/1995 14:00	5.67	2.49	3.6354	8.1654
11/25/1997 0:00	11/28/1997 0:00	11/26/1997 17:00	5.75	2.57	3.7522	8.2822
12/5/1997 0:00	12/8/1997 0:00	12/7/1997 14:00	5.53	2.35	3.431	7.961
2/2/1998 0:00	2/5/1998 0:00	2/3/1998 12:00	6.03	2.85	4.161	8.691
2/4/1998 0:00	2/7/1998 0:00	2/6/1998 16:00	6.07	2.89	4.2194	8.7494
12/14/2002 0:00	12/17/2002 0:00	12/16/2002 16:00	5.79	2.61	3.8106	8.3406

One-	Hour Residual La	g for 32 Time Series	s with High Resid	dual Events at San Fra	incisco
			Residual data		
			value at this		Residual data
			time, adjusted		value at one-hour
		Time at which	for sea level	Time corresponding	lag, adjusted for
		maximum verified	rise (feet	to one-hour residual	sea level rise (feet
Begin Date	End Date	value occurred	MLLW)	tide phase lag	MLLW)
3/9/1904 0:00	3/12/1904 0:00	3/10/1904 15:00	1.7964	3/10/1904 14:00	1.5664
3/11/1906 0:00	3/14/1906 0:00	3/12/1906 9:00	1.3036	3/12/1906 8:00	1.1536
1/28/1915 0:00	1/31/1915 0:00	1/29/1915 18:00	1.716	1/29/1915 17:00	1.586
2/1/1915 0:00	2/4/1915 0:00	2/2/1915 20:00	1.536	2/2/1915 19:00	1.546
2/7/1915 0:00	2/10/1915 0:00	2/9/1915 14:00	1.156	2/9/1915 13:00	1.126
2/23/1917 0:00	2/26/1917 0:00	2/25/1917 10:00	1.2032	2/25/1917 9:00	1.1732
12/25/1921 0:00	12/28/1921 0:00	12/25/1921 17:00	1.4576	12/25/1921 16:00	0.8476
12/16/1940 0:00	12/19/1940 0:00	12/16/1940 20:00	1.186	12/16/1940 19:00	1.016
12/23/1940 0:00	12/26/1940 0:00	12/24/1940 15:00	1.646	12/24/1940 14:00	1.866
2/10/1941 0:00	2/13/1941 0:00	2/11/1941 18:00	1.7196	2/11/1941 17:00	1.4596
2/28/1941 0:00	3/3/1941 0:00	2/28/1941 21:00	1.9196	2/28/1941 20:00	1.7996
11/30/1952 0:00	12/3/1952 0:00	12/1/1952 18:00	1.3592	12/1/1952 17:00	1.1992
2/15/1959 0:00	2/18/1959 0:00	2/16/1959 13:00	2.0144	2/16/1959 12:00	1.9144
1/12/1969 0:00	1/15/1969 0:00	1/13/1969 14:00	1.3204	1/13/1969 13:00	1.5004
1/15/1973 0:00	1/18/1973 0:00	1/16/1973 16:00	1.4748	1/16/1973 15:00	1.6348
1/17/1973 0:00	1/20/1973 0:00	1/18/1973 18:00	1.1148	1/18/1973 17:00	1.1448
3/3/1978 0:00	3/6/1978 0:00	3/4/1978 15:00	1.4528	3/4/1978 14:00	1.4628
11/17/1982 0:00	11/20/1982 0:00	11/18/1982 20:00	1.5172	11/18/1982 19:00	1.5372
11/29/1982 0:00	12/2/1982 0:00	11/30/1982 18:00	1.3372	11/30/1982 17:00	1.5172
1/22/1983 0:00	1/25/1983 0:00	1/24/1983 15:00	1.4708	1/24/1983 14:00	1.0408
1/26/1983 0:00	1/29/1983 0:00	1/27/1983 18:00	1.9608	1/27/1983 17:00	1.5308
1/28/1983 0:00	1/31/1983 0:00	1/28/1983 19:00	1.3708	1/28/1983 18:00	1.2308
3/1/1983 0:00	3/4/1983 0:00	3/2/1983 10:00	1.9708	3/2/1983 9:00	1.9508
12/2/1983 0:00	12/5/1983 0:00	12/3/1983 18:00	2.2608	12/3/1983 17:00	2.0908
12/5/1987 0:00	12/8/1987 0:00	12/6/1987 19:00	1.2852	12/6/1987 18:00	1.3652
2/18/1993 0:00	2/21/1993 0:00	2/19/1993 18:00	1.5268	2/19/1993 17:00	1.4168
1/8/1995 0:00	1/11/1995 0:00	1/10/1995 14:00	1.524	1/10/1995 13:00	1.574
11/25/1997 0:00	11/28/1997 0:00	11/26/1997 17:00	1.8612	11/26/1997 16:00	1.9012
12/5/1997 0:00	12/8/1997 0:00	12/7/1997 14:00	1.5012	12/7/1997 13:00	1.3812
2/2/1998 0:00	2/5/1998 0:00	2/3/1998 12:00	1.9648	2/3/1998 11:00	2.1148
2/4/1998 0:00	2/7/1998 0:00	2/6/1998 16:00	2.4048	2/6/1998 15:00	2.0648
12/14/2002 0:00	12/17/2002 0:00	12/16/2002 16:00	1.5492	12/16/2002 15:00	1.7992

Maximum Tide S	Maximum Tide Stage at Dumbarton for 32 Time Series with High Residual Events at San Francisco												
	-	Predicted tide	Residual Tide										
		elevations from	Heights from										
		Table III-2 (feet	Table III-3 (feet	Dumbarton Tidal Stage (feet									
Begin Date	End Date	MLLW)	MLLW)	MLLW)									
3/9/1904 0:00	3/12/1904 0:00	7.4354	1.5664	9.0018									
3/11/1906 0:00	3/14/1906 0:00	8.2822	1.1536	9.4358									
1/28/1915 0:00	1/31/1915 0:00	9.056	1.586	10.642									
2/1/1915 0:00	2/4/1915 0:00	8.2968	1.546	9.8428									
2/7/1915 0:00	2/10/1915 0:00	8.9976	1.126	10.1236									
2/23/1917 0:00	2/26/1917 0:00	9.0122	1.1732	10.1854									
12/25/1921 0:00	12/28/1921 0:00	9.0852	0.8476	9.9328									
12/16/1940 0:00	12/19/1940 0:00	8.7786	1.016	9.7946									
12/23/1940 0:00	12/26/1940 0:00	9.275	1.866	11.141									
2/10/1941 0:00	2/13/1941 0:00	9.1582	1.4596	10.6178									
2/28/1941 0:00	3/3/1941 0:00	7.4062	1.7996	9.2058									
11/30/1952 0:00	12/3/1952 0:00	9.421	1.1992	10.6202									
2/15/1959 0:00	2/18/1959 0:00	7.6252	1.9144	9.5396									
1/12/1969 0:00	1/15/1969 0:00	8.983	1.5004	10.4834									
1/15/1973 0:00	1/18/1973 0:00	9.8882	1.6348	11.523									
1/17/1973 0:00	1/20/1973 0:00	10.1218	1.1448	11.2666									
3/3/1978 0:00	3/6/1978 0:00	8.618	1.4628	10.0808									
11/17/1982 0:00	11/20/1982 0:00	8.1362	1.5372	9.6734									
11/29/1982 0:00	12/2/1982 0:00	9.6838	1.5172	11.201									
1/22/1983 0:00	1/25/1983 0:00	8.9392	1.0408	9.98									
1/26/1983 0:00	1/29/1983 0:00	10.1072	1.5308	11.638									
1/28/1983 0:00	1/31/1983 0:00	10.1802	1.2308	11.411									
3/1/1983 0:00	3/4/1983 0:00	8.4428	1.9508	10.3936									
12/2/1983 0:00	12/5/1983 0:00	9.5086	2.0908	11.5994									
12/5/1987 0:00	12/8/1987 0:00	8.91	1.3652	10.2752									
2/18/1993 0:00	2/21/1993 0:00	8.5158	1.4168	9.9326									
1/8/1995 0:00	1/11/1995 0:00	8.1654	1.574	9.7394									
11/25/1997 0:00	11/28/1997 0:00	8.2822	1.9012	10.1834									
12/5/1997 0:00	12/8/1997 0:00	7.961	1.3812	9.3422									
2/2/1998 0:00	2/5/1998 0:00	8.691	2.1148	10.8058									
2/4/1998 0:00	2/7/1998 0:00	8.7494	2.0648	10.8142									
12/14/2002 0:00	12/17/2002 0:00	8.3406	1.7992	10.1398									







Statistical distribution of the convolution of amplified SF predicted tide and SF residual tide from 33 high residual events

Plate 3-2

	Probabilities for different combinations of synthetic residual phase shift and synthetic residual event duration]
Phase							E	vent Dura	ation (day	rs)						
Shift		2	3	4	5	6	8	2'	3'	4'	6'	2"	3"	4"	6"	
(hours)	probability	1/33	6/33	6/33	3/33	4/33	2/33	1/33	1/33	2/33	1/33	1/33	2/33	2/33	1/33	33/33
0	3/33	3/1089	18/1089	18/1089	9/1089	12/1089	6/1089	3/1089	3/1089	6/1089	3/1089	3/1089	6/1089	6/1089	3/1089	
3	1/33	1/1089	6/1089	6/1089	3/1089	4/1089	2/1089	1/1089	1/1089	2/1089	1/1089	1/1089	2/1089	2/1089	1/1089	
4	4/33	4/1089	24/1089	24/1089	12/1089	16/1089	8/1089	4/1089	4/1089	8/1089	4/1089	4/1089	8/1089	8/1089	4/1089	
5	2/33	2/1089	12/1089	12/1089	6/1089	8/1089	4/1089	2/1089	2/1089	4/1089	2/1089	2/1089	4/1089	4/1089	2/1089	
6	5/33	5/1089	30/1089	30/1089	15/1089	20/1089	10/1089	5/1089	5/1089	10/1089	5/1089	5/1089	10/1089	10/1089	5/1089	
8	2/33	2/1089	12/1089	12/1089	6/1089	8/1089	4/1089	2/1089	2/1089	4/1089	2/1089	2/1089	4/1089	4/1089	2/1089	
17	1/33	1/1089	6/1089	6/1089	3/1089	4/1089	2/1089	1/1089	1/1089	2/1089	1/1089	1/1089	2/1089	2/1089	1/1089	
18	13/33	13/1089	78/1089	78/1089	39/1089	52/1089	26/1089	13/1089	13/1089	26/1089	13/1089	13/1089	26/1089	26/1089	13/1089	
21	2/33	2/1089	12/1089	12/1089	6/1089	8/1089	4/1089	2/1089	2/1089	4/1089	2/1089	2/1089	4/1089	4/1089	2/1089	
	33/33															-

' = add 0.5 feet to residual tide data

" = add 1 foot to residual tide data
Dumbarton Probabilities for the Convolution of Amplified SF Predicted Tide and SF Residua Tide				
1	2	3		
	Probability value read from	Probability at this elevation		
Elevation (feet MLLW)	Dumbarton pdf in Plate III-2	[(Column 2) x 0.2]		
8.1	0	0		
8.3	2.97427E-10	5.94853E-11		
8.5	5.48082E-08	1.09616E-08		
8.7	3.24191E-06	6.48383E-07		
8.9	7.76332E-05	1.55266E-05		
9.1	0.000905275	0.000181055		
9.3	0.005953936	0.001190787		
9.5	0.024824115	0.004964823		
9.7	0.072005405	0.014401081		
9.9	0.156456654	0.031291331		
10.1	0.270087989	0.054017598		
10.3	0.388164758	0.077632952		
10.5	0.482043661	0.096408732		
10.7	0.532807483	0.106561497		
10.9	0.536654418	0.107330884		
11.1	0.501878645	0.100375729		
11.3	0.442347228	0.088469446		
11.5	0.371837037	0.074367407		
11.7	0.300943642	0.060188728		
11.9	0.236291816	0.047258363		
12.1	0.181080089	0.036216018		
12.3	0.136098525	0.027219705		
12.5	0.100711825	0.020142365		
12.7	0.073603999	0.0147208		
12.9	0.053259707	0.010651941		
13.1	0.038233244	0.007646649		
13.3	0.027272534	0.005454507		
13.5	0.01935579	0.003871158		
13.7	0.013681873	0.002736375		
13.9	0.009640251	0.00192805		
14.1	0.006775267	0.001355053		
14.3	0.004752138	0.000950428		
14.5	0.003327814	0.000665563		
14.7	0.002327459	0.000465492		
14.9	0.001626199	0.00032524		
15.1	0.001135339	0.000227068		
15.3	0.000792156	0.000158431		
15.5	0.000552441	0.000110488		
15.7	0.000385121	7.70242E-05		
15.9	0.000268398	5.36797E-05		
16.1	0.000187009	3.74017E-05		
16.3	0.000130276	2.60552E-05		
16.5	9.07416E-05	1.81483E-05		
16.7	6.31976E-05	1.26395E-05		
16.9	4.40106E-05	8.80211E-06		
17.1	3.06468E-05	6.12935E-06		
17.3	2.13398E-05	4.26795E-06		
17.5	1.48586E-05	2.97172E-06		
17.7	1.03455E-05	2.0691E-06		

1	2	3	4	5	6	7	8
	Probability for the						Joint probability of amplified
	convolution of						SF predicted tide, SF residual
Dumbarton	amplified SF						tide, synthetic residual phase
tide stage	predicted tide and		Dumbarton		Phase	Prob(Duration) x	shift, and synthetic residual
(w/o decay	SF residual tide	Decay	stage (w/	Duration	shift	Prob(Phase) (from	event duration [(Column 2) x
factor)	(from Table III-6)	factor	decay factor)	(days)	(hours)	Table III-5)	(Column 7)]
10.7	0.106561497	1	10.7	3"	0	6/1089	0.000587116
10.7	0.106561497	0.97	10.379	3"	3	2/1089	0.000195705
10.7	0.106561497	0.97	10.379	3"	4	8/1089	0.000782821
10.7	0.106561497	0.96	10.272	3"	5	4/1089	0.00039141
10.7	0.106561497	0.95	10.165	3"	6	10/1089	0.000978526
10.7	0.106561497	0.93	9.951	3"	8	4/1089	0.00039141
10.7	0.106561497	0.95	10.165	3"	17	2/1089	0.000195705
10.7	0.106561497	0.96	10.272	3"	18	26/1089	0.002544168
10.7	0.106561497	0.98	10.486	3"	21	4/1089	0.00039141
10.7	0.106561497	1	10.7	4"	0	6/1089	0.000587116
10.7	0.106561497	0.97	10.379	4"	3	2/1089	0.000195705
10.7	0.106561497	0.97	10.379	4"	4	8/1089	0.000782821
10.7	0.106561497	0.97	10.379	4"	5	4/1089	0.00039141
10.7	0.106561497	0.96	10.272	4"	6	10/1089	0.000978526
10.7	0.106561497	0.95	10.165	4"	8	4/1089	0.00039141
10.7	0.106561497	0.92	9.844	4"	17	2/1089	0.000195705
10.7	0.106561497	0.91	9.737	4"	18	26/1089	0.002544168
10.7	0.106561497	0.92	9.844	4"	21	4/1089	0.00039141
10.7	0.106561497	1	10.7	6"	0	3/1089	0.000293558
10.7	0.106561497	0.98	10.486	6"	3	1/1089	9.78526E-05
10.7	0.106561497	0.98	10.486	6"	4	4/1089	0.00039141
10.7	0.106561497	0.98	10.486	6"	5	2/1089	0.000195705
10.7	0.106561497	0.97	10.379	6"	6	5/1089	0.000489263
10.7	0.106561497	0.97	10.379	6"	8	2/1089	0.000195705
10.7	0.106561497	0.96	10.272	6"	17	1/1089	9.78526E-05
10.7	0.106561497	0.96	10.272	6"	18	13/1089	0.001272084
10.7	0.106561497	0.96	10.272	6"	21	2/1089	0.000195705
10.9	0.107330884	1	10.9	2	0	3/1089	0.000295677
10.9	0.107330884	0.97	10.573	2	3	1/1089	9.85591E-05
10.9	0.107330884	0.96	10.464	2	4	4/1089	0.000394236
10.9	0.107330884	0.95	10.355	2	5	2/1089	0.000197118
10.9	0.107330884	0.94	10.246	2	6	5/1089	0.000492796
10.9	0.107330884	0.91	9.919	2	8	2/1089	0.000197118
10.9	0.107330884	0.89	9.701	2	17	1/1089	9.85591E-05
10.9	0.107330884	0.9	9.81	2	18	13/1089	0.001281269
10.9	0.107330884	0.94	10.246	2	21	2/1089	0.000197118
10.9	0.107330884	1	10.9	3	0	18/1089	0.001774064
10.9	0.107330884	0.97	10.573	3	3	6/1089	0.000591355
10.9	0.107330884	0.96	10.464	3	4	24/1089	0.002365419
10.9	0.107330884	0.95	10.355	3	5	12/1089	0.001182709

Table 3-7. Partial table demonstrating the calculation of joint probabilities for Dumbarton tide stage

Dumbarton Tide Stage Return Period from Joint Probability of Amplified SF Predicted Tide, SF Residual Tide,					
Elevation Bange	Synthetic r			Exceedance Probability	Return Period
					2 101010100
7.1-7.5	7.2	0 7 64722E 12	U 7 64722E 12	1	2 101010102
7.5-7.5	7.4	1 401065 10	1 49051E 10	1	2 101010102
7.5-7.7	7.0	0.69044E.00	0.0000000000		2 101010102
7.7-7.9	7.0	9.00944E-09	9.030392-09	0.999999999	2 101010213
7.9-0.1	0	9.43944E-07	9.03702E-07	0.999999040	2 101021217
0.1-0.3	0.2	7.046255.05	0.116205.05	0.999980299	3.101000414
0.3-0.3	0.4	7.94625E-05	9.11039E-03	0.999906636	3.102100275
0.5-0.7	0.0	0.000404461	0.000495644	0.999504356	3.103390014
8.7-8.9	8.8	0.001530922	0.002020500	0.997973434	3.1882/9441
8.9-9.1	9	0.005201633	0.007228199	0.992771801	3.204984447
9.1-9.3	9.2	0.016277134	0.023505333	0.976494667	3.258408151
9.3-9.5	9.4	0.028108332	0.051613666	0.948386334	3.354981052
9.5-9.7	9.6	0.051/22/01	0.103336367	0.896663633	3.548508118
9.7-9.9	9.8	0.075524678	0.1/8861045	0.821138955	3.8/48839/8
9.9-10.1	10	0.087322177	0.266183222	0.733816778	4.335984508
10.1-10.3	10.2	0.101560688	0.36774391	0.63225609	5.032483251
10.3-10.5	10.4	0.102019486	0.469763396	0.530236604	6.00075166
10.5-10.7	10.6	0.099598661	0.569362057	0.430637943	7.388615501
10.7-10.9	10.8	0.089311501	0.658673558	0.341326442	9.321921147
10.9-11.1	11	0.076515152	0.73518871	0.26481129	12.01541738
11.1-11.3	11.2	0.063309623	0.798498333	0.201501667	15.79053029
11.3-11.5	11.4	0.059012506	0.857510839	0.142489161	22.33024717
11.5-11.7	11.6	0.037321293	0.894832132	0.105167868	30.2546609
11.7-11.9	11.8	0.028385684	0.923217816	0.076782184	41.43953748
11.9-12.1	12	0.021213967	0.944431783	0.055568217	57.25967778
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13.7-13.9	13.8	0.000987223	0.997528047	0.002471953	1287.16801
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14.7-14.9	14.8	0.000151595	0.999406956	0.000593044	5365.227444
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Plate 3-3

ANNEX 3: SOUTH SAN FRANCISCO BAY LONG WAVE MODELING REPORT

SOUTH SAN FRANCISCO BAY SHORELINE STUDY

South San Francisco Bay Long Wave Modeling Report



Prepared For:



U.S. Army Corps of Engineers San Francisco District

Prepared By:

Michael L. MacWilliams, Ph.D., Nina E. Kilham, Ph.D., Aaron J. Bever, Ph.D.



DRAFT REPORT

Due to its large size, Annex 3 of Appendix D1 of the South San Francisco Bay Shoreline Study, Phase 1, Alviso Economic Impact Area report, will be provided under its own separate cover.

ANNEX 4: MONTE CARLO SIMULATION REPORT

Monte Carlo Simulation Under With Project Conditions For South San Francisco Bay Shoreline Study

Final Summary Report



Prepared For: U.S. Army Corps of Engineers San Francisco District



Prepared By: Noble Consultants, Inc.

July 2012

Due to its large size, Annex 4 of Appendix D1 of the South San Francisco Bay Shoreline Study, Phase 1, Alviso Economic Impact Area report, will be provided under its own separate cover.

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Appendix D2

Tidal Flood Risk Analysis Summary Report



TIDAL FLOOD RISK ANALYSIS SUMMARY REPORT

South San Francisco Bay Shoreline (SSFBS) Study



September, 2015

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ACRONYMS

ACE	Annual Chance of Exceedance
AEHW	Annual Extreme High Water level
AEP	Annual Exceedance Probability
AFB	Alternative Formulation Briefing
ATR	Agency Technical Review
CDF	Cumulative Distribution Function
CNP	Conditional Non-exceedance Probability
СРТ	Cone Penetrometer Test
DTM	Direct Transfer Method
DQC	District Quality Control
EAD	Equivalent (or Expected) Annual Damage
EC	Engineer Circular
EGM	Economic Guidance Memorandum
EIA	Economic Impact Area
EM	Engineer Manual
ENSO	El Nino-Southern Oscillation
ER	Engineer Regulation
ETL	Engineer Technical Letter
FRM	Flood Risk Management
FSM	Feasibility Scoping Meeting
FWOP	Future WithOut Project
FWS	United States Fish and Wildlife Service
GEV	Generalized Extreme Value
HEC-FDA	Hydrologic Engineering Center-Flood Damage reduction Analysis
LMSL	Local Mean Sea Level
MEHW	Monthly Extreme High Water level
MHHW	Mean Higher High Water
MLLW	Mean Lower Low Water
MSL	Mean Sea Level
NAVD88	North American Vertical Datum of 1988
NED	National Economic Development
NOAA	National Oceanographic and Atmospheric Administration

National Tidal Datum Epoch
Pacific Decadal Oscillation
Preconstruction, Engineering and Design
Relative Sea Level Rise
Santa Clara Valley Water District
Sea Level Change
Standard Penetration Test
South San Francisco Bay Shoreline
United States Army Corps of Engineers
United States Geological Survey
Water Pollution Control Plant
Water Surface Elevation

1.0 INTRODUCTION

1.1 **PURPOSE OF THIS REPORT**

This report was prepared to summarize analyses performed to determine if there is an economically justified (i.e., benefits exceed costs) tidal flood risk management project for the South San Francisco Bay Shoreline (SSFBS) Study under the three sea level change (SLC) scenarios used in U.S. Army Corps of Engineers (USACE) studies. USACE policy, as prescribed by EC 1165-2-212 (USACE, 2011) and ER 1100-2-8162 (USACE, 2013a), require that three specific USACE SLC scenarios be considered when formulating and evaluating plans for a study. The results for this study show that there are significant national net economic benefits of a project under each of the three USACE SLC scenarios, with annual net benefits ranging from approximately \$15 million to \$37 million. These results by themselves are not intended to determine Federal interest or a recommended plan. The results from this summary report, along with other information, will be used to determine Federal interest and a recommended plan. Federal interest and recommendations for a future project are documented in the Integrated Feasibility Report and Environmental Impact Statement/Report.

This report is organized into seven sections that address the second, third, and fourth questions listed above, regarding the mechanism, consequences, and probability of flooding: this Introduction section, followed by an Overview of the Flood Damage Analysis section, and then the three technical sections feeding into the flood damage analysis (Coastal Engineering Technical Summary, Geotechnical Engineering Technical Summary, and Economics Technical Summary), a Summary section, and References. The results supporting economic justification of a Federal flood risk management project are briefly given in the Overview of the Flood Damage Analysis section, in more detail in the Economics Technical Summary section, and are also summarized in the Summary section.

1.2 BACKGROUND

The SSFBS study is authorized to study the bay shoreline for all of Santa Clara County and large portions of Alameda and San Mateo Counties, California. Due to the enormity of the study area, the study was initially divided into four smaller interim study areas (see Figure 1). The Alviso Ponds and Santa Clara County interim study area is the first interim study to be conducted. As recently as 150 years ago, the study area was dominated by tidal marsh habitat. The open water areas of the bay were very nearly surrounded by broad expanses of tidal mudflats and even broader areas of tidal marsh. Historic tidal marshlands were diked off from bay inundation beginning in the 1930s primarily to create solar saltharvesting ponds. The tidal marsh was replaced with a series of ponds separated by dikes not designed for flood risk reduction. The system of ponds and dikes (also referred to as pond levees in this report), although not designed or intended as flood risk management structures, have been largely effective in reducing flood damages for an area adjacent to the bay with an elevation that is below mean sea level." Subsidence contributes to the study area's flood risk. The Santa Clara Valley has experienced regional land subsidence since the 1900s, primarily due to large-scale groundwater withdrawals. Subsidence was largely arrested by the mid-1960s, when state water deliveries began to arrive in Santa Clara County, but some areas, such as portions of the community of Alviso, are still several feet below mean sea level.

The SSFBS study analyzed the entire Alviso Ponds and Santa Clara County shoreline for future withoutproject conditions and initial planning measures through the USACE Feasibility Scoping Meeting (FSM) milestone. The study effort through the FSM milestone was quite extensive, requiring a large investment of time and funds. After the FSM the non-Federal study partners requested that this initial interim feasibility study be re-scoped to a smaller area with high potential flood risk reduction and ecosystem restoration benefits, with other areas being studied in subsequent phases. The community of Alviso and surrounding ponds (the Alviso Economic Impact Area (EIA)) was chosen for this first interim study area. The Alviso EIA is also shown in Figure 1to show the reduction in size for the re-scoped study area. Initial work under the re-scoping primarily focused on the "USACE High" SLC scenario from EC 1165-2-212 (USACE, 2011); however, the results of that work indicated that further work was necessary to determine economic justification under all three scenarios. Therefore, the analyses summarized in this report cover all three USACE SLC scenarios in sufficient technical detail to determine if there is economic justification for a flood risk reduction plan in the re-scoped study area. The analyses presented herein are a consolidation of tidal flood risk information that is also captured in technical appendices to the Integrated Feasibility Report and Environmental Impact Statement/Report.



Figure 1: South San Francisco Bay Shoreline Study Areas

1.3 CHARACTERIZING FLOOD RISK

Characterizing flood risk involves the qualitative or quantitative description of the nature, magnitude and likelihood of the adverse effects associated with the flood hazard. The purpose of characterizing flood risk is to support decisions related to reducing the risk to people and property in the floodplain. Characterizing flood risk requires answering four important questions:

- 1. What can go wrong?
- 2. How can it happen?
- 3. What are the consequences?
- 4. How likely is it to happen?

The goal of the risk analysis that has been completed for the South San Francisco Bay Shoreline Feasibility Study is to answer these four questions in sufficient detail to support decisions that may reduce flood risk in the study area. The study is focused on reducing the risk of coastal flooding, which could happen if water from the bay overtops or breaches the non-engineered pond dikes that currently separate the bay from the community of Alviso and other people and property in the city of San Jose, CA. The consequences of a coastal flood event in the study area would be devastating: the community of Alviso is located at an elevation below mean high tide, and the region's largest water pollution control plant is located adjacent to the town in the floodplain. Thus, the answers to the first three questions posed above are relatively straightforward. The fourth question (likelihood) is the most challenging to answer, and requires the greatest level of effort and analysis.

1.4 CHARACTERIZING THE FLOODPLAIN AND DIKE-POND SYSTEM

The Alviso economic impact area (Figure 1) is located in a flood plain with elevations that are typically at mean lower tide level (0 feet NAVD88). The community is protected from tidal flooding by an array of dikes and ponds that were once part of an integrated system for commercial salt production that was owned and operated by Cargill, Incorporated. The operation and maintenance of the dike pond system was transferred to U.S. Fish and Wildlife Service (FWS) in 2003. The FWS has also made modifications to water control structures and has breached several internal dikes that previously divided ponds to facilitate the development and expansion of habitat in the south bay. Water surface elevations in the managed ponds are at approximately mean sea level.

The dikes are not engineered and were not constructed or operated with the intent of managing flood risk. The dikes were constructed by pioneering into former tidal marsh and incrementally raising grades over time to both increase height, and to counteract loss of grade due to subsidence of soft foundation soils. Crest elevations and section width were maintained by borrowing from adjacent pond bottoms or modifying the dike section (e.g. windrowing and grading). Significant reaches of outer and inner dike would overtop at elevation 10.5 and 7 feet NAVD88, respectively (Figure 2). All dikes are characterized by non-uniform height and width, sparse vegetative cover, variable soil types, and unknown construction quality.



Figure 2: Typical cross-section of dike pond system and relevant elevations.

1.4.1 **PAST PERFORMANCE**

The community of Alviso could be flooded from both riverine and coastal events. In 1983 significant flooding occurred in Alviso from the Guadalupe River. Flooding in Alviso reached depths of 3 to 7 feet and caused major damage to 362, with lesser damage to 13 homes and 40 businesses (SCVWD 1983). Coincident high tides have been suspected to have contributed to the magnitude of flooding experienced in 1983. Nevertheless, there is no documented flooding from which substantial damages were incurred from purely tidal flood events. In the period 1980 to 2010 tidal water levels are estimated to have exceeded elevation 9 feet NAVD88 seven times, of which elevation 10 feet NAVD88 was exceeded four times.

The past performance against tidal flooding appears to have been excellent; however, the risk of overtopping and breach are judged to be high. There are reaches of the existing outer dike that have narrow (1 to 3 feet) elevated sections of the crest suggesting emergency grading and/or piling of material to prevent overtopping. It is likely several overtopping events may have been narrowly avoided with this type of action.

1.4.2 EXISTING CONDITION

It appears that FWS has maintained the dikes to similar lines and grades as those established by Cargill. No improvements to increase reliability or robustness have been executed or are planned. FWS executes maintenance actions similar to those performed by Cargill to restore height and section width to the outer dike. Maintenance efforts are prioritized and addressed on a reactive basis to maintain functionality of the dikes and managed ponds. Wave and tide conditions have been reasonably mild during the FWS ownership, which has proportionally reduced the maintenance efforts compared to those experienced under Cargill ownership.

1.4.3 **OPERATION AND MAINTENANCE REGIME**

FWS has modified a facility designed for salt production to in order to promote and benefit wildlife. FWS has breached multiple internal dikes to create hydraulic connectivity between several, but not all, managed ponds. The historic configuration of the ponds as independent "cells" provided redundancy in that a breach on the outboard dike would present a flood risk to a discrete location in the study area. Restoration activities have presumably nominally increased the likelihood of water reaching the floodplain and decreased the effectiveness of a targeted response to potential outboard dike breaches.

FWS has strived to maintain the same type and strategy of maintenance actions executed under Cargill. The extent of routine maintenance performed by Cargill from 1995 to 2005 is discussed in Section 4.2.1. Maintenance records were compiled mostly from regulatory permits issued by USACE or other regulatory agencies in the bay area. These records may not reflect all the emergency actions taken in advance of predicted storms or flood-fighting that may have occurred. In the ten year period Cargill performed at least 126 actions that covered approximately 47 miles of dike in the study area. Borrow material to support maintenance actions was historically obtained from pond bottoms and supplemented with off-site borrow and adjacent dike reaches with higher/wider sections.

The continuation of the same maintenance paradigm is likely unsustainable beyond the near term. Neither the availability of borrow, or the volume of borrow can be considered static. The ability to harvest from adjacent ponds is encumbered by past maintenance that has diminished available borrow, and, the FWS's ability to disturb potentially critical wildlife habitat within the managed ponds. Likewise, the practice of modifying reaches of dike crest and/or cannibalizing higher reaches to maintain and prevent against overtopping in lower reaches is finite. This paradigm proved successful in the past but its continued use will begin to increase the likelihood of levee failure in newly narrowed or lowered reaches. Lastly, the volume required to maintain equivalent functionality will increase with SLC.

1.5 CONCLUSIONS

The results presented in this report indicated that there is economic justification for a FRM project under all sea level rise scenarios. The analysis also showed that the annual exceedance probability (AEP) or probability of flooding in any given year for the study period is 32%. While the analysis demonstrated high confidence in the economic justification for a project, the high AEP did not correlate with past performance. The high AEP was believed to be associated with uncertainty in modeling inputs, effectiveness and limitations of HEC-FDA at modeling the study area, and assumptions that simplified the failure mode of the dike-pond system. Corrective actions proposed included more advanced modeling, refinement of model inputs, and/or multi-variant sensitivity analyses. However, all strategies were judged unlikely to improve the confidence of a reported AEP, or quantify the impact of the potential sources of error noted above.

A rigorous review of all model inputs was conducted. All inputs were concluded to reflect appropriate professional judgment, with the levee failure function judged to be the most open interpretation. A simplified sensitivity analysis was conducted by augmenting the levee failure function to "prevent" levee failures from occurring below a 10-year event. This analysis showed that there was still strong economic support for an FRM project and that the AEP could be reduced substantially to roughly correspond to past performance of the dike pond system. However, a correlation with past performance could not be achieved without making the outer dike unrealistically reliable at preventing flooding. The levee failure function was confirmed to be reasonable and to reflect sound engineering judgment. It was concluded

uncertainties in all model inputs, the effectiveness of the model as an appropriate tool for diked/leveed communities below the ambient water level, and assumptions applied to the failure mode contributed to lowered confidence in the predicted AEP.

The project delivery team has moved forward with the existing analysis and has acknowledged the risks that remain in communicating flood risk via the tidal flood damage analysis for the existing without and FWOP conditions. The reduced level of confidence in the reported AEP can be attributed to multiple factors that define the complexity of the dike-pond system and floodplain in the study area. While an AEP of 32% may appear to substantially overstate the flood risk for the study period, there is reason to believe that existing flood risk to the Alviso economic impact area is fundamentally different than what past performance would otherwise indicate.

2.0 OVERVIEW OF THE FLOOD DAMAGE ANALYSIS

Most of the key flood risk metrics are an output of the (economic) flood damage analysis model certified for use in USACE feasibility studies – HEC-FDA. These metrics include an estimate of the event-based damages (dollar damage from, for example, a 10% annual chance of exceedance flood event), the expected or equivalent annual damage (EAD), the probability of flooding under the without-project and with-project conditions (annual exceedance probability or AEP), and the likelihood of a levee containing a particular probability flood event (conditional non-exceedance probability (CNP), also called assurance).

The major inputs to the flood damage model and the source of this information are shown in Figure 3 below. They include the water surface profile, levee failure function, interior-exterior flood elevation relationship, value and location of assets in the floodplain, and the relationship between depth of flooding and structure and content damage.

WATER SURFACE PROFILE*	 Water surface elevation & probability at outboard dike Source: Coastal Engineer
LEVEE FAILURE FUNCTION	 Likelihood of outboard dike failure at each water surface elevation Source: Geotechnical Engineer
INTERIOR- EXTERIOR RELATIONSHIP*	 Relationship between water elevation at the outboard dike and Alviso - accounting for pond storage Source: Coastal Engineer
FLOODPLAIN ASSETS	 Value and elevation of structures and assets Source: Economist - field surveys
DEPTH-DAMAGE RELATIONSHIPS	 Relationship between depth of flooding and damage to structures and contents Source: Guidance memos and other studies

Figure 3: Major Components of the Flood Risk Analysis

*Denotes inputs that change with sea-level rise

The HEC-FDA program was used to combine water surface profile data and economic data (structure inventory, etc.) in order to derive a stage-damage function and estimate expected annual damage (EAD) at various intervals of time within the study's fifty-year period of analysis (2017 - 2067) for each SLC

scenario. HEC-FDA version 1.2.5a, a USACE certified model, was used and its use complies with the USACE Planning Model Improvement Program for Model Certification.

The consideration of SLC complicates the damage analysis because under each of the SLC scenarios the flood risk is continually increasing into the future. In a typical HEC-FDA model, a base year and a single future year would be entered into the model. The program then assumes a linear relationship between the base year and the future year conditions that have been specified in the model. However, because of the existence of the current system of pond dikes, because future SLC is not expected to be a linear function of time, and because of the need to consider the impact of structure relocations out of the area over the period of analysis, the traditional approach to flood damage modeling in FDA is not appropriate for this analysis. Instead, for this analysis, for each SLC scenario the fifty-year period of analysis (2017 - 2067) was separated into five without-project models – one for each decade of the period of analysis.

The sections below describe each of the major inputs to the flood damage modeling.

2.1 **INPUT 1: WATER SURFACE PROFILE AT OUTBOARD DIKE**

Updated water surface profile data was developed for each of the three SLC scenarios – USACE Low, Intermediate, and High. The water surface profiles predict how high the water will be for a given likelihood storm event, over the fifty-year period of analysis. To reasonably capture the change in water surface elevations over time as a result of SLC, data was provided for project year zero, or base year (2017) and for every tenth year thereafter over the fifty-year period of analysis. A plot of the USACE Intermediate SLC scenario water elevations over the period of analysis for each probability event is shown in Figure 4 below. More details on the water surface profile development can be found in the Coastal Engineering Technical Summary section of this report.



Figure 4: Input 1 (Example) - Water Elevation at Outboard Dike, USACE Intermediate SLC Scenario

2.2 INPUT 2: LEVEE FAILURE FUNCTION

A levee failure function, which indicates the probability of failure given a particular water surface elevation, was developed for the outboard pond dike to be used in the HEC-FDA models. A plot of the data entered into the HEC-FDA models is shown in Figure 5 below. More details on the development of the levee failure function can be found in the Geotechnical Engineering Technical Summary section of this report.



Figure 5: Input 2 - Outboard Dike Failure Function

2.3 INPUT 3: INTERIOR-EXTERIOR WATER SURFACE ELEVATION RELATIONSHIP

A breach of the outboard pond dike would not necessarily result in an equivalent elevation of flood water in the developed area of the basin (i.e., community of Alviso or near the water pollution control plant). The pond system between the outboard dike and the developed area would provide a limited amount of storage. Unless told otherwise, the HEC-FDA model assumes that the flood elevation in the developed area is equivalent to the outboard elevation at the time of dike failure. Not accounting for the storage in the ponds would generally result in an overestimation of the flood elevation and damage. For this reason, it was necessary to develop a relationship between the exterior water elevation at the outboard dike and the interior water elevation in the Alviso EIA in the event of a flood event. This relationship was entered into the HEC-FDA model.

The difference between the exterior and the interior water surface elevation varies over time, by annual chance of exceedance (ACE) flood event, and by SLC scenario, but is generally between zero and two feet. The difference in elevation generally decreases as the events get larger (less likely) because the ponds would fill up faster during larger events. However, there is a scenario in which the interior flood elevation may be greater than the exterior elevation that resulted in the initial dike breach. For example, this can happen when a dike failure occurs at a water surface elevation that is below the astronomical high tide. In this situation the pond storage may be sufficient to keep water from overtopping the inner dike and ponding in the developed area, but because the dike-pond system would then be open to the bay waters, subsequent high tides would be expected to overtop the inner dike (which is considerably lower than the outer dike in some places) and result in flooding in the developed area. For example, an outer dike breach that occurs at an exterior elevation of 7.5 feet would be expected to eventually result in an interior water elevation equivalent to mean high tide (7.8 feet NAVD88) at the base year and increases over time under all future scenarios considered. Likewise an outer dike breach at an exterior elevation of 9.0 feet would eventually equilibrate to an interior water elevation of 7.8 feet. More details on the

development of the interior-exterior water surface elevation relationship can be found in the Coastal Engineering Technical Summary section of this report.

2.4 INPUT 4: FLOODPLAIN ASSETS

The structure inventory was conducted in 2010, and no notable changes in land use have occurred since then. The depreciated replacement values of the structures and contents in the floodplain were updated to 2014 price levels. Table 1 below shows the estimated structure and content value (rounded for presentation purposes) for each of the major structure categories in the 0.2% ACE floodplain. In total, more than \$800M of structures and contents are exposed to some level of flood risk by the end of the period of analysis. This value should not be confused with event-based or expected flood damage.

Structure Type	Total Structure Value (1,000s)	Total Content Value (1,000s)
Commercial	\$333,038	\$297,407
Industrial	\$70,615	\$47,145
Public	\$5,068	\$1,841
Residential	\$56,753	\$27,892
Total	\$465,474	\$374,285

Table 1: Structure & Content Value in the 0.2% ACE Floodplain at 2067, High SLC Scenario

The analysis incorporates an assumption of structure relocation out of the floodplain over time under the future without-project condition. Using the decadal HEC-FDA models for each scenario, if a structure's first floor elevation was 1.5 feet or more below the 10% ACE event water surface elevation for ten years, then that structure was removed from all future HEC-FDA models. The 10% ACE elevation refers to the annual likelihood of that elevation of water occurring in floodplain when accounting for the combined probability of both a water elevation at the outboard dike and a failure of the outboard dike. The elevation also considers the interior-exterior relationship described in Section 2.3. For residential structures, 1.5 feet of flooding above the first floor elevation corresponds to structure damage equal to between one-quarter and one-third of the value of the structure. Over ten years, the chance of experiencing at least one 10% ACE event is 65%, and the chance of experiencing two or more is 26%. In the absence of specific USACE guidance or policy on relocation determination, the relocation threshold was based on professional judgment that considered both the likelihood of flooding and the expected damage.

Table 2 and Figure 6 below show the relocations over time according to the algorithm specified above and under the intermediate SLC scenario.

Sture streng True s	Year										
Structure Type	2017	2027	2037	2047	2057	2066					
Residential	1035	951	927	884	832	822					
Commercial	54	49	48	45	43	42					
Industrial	42	22	21	19	15	14					
Public	9	5	3	3	2	2					
Total Structures	1140	1027	999	951	892	880					
Cumulative Relocations	NA	113	141	189	248	260					

Table 2: Structure Relocations over Time - Intermediate SLC Scenario



Figure 6: Structure Relocations over Time - Intermediate SLC Scenario

The cost of relocating to similar properties outside of the floodplain was included in the ultimate expected annual damage (EAD) calculations performed outside of the HEC-FDA model. The cost per structure was estimated by USACE Sacramento District Real Estate personnel in 2012.

Located in the study area is the region's largest water pollution control plant (WPCP). The plant has an estimated replacement value of more than \$2 billion, and serves 1.4 million people and thousands of businesses. According to the officials at the plant, a flood event at the plant could cause in excess of \$100M in damage and could result in the release of untreated sewage into the bay. Because the cost of relocation is expected to be in excess of \$2B, it is assumed that the most likely response under the without-project condition would be to construct a ring levee to reduce the likelihood of coastal flood damage at this critical public facility. Additional details related to this assumption can be found in Section 5.0.

2.5 INPUT 5: DEPTH-DAMAGE RELATIONSHIPS

The relationship between the depth of flooding and the damage to the structure and its contents varies by structure type. Also, saltwater is more damaging than freshwater for a given depth of flooding because of the corrosive effects of salt. The depth-damage functions used for this report are primarily taken from the results of an expert panel meeting in Louisiana in 1997. The USACE has only published freshwater depth-damage curves, which is why other sources were used. While the floodwaters may persist for many hours and potentially even days, the analysis uses estimates of short depth-damage relationships because the long-duration curves were developed with the hot and humid southern climate in mind. Using the long-duration curves would likely overestimate the flood damage in the study area.

Figure 7, Figure 8, Figure 9, and Figure 10 below show the relationships for the primary structure types. "SFR1" and "SFR2" stand for Single Family Residential 1-Story and 2-Story, respectively. The freshwater curves are taken from USACE Economic Guidance Memorandum (EGM) 04-01, and are shown for comparative purposes. It is important to note that the data for each relationship were developed independently and from different sources, resulting in inconsistencies across structure types. The curves for the "Displacement" cost category were taken from FEMA's Mitigation BCA Toolkit (FEMA, 2005).



Figure 7: Structure Depth-Damage Relationship, 1-Story SFR



Figure 8: Structure Depth-Damage Relationship, 2-Story SFR



Figure 9: Structure Depth-Damage Relationship, Commercial



Figure 10: Structure Depth-Damage Relationship, Industrial

2.6 INTERIM RESULT 1: COMBINED PROBABILITY OF FLOODING

Multiplying the probability of the water surface elevation occurring in a given year by the probability that this elevation will cause a failure of the outboard non-engineered dike (which is the primary line of defense currently) results in a probability of a certain elevation of floodwater reaching structures, infrastructure, and people in the study area. Table 3 below displays how the flooding hazard in the study area increases over time for a given SLC scenario; the data shown is for the USACE Intermediate SLC scenario. In the table, "exterior" elevation refers to elevation at the outboard dike, and "interior" elevation refers to water surface elevation in the developed area (i.e., community of Alviso). In 2017, which is the base year for this study, there is just greater than a 1% chance of a flood event that results in 9.5 feet of water in Alviso. By the end of the period of analysis however, the annual probability of getting that same flood elevation in Alviso is 16%. This increase is due to the increase in relative sea level at the study location.

	ACE of Exterior Elevation (Outboard Dike)	99%	50%	20%	10%	4%	2%	1%	0.4%	0.2%
	Exterior Elevation (ft)	8.42	9.25	9.71	9.99	10.32	10.55	10.76	11.02	11.21
2017	Prob. of Levee Failure	0.16	0.28	0.355	0.385	0.55	0.65	0.75	0.9	0.92
2017	Interior Elevation (ft)	7.81	7.81	7.81	7.81	9.34	/ 9.49	9.63	11.02	11.21
	Combined Annual Prob. of Flooding	16%	14%	7.1%	3.9%	2.2%	1.3%	0.75%	0.36%	0.18%
	Exterior Elevation (ft)	8.60	9.43	9.89	10.17	10,50	10.73	10.94	11.20	11.39
2027	Prob. of Levee Failure	0.19	0.31	0.37	0.45	0.65	0.75 A	1% ACE F	lood Even	t at 0.93
2027	Interior Elevation (ft)	7.99	7.99	7.99	8.5	9.4	9.6 201	7 is a 16%	S Event by	2067 .39
	Combined Annual Prob. of Flooding	19%	16%	7.4%	4.5%	2.6%	1.5%	0.85%	0.37%	0.19%
	Exterior Elevation (ft)	8.73	9.56	10.02	10,30	10.63	10.86	11.07	11.33	11.52
2037	Prob. of Levee Failure	0.205	0.325	0.4	0.5	0.7	0.8	0.9	0.93	0.95
2037	Interior Elevation (ft)	8.12	8.12	8.5	9.5	9.8	10.6	11.07	11.33	11.52
	Combined Annual Prob. of Flooding	21%	16%	8%	5%	2.8%	1.6%	0.9%	0.37%	0.19%
	Exterior Elevation (ft)	8.89	9.72	10.18	10.46	10.79	11.02	11.23	11.49	11.68
2047	Prob. of Levee Failure	0.22	0.355	0.45	0.6	0.75	0.9	0.92	0.94	0.96
2047	Interior Elevation (ft)	8.28	8.28	9.45	9.65	10.4	11.02	11.23	11.49	11.68
	Combined Annual Prob. of Flooding	22%	18%	9%	6%	3%	1.8%	0.92%	0.38%	0.19%
	Exterior Elevation (ft)	9.06	9.89	10.35	10.63	10.96	11.19	11.40	11.66	11.85
2057	Prob. of Levee Failure	0.25	0.37	0.55	0.7	0.85	0.91	0.93	0.96	0.98
2037	2057 Interior Elevation (ft)	8.45	8.45	9.78	10.49	10.96	11.19	11.4	11.66	11.85
	Combined Annual Prob. of Flooding	25%	19%	11%	7%	3.4%	1.8%	0.93%	0.38%	0.20%
	Exterior Elevation (ft)	9.26	10.09	10.55	10.83	11.16	11.39	11.60	11.86	12.05
2067	Prob. of Levee Failure	0.28	0.4	0.65	0.8	0.91	0.93	0.95	0.98	1
2007	Interior Elevation (ft)	8.65	8.65	10.55	10.83	11.16	11.39	11.6	11.86	12.05
	Combined Annual Prob. of Flooding	28%	20%	13%	8%	3.6%	1.9%	0.95%	0.39%	0.20%

Table 3: Flood Hazard over Time (Intermediate SLC Scenario)

2.7 INTERIM RESULT 2: EXISTING DIKE-POND SYSTEM PERFORMANCE

The HEC-FDA program produces "performance statistics" that are an indicator of the likelihood of damaging flood events under both the future without- and with-project conditions. When levees (or dikes) are present that have some likelihood of geotechnical failure (as is the case under the without-project condition), the project performance is computed based on the joint probability of annual exceedance and probability of geotechnical failure. Table 4 below shows the performance results for the existing dikepond system in the year 2017, which is the project's base year. The annual exceedance probability is the likelihood that a damaging flood event will occur in any given year, the long-term risk is the risk of a damaging event over some defined period of time for a particular water surface profile, and the conditional non-exceedance probability is the likelihood that the damages would not occur as the result of a particular exceedance probability event. According to the HEC-FDA model, beginning in 2017 there is 32% chance of a damaging flood event in any given year. Figure 11 shows how likely it is to have one or more damaging flood events over different periods of time.

		Target Stage Annual Exceedance Probability		Target Stage Annual Exceedance Long-Term Probability Risk (years)				Conditional Non-Exceedance Probability by Events					
Stream Name	Target Stage	Median	Expected	10	30	50	10%	4%	2%	1%	.4%	.2%	
SSFS - Alviso	levee	0.3203	0.3211	0.9792	1.0000	1.0000	0.5272	0.3810	0.3528	0.2954	0.1950	0.1331	



Figure 11: Binomial Distribution of Multiple Flood Events over Time Beginning 2017

The without-project performance of the dike-pond system changes over time with SLC, and the performance varies by scenario. Table 5 below shows the performance statistics at the end of the period of analysis (2067) under the USACE Intermediate SLC scenario. Under any of the future scenarios considered, the risk increases in the future. Table 5 shows that, according to the flood damage analysis, by 2067 the annual likelihood of a damaging flood event is essentially a coin flip, and over a ten-year period the chance of a damaging flood event is a virtual certainty (i.e., long-term risk over a ten-year period is 0.9995).

Table 5: Performance	Statistics for	Existing I	Dike-Pond S	System at	2067 (Intermediate	SLC	Scenario)
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		Target Stage Annual Exceedance Probability		Target Stage Annual Exceedance Long-Term Probability Risk (years)				Conditional Non-Exceedance Probability by Events						
Stream Name	Target Stage	Median	Expected	10	30	50	10%	4%	2%	1%	.4%	.2%		
SSFS - Alviso	levee	0.5339	0.5325	0.9995	1.0000	1.0000	0.2960	0.1283	0.0734	0.0541	0.0363	0.0246		
2.8 ECONOMIC DAMAGES & BENEFITS SUMMARY

As described in more detail in the Economics Technical Summary Section 5.0 of this report, the future without-project damages in the study area are estimated to be significant. Because of the low elevation, essentially any flood event in the developed area would be expected to cause millions of dollars in damage to homes, businesses, and infrastructure. Because some flood events could result in several or more feet of water in the community, human health and safety are also at risk from a coastal flood event. As Tables 3 and 4 above show, the likelihood of future flooding in the absence of a project is high.

The USACE typically reports economic flood damage in "expected annual" or "equivalent annual" terms. This is done because of the probabilistic nature of flooding. The average annual damage estimates should not be interpreted as actual damages expected in a given year, but the annual damage if the total flood damage over a very long time horizon were averaged to an annual value. The without-project expected annual flood damage between 2017 and 2067 is between \$10M and \$28M, depending on the year. The flood risk increases over time due to sea level change, and any structure relocations would decrease the consequences of future flood events in the area. The total equivalent annual damage over the fifty-year period of analysis under the USACE Low, Intermediate, and High SLC scenarios is \$18.2M, \$22.6M, and \$40.2M, respectively. These values include the consideration of the cost of possible structure relocations over time. Under any of the scenarios, a large flood event could cause more than \$100M in damage.

The with-project analysis of the different levee heights shows that levees higher than 12' reduce nearly all of the expected future flood damage through the fifty-year period of analysis, and thus greatly reduce the risk to the community from flooding over that time. The levee height with the greatest net benefits (difference between benefits and costs) differs depending on the SLC scenario. A 12.5' levee has the greatest net benefits under the USACE Low and Intermediate scenarios, while a 13.5' levee has the greatest net benefits under the USACE High scenario. The larger 13.5' levee height has the lowest overall residual flood risk, effectively eliminating expected annual damage for any of the three SLC scenarios. With a 12.5' levee in place, under the USACE High SLC scenario the HEC-FDA model results indicate that there would be approximately \$1.5M in expected annual damage, which is equivalent to about 4% of the total future without-project annual damage expected under the High SLC scenario. Both the 12.5' and 13.5' levee are strongly economically justified under each of the three SLC scenario.

According to the HEC-FDA modeling results, with either of the levee heights in place the probability of a damaging coastal flood event in 2017 is extremely low. As sea level rises over time, the likelihood of a damaging event will increase. Just considering the probabilities associated with storm-generated water surface elevations and the project levee elevations, under the USACE Low and Intermediate SLC scenarios each of the levees has a greater than 99% chance of containing a 1% annual chance of exceedance coastal storm event in the year 2067. However, under the USACE High SLC scenario, the 12.5' levee only has about a 1% chance of containing the 1% annual chance exceedance storm event in 2067, while the 13.5' levee has an 88% chance of containing that same storm event. In the year 2067 there is an 8% annual chance of a damaging flood event with 12.5' levee in place, and less than a 1% annual chance with the 13.5' levee. Thus, the 13.5' levee provides a much greater level of performance through the entire fifty-year period of analysis compared to the lower 12.5' levee. More details on the damages and benefits can be found in the Economics Technical Summary.

3.0 COASTAL ENGINEERING TECHNICAL SUMMARY

3.1 SEA LEVEL CHANGE AND TIDES

3.1.1 SEA LEVEL CHANGE PROJECTIONS

Projections developed for this SSFBS tidal flood risk analysis summary report are based on procedures prescribed by ER 1100-2-8162. The geographically closest, suitable NOAA tide gage to the project area is the San Francisco, CA, NOAA tide gage, Station ID: 9414290 (Figure 12). The San Francisco tide gage has a long record length (110 years) and has been referenced to NAVD88. Sea Level Rise projections for the project area in South San Francisco Bay will use the current Relative Sea Level Rise (RSLR) rate for the San Francisco tide gage, 2.06 mm/year, based on 1983-2001 National Tidal Datum Epoch (NTDE). The NOAA tide gage at Coyote Creek, CA, Station ID: 9414575, is located within 5 miles of the project are and has been intermittently operated to collect observed data. The gage does have an established tidal datums based on the last NTDE, and has predicted tide data available.



Figure 12: Vicinity Map showing location of Tide Gages used in SSFBS feasibility study.

The planning, design, and construction of a large water resources infrastructure project can take decades. Though initially justified over a 50-year economic period of analysis, USACE projects can remain in service much longer. The climate for which the project was designed can change over the full lifetime of a project to the extent that stability, maintenance, and operation may be impacted, possibly with serious consequences, but also potentially with beneficial consequences. Given these factors, the project planning horizon (not to be confused with the economic period of analysis) should be 100 years, consistent with ER 1110-2-8159 (USACE, 1997).

Water level changes have been developed for the end of the SSFBS 50-year and 100-year economic and planning analysis periods using the current (RSLR) for the San Francisco NOAA tide gage, 2.06 mm/yr (Table 6). Projections made to the year 2100.

Table 6: 50 Year RSLR Low	, Intermediate, and High Estimates for the SSFBS Economic an	d Planning
Analysis Periods.		

South San Francisco Bay	2017-2067 Change (ft.)		
Scenario	Low Intermediate Hig		
Coyote Creek Tide Gage /Alviso	0.51	1.01	2.59
	2017 – 2100 Change (ft.)		
Coyote Creek Tide Gage /Alviso	0.73 1.77 5.05		5.05

3.1.2 TIDAL DATUM

A temporary NOAA tide gage was deployed at Coyote Creek, Station ID 9414575. Water surface measurements archived between March and August of 2011 were used to update the tidal datum. The MLLW datum plane for the Coyote Creek tide gage was referenced to NAVD88, with some uncertainty due to difficulty in obtaining low water readings from the water level gages surveyed (Table 7).

Coyote Creek, CA, Station ID: 9414575				
Tidal Datum	(feet above NAVD88)	(feet above MLLW)		
Mean Higher-High Water	7.64	8.99		
Mean High Water	6.99	8.33		
Mean Tide Level	3.48	4.82		
NAVD88	0.00	1.35		
Mean Low Water	-0.07	1.28		
Mean Lower-Low Water	-1.35	0.00		

Table 7: Coyote Creek Tidal Datums (Based on NTDE 1983-2001)

The uncertainty in water surface flood elevations due to the Coyote Creek tidal datum conversion to NAVD88 has been recognized and accounted for in the water surface elevations developed for existing conditions. The project vertical datum must be the latest vertical reference frame of the National Spatial Reference System, currently NAVD88, to be held as constant for tide station comparisons, and a project datum diagram (Figure 13) must be prepared per EM 1110-2-6056 (USACE, 2010).

Tidal datums are used throughout all USACE coastal areas and are based on long-term water level averages of a phase of the tide. Mean Sea Level (MSL) datum (or more precisely Local Mean Sea Level-LMSL) is commonly used as a base reference for hydrodynamic modeling, wind and wave surge modeling, high water mark observations, stillwater surge elevations, and design of coastal storm protection structure elevations. The hydraulic/tidal and geodetic vertical datum relationships must be assessed, developed and/or verified during the Feasibility and Preconstruction Engineering and Design (PED) phases, during construction, and periodically monitored after construction to account for subsidence, settlement, NOAA reference datum redefinitions and readjustments, SLC, and other factors. The Coyote Creek tide gage datum adjustment to NAVD88 will be reassessed in the PED phase, and adjustments will be made to design and other key information accordingly.



Figure 13: Project Datum Diagram, SSFBS, San Francisco and Coyote Creek Tide Gages.

3.1.3 TIDAL HYDRODYNAMICS AND VARIABILITY IN SAN FRANCISCO BAY

Tides and tide ranges are highly variable through the length of San Francisco Bay. The South Bay area has elevated tides relative to the Pacific Ocean and the rest of San Francisco Bay. The maximum tide levels generally increase with distance southward. As the tides propagate from the Pacific Ocean into San Francisco Bay, in the form of shallow water waves, the tide amplitudes and phases are modified by bathymetry, reflections from the shores, the earth's rotation and bottom friction. The enclosed nature of the South Bay creates a mix of progressive wave and standing wave behavior, wherein the wave is reflected back upon itself (Walters, Cheng, & Conomos, 1985). The addition of the reflected wave to the original wave increases the tidal amplitude. Amplification causes the tidal range in the South Bay to increase southward as shown in Figure 14. The tide range increases from 5.84 feet at the San Francisco tide gage to 9.01 feet at the project area tide gage, Coyote Creek.



Figure 14: Tidal Ranges in South San Francisco Bay, Last Two Complete NTDE.

3.2 EXTREME WATER LEVEL STATISTICS IN PROJECT AREA, EXISTING AND WITHOUT-PROJECT CONDITIONS

3.2.1 METHODOLOGY

Extreme water statistics representative of coastal flood risk from high water levels in the South Bay area near the community of Alviso were developed by computing the tidal amplification factor between the predicted (astronomical) tide at the San Francisco tide gage and the Coyote Creek tide gage. Tidal residuals (observed – predicted tide) represent storm surge, and are assumed to transfer directly to the South Bay. This method is referred to as the Direct Transfer Method (DTM).

3.2.2 DIRECT TRANSFER METHOD

Factors used to amplify the predicted tide at San Francisco are assumed to be linear and were computed by comparing predicted tide at the San Francisco tide station to predicted tide at Coyote Creek (Figure 15). The comparison indicated tidal amplification at Coyote Creek varied with predicted tide water surface elevation at the San Francisco tide station. Four amplification factors were developed to account for the range of predicted tides, with a focus on the daily higher-high tide. Comparison of the derived water levels at Coyote Creek and predicted daily higher-high tides showed good agreement at Coyote Creek.



Figure 15: Comparison of Amplified Tides at San Francisco and Measured Tides at Coyote Creek.

Table 8 shows the amplification factors used in the DTM, based on the San Francisco tide gage MLLW tidal datum. The DTM is an appropriate surrogate method for developing accurate water levels and developing extreme water level statistics in areas where local mean sea level and tidal datum have been defined. Multidimensional hydrodynamic modeling may add precision, and is appropriate when decoupling of the tidal residual addition to the tide into components; wind, wave run-up, and surge is desired to aid design of coastal structures.

Table 8: Tidal Amplification Factor - San Francisco to Coyote Creek	
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Direct Transfer Method - Amplification Factor (San Francisco to Coyote Creek)				
Predicted Tide Range at San Francisco (feet MLLW) Amplification Factor at Coyote Cree				
Less Than 4.94	1.9			
4.94 to 5.52	1.6			
5.52 to 6.15	1.5			
Greater Than 6.15	1.4			

Amplification factors developed with the DTM were applied to extreme water statistics developed for the San Francisco tide gage and used to derive the extreme water statistics for the Coyote Creek tide gage, representing the study area's existing risk from coastal flooding.

3.2.3 EXTREME WATER LEVEL STATISTICS, SAN FRANCISCO TIDE GAGE

Extreme Water Level Statistics were developed for the San Francisco tide gage. Tide gage monthly highs or monthly extreme high water (MEHW) from 1 January 1901 through 31 December 2011 were converted to NAVD88. The bias due to RSLR was removed by detrending the data to the mid-year of the last complete NTDE (1983-2001), 1992. Figure 16 compares the detrended data (blue) with the biased data (red).



Figure 16: Observed Monthly MEHW levels, San Francisco Tide Gage (1901-2011).

Detrending the MEHW tide gage data creates a homogenous data set with regard to relative sea level rise. The year 1992 is used in the USACE SLC scenario equations, and is a base from which extreme water level statistics developed from the MEHW detrended data are projected to the project base year and future years by applying the 3 SLC rates related to the San Francisco tide gage.

The MEHW detrended time series was sampled to create an annual extreme high water level (AEHW) time series, for use in developing ACE statistics representing extreme water levels (Figure 17). The peak water level of record occurred January 23, 1983, while the second-highest water level occurred eleven months later on December 3, 1983. The annual series was adjusted slightly by moving the December 1983 high water level into the 1984 monthly series and recognizing it as the 1984 annual peak; had a

water year division been used to develop the annual series, this adjustment would not have been necessary.



Figure 17: San Francisco Tide Gage AEHW Data (Blue) Developed from MEHW Data (Gray).

The 110 year AEHW annual series for the San Francisco tide gage was fit to a generalized extreme value distribution (GEV). The GEV distribution is a three parameter distribution (Table 9). The GEV probability distribution functions are defined by a location parameter (mean), a scale parameter (variance), and a shape parameter. If the shape parameter is zero, the distribution is known as a Gumbel distribution. If the shape parameter is positive, the distribution is called a Frechet distribution; if the shape parameter is negative, the distribution is called the Weibull distribution. The Frechet distribution has a thicker positive tail indicating a higher probability of extreme positive outliers. In contrast, the Weibull distribution actually goes to zero above some limiting positive value (Zervas C. E., 2005). Table 9 presents the GEV parameters from the 110 year annual series data.

Parameter	Estimate	Standard Error
ξ (shape)	-0.091	0.06
σ (scale)	0.32	0.023
μ (location)	7.42	0.34

 Table 9: GEV Distribution Parameters for San Francisco Tide Gage Adjusted AEHW Record (1901-2011)

NOAA has used the GEV distribution to compute extreme water level statistics for 117 NOAA/National Ocean Service water level stations. The statistics show regional trends, and when the shape parameters are negative (Weibull distribution); there are relatively small differences in the levels of the four or five most extreme events. However, when the shape parameters are positive (Frechet distribution), there can be large differences in the levels of the top four or five extreme events. For the larger NOAA data set, the shape factors were negative for almost all of the high extreme levels at the Pacific Coast, Alaskan, and Pacific Island stations. In contrast, most of the GEV shape parameters for high extreme levels are positive

(Frechet distribution) ranging from 0 to 0.5 at the Atlantic Coast, Gulf of Mexico, and Atlantic Island stations. This is usually due to the interaction of a few powerful hurricanes with a wide, shallow, continental shelf at these stations, resulting in a handful of extreme values significantly higher than the levels of the most powerful winter storms (Zervas C. E., 2005). Figure 18 shows the relative uncertainty of the 1% annual chance probability water level versus shape parameter; for the San Francisco tide gage, this value corresponds roughly to 0.28 m or 0.9 feet. The record at San Francisco is very long, which reduces the confidence interval, however there is significant inter-annual variation observed primarily due to the effects of El Niño–Southern Oscillation (ENSO).



Figure 18: GEV Shape Factors for 117 NOAA Stations showing uncertainty and regional trends [adapted from (Zervas & Sweet, 2014)]

The GEV expected probability function was used to compute annual percent chance exceedance water level statistics for the San Francisco tide gage, which would be transferred to the Coyote Creek gage using the DTM (Figure 19). Statistics developed with the detrended data represent the midpoint year of 1992, the last complete NTDE. The statistics are then adjusted to the current year, project base year, or future years using the USACE SLC scenario equations and RSLR rate from the San Francisco tide gage as defined in EC 1165-2-212 and ER 1100-2-8162. Table 10 shows the annual percent chance exceedance water level statistics computed for the San Francisco tide gage. The low or observed RSLR (2.06 mm/year) was added to the 1992 statistics to project the base year (2017) conditions.



Figure 19: Annual Series of Peak Water Levels Fit to GEV, 1901-2011.

	1992	1992	RSLR Low Rate 1992-2017	2017
FREQ (%)	feet MLLW	feet NAVD88	feet	feet NAVD88
99.99	6.89	6.95	0.17	7.12
50	7.48	7.54	0.17	7.71
20	7.81	7.87	0.17	8.04
10	8.01	8.07	0.17	8.24
4	8.25	8.31	0.17	8.48
2	8.41	8.47	0.17	8.64
1	8.56	8.62	0.17	8.79
0.4	8.75	8.81	0.17	8.98
0.2	8.88	8.94	0.17	9.11

Table 10: Annual Chance of Exceedance (ACE) Water Levels, San Francisco Tide Gage 1992, 2017

3.2.4 COYOTE CREEK EXTREME WATER LEVEL STATISTICS FROM DTM

The DTM separates predicted tide and residual tide, amplifying predicted tide by an amplification factor, of 1.4 to 1.9 (Table 8), and adding the residual tide back to the amplified tide and adjusting for the local Coyote Creek datum.

Hydrodynamic model simulations were conducted to evaluate the change in residual tide recorded at the San Francisco tide station as it propagates into South San Francisco Bay. The simulation indicates that residual tide varied minimally (MacWilliams, Kilham, & Bever, 2012). This implies that it is a reasonable assumption that residual tide at San Francisco is additive to the amplified predicted tide when transferred

to Coyote Creek. These results confirm the DTM assumption that only the predicted tide is amplified, with the residual tide remaining constant. The DTM equations are;

$$MT_{CC} = PT_{CC} + RT_{SF}$$
Equation 1.1

$$PT_{CC} = (PT_{SF} - MTL_{SF}) x A + MTL_{CC}$$
Equation 1.2

$$RT_{SF} = MT_{SF} - PT_{SF}$$
Equation 1.3

where:

 MT_{CC} = Estimated Measured WSE at Coyote Creek (NAVD88)RTSF = Residual Tide at San FranciscoPTCC = Predicted Tide at Coyote CreekPTSF = Predicted Tide at San FranciscoMTLSF = Mean Tide Level at San Francisco (3.24', MLLW)A = Amplification Factor, Table 3MTLCC = Mean Tide Level at Coyote Creek (3.48', NAVD88)MTSF = Measured WSE at San Francisco (MLLW)

The tidal residual component contained in the extreme water level statistic represents what is commonly referred to as storm surge. Storm surge refers to the increased elevation of water levels due to meteorological conditions such as increase in water elevation due to low barometric pressure and wave setup to a limited extent. The ACE water levels are comparable to FEMA still-water surface elevations and base flood elevations.

The most likely or 50% ACE for Coyote Creek was computed by using the 50% residual tide statistic developed from analysis of 47 historical storm events, with residuals greater than 0.5 ft. Figure 20 shows the cumulative distribution function (CDF) of the tidal residuals from the San Francisco tide gage. The 50% residual value of 0.85 feet, 5 and 95 percent values (1.55 and 0.55 feet) respectively were selected from the CDF.



Figure 20: Cumulative Distribution Function for Tidal Residuals in feet developed from 47 Historical Storm Events at the San Francisco Tide Gage

The DTM was applied to the 1992 San Francisco ACE results in Table 11to produce the derived Coyote Creek 50% ACE (Table 11). Apparent RSLR was recognized from 1992 to 2017 in the amount of 0.17 feet based on the rate at the San Francisco tide gage (2.06 mm/year) and added to the 1992 detrended statistics to arrive at the 2017 existing and without-project conditions in South San Francisco Bay at the Coyote Creek tide gage.

	San Francisco Tide Gage Station ID: 9414290		cisco Tide Gage Coyote Cree n ID: 9414290 Station II	
	1992	2017	1992	2017
F KEQ (%)	feet MLLW	feet NAVD88	feet NAVD88	feet NAVD88
99.99	6.89	7.12	8.25	8.42
50	7.48	7.71	9.08	9.25
20	7.81	8.04	9.54	9.71
10	8.01	8.24	9.82	9.99
4	8.25	8.48	10.15	10.32
2	8.41	8.64	10.38	10.55
1	8.56	8.79	10.59	10.76
0.4	8.75	8.98	10.85	11.02
0.2	8.88	9.11	11.04	11.21

Table 11: ACE Water Levels for San Francisco and Coyote Creek Tide Gages, 1992 and 2017

Note: San Francisco based on gage record of 110 years, Coyote Creek derived from San Francisco using DTM and 50% tidal residual value.

As the relative components of the extreme water levels are primarily tidal with small residuals, 1% exceedance levels can be reached only by a combination of a storm, a spring tide and an El Nino event (Zervas & Sweet, 2014). These thresholds will be easier to reach and more frequent under future sea level change scenarios. The 0.4 and 0.2 ACE values at both stations are expected values from the GEV distribution. With RSLR increasing the base water levels, the ENSO impacts are more likely to push extreme water levels into the higher ACE values under the same conditions.

3.2.5 COMPARISON OF 1 PERCENT ACE WATER LEVEL WITH PRIOR STUDIES.

The 1% ACE or 100-year values for San Francisco are compared with results from other studies in Table 12.

Table 12: Comparison of 1% ACE Water Levels for San Francisco and Coyote Creek Tide Gages to Prior Studies

	USACE (2014) ¹	$(USACE, 1984)^2$	(Knuuti, 1995) ³	$(PWA, 2007)^4$
San Francisco Gage	8.79	8.69	8.89	8.72
Coyote Creek Gage	10.76	10.99	-	11.02

¹ Value represents record (1901-2011), detrended to 1992, projection to 2017

² Value represents record (1855-1983), adjustment of 0.53 ft. to the mean

³ Value represents record (1897-1995), projection to 2000, detrended to 2000

⁴ Value represents record (1897-2004), detrended to 2005

Variation in the 1% ACE water levels may be attributed to many factors, such as methodology, record length and statistical methods. Accounting for these differences, the results are very consistent. The USACE 2014 water level, representing the results of the current analysis, is based on an additional 7 to 31 years of data at the San Francisco tide gage. Interannual variations primarily due to ENSO may influence statistics if an extreme is appended to the end of the record. Apparent SLC rates have been lower in the recent 5 to 10 years due to a neutral ENSO phase, and will account for some of the difference in the PWA 2007 and USACE 2014 result. Current SLC rates and coefficients used in the other studies have been updated and are reflected in the USACE 2014 result, and account for some of the difference in results. The last reference (PWA, 2007) contains a more in-depth discussion of the methods behind the other the other results cited.

3.2.6 NATURAL VARIABILITY, UNCERTAINTY IN COYOTE CREEK EXTREME WATER LEVEL STATISTICS

ACE statistics presented in Table 12 represent the most likely or 50% occurrence. The bulk of natural variability is captured in the CDF of tidal residuals (Figure 20). The 5 and 95 percent ACE water surface elevation estimates were computed using the DTM function and assume tidal residuals of 1.55 and 0.55 respectively. In the DTM formula, the residual is not amplified so the result is that the higher residual (1.55 feet) is used to compute the lower 5 percent and the lower residual (0.55 feet) is used to compute the upper 95 percent confidence interval (Table 13). The higher number is achieved due to a larger component of the tide is predicted or astronomical and thus subject to the amplification factor. The natural variability assumptions and computation are recognized to be a simplifying, coarse assumption, but accurate. Combinations of water level components occurring concurrently such as high astronomical

tide, storm surge residual, and extreme wind generated waves are possible, but would occur in the 95 to 99.99 percentile. The confidence interval range of the water surface elevation used in the HEC-FDA model to estimate flood damage is slightly greater than that shown in Table 13. The FDA model uses order statistics to derive the confidence limit when using what is termed the "graphical method." As an example, the difference for the 50% ACE water surface elevation is about .1 feet, and the difference for the .2% ACE elevation is about .5 feet. Because of the small difference for the more likely events, and because the absolute value of the difference is generally symmetrical above and below the mean, this small difference in uncertainty parameters should have very little impact on the overall estimate of flood damage.

	Coyote Creek Tide Gage Station ID: 9414575			
	2017 (5%)	2017 (50%)	2017(95%)	
FREQ (%)	feet NAVD88	feet NAVD88	feet NAVD88	
99.99	8.14	8.42	8.54	
50	8.97	9.25	9.37	
20	9.43	9.71	9.83	
10	9.71	9.99	10.11	
4	10.04	10.32	10.44	
2	10.27	10.55	10.67	
1	10.48	10.76	10.88	
0.4	10.74	11.02	11.14	
0.2	10.93	11.21	11.33	

Table 13: Coyote Creek Tide Gage 2017

The El Niño-Southern Oscillation (ENSO) is a quasi-periodic climate pattern that occurs across the tropical Pacific Ocean about every two to seven years. It is characterized by variations in the sea-surface temperature of the tropical eastern Pacific Ocean (NRC, 2012). ENSO is the dominant cause of sea-level variability in the northeast Pacific Ocean on interannual timescales (Zervas C. , 2009). Sea level rises off the west coast of the United States during El Niño events and falls during La Niña events. The highest sea levels recorded along the west coast and at the San Francisco tide gage were associated with El Niño events. On January 27, 1983, during one of the largest El Niños in half a century, seven tide gages along the west coast recorded their highest water levels. This event produced a water level 2.82 feet above Mean Higher High Water (MHHW) at the San Francisco gage. Figure 21 and Figure 22 show the impact of ENSO on relative sea levels (NRC, 2012).



Figure 21: San Francisco Tide Gage Record Showing Relative Sea Level Rise Increases during Major El Niño Events [From (NRC, 2012)]

Most recent work on the impact of ENSO on west coast sea levels estimate the variability due to ENSO to be in the range of 10 to 30 cm (0.32 to 0.98 feet), with 20 cm 0.66 feet the consensus. This estimate is visible by examination of

Figure 22, which shows variability of the ENSO pattern imposed on the MEHW by a seven-month moving average shown in red.

Decadal and longer variability in sea level off the United States West Coast often corresponds to forcing by regional and basin scale winds associated with climate patterns such as the Pacific Decadal Oscillation (PDO) (NRC, 2012).



Figure 22: Detrended San Francisco Tide Gage MEHW, Moving Average Showing Range Interannual Variability Due to ENSO.

The daily, monthly and annual tidal cycles account for some of the natural variability in water levels and may contribute to an extreme water level when combined with other contributing factors. The Earth-Moon-Sun orbital geometry results in heightened high tides twice monthly (spring tides, near the times of the full and new moon) and every 4.4 years and 18.6 years (NRC, 2012). The largest tidal amplitudes of the year impacting San Francisco Bay occur in the winter and in summer are often more than 20 cm (0.66 feet) higher than tides in the spring and fall months. The peaks in the 4.4-year and 18.6-year cycles produce monthly high tides that are about 15 cm and 8 cm (0.49 feet and 0.26 feet), respectively, higher than they are in the intervening years (Flick, 2000). Table 14 summaries the various factors impacting extreme water levels.

Variability due to Single Event and Seasonal Climate Trends		Variability	due to Tidal Cycles	s (added to peak)	
	Storm Surge	ENSO	Seasonal	1 in 4.4 years	1 in 18.6 years
feet	0.55 - 1.55	0.32 - 0.98	0.66	0.49	0.26
cm	17 – 47	10 - 30	20	15	8
Mean (feet)	0.85	0.66	0.66	0.49	0.26
S (feet)	0.54	0.33			

Table 14: Summary of Extrem	e Water Level Natural	Variability
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The water level component variability discussed in this section and summarized in Table 14 is reflected in the overall statistics developed for the San Francisco tide gage and DTM function for Coyote Creek.

Uncertainty in the ACE for the Coyote Creek tide gage is estimated by a simple uncertainty model created through estimates of two of the major factors identified in Table 14. The total uncertainty in extreme water levels for the Coyote Creek tide gage is developed using Equation 1-4, adapted from EM 1110-2-1619:

$$S_{Z,total} = \sqrt{S_{Z,natural}^2 + S_{Z,model}^2 + S_{Z,datum}^2}$$
 Equation 1.4

where

- $S_{Z, total}$ = total standard deviation of error representing uncertainty in extreme water levels
- $S_{Z, natural}$ = the standard deviation associated with uncertainty in extreme water levels due to natural variability
- $S_{Z, model}$ = the standard deviation associated with uncertainty in extreme water levels due to application and assumptions in the Direct Transfer Function (DTM)
- $S_{Z, datum}$ = the standard deviation associated with uncertainty in extreme water levels due to tidal datum to geodetic datum gage conversion

The factors comprising the total uncertainty (Table 15) are assumed to occur independently of each other, and determine the confidence interval applied to the ACE elevations for Coyote Creek tide gage. The ACE elevations and associated confidence interval represent the coastal elevation-probability function which describes exposure in the economics model, HEC-FDA. The approximate confidence interval estimated by equation 1-4, 0.76 feet, is input as an "equivalent gage record" value in HEC-FDA. The equivalent gage record was estimated by a sensitivity analysis using HEC-SSP software in which gage record lengths in years were input into a graphical frequency analysis model created with the San Francisco tide gage AEHW values and run to produce confidence intervals roughly equivalent to the value developed by equation 1.4 (Deering, 2014), in effect "backing into an equivalent gage value" which approximates the uncertainty estimate developed by equation 1.4. The HEC-SSP sensitivity analysis yielded an equivalent gage value of approximately 35 to 40 years.

Table 15: Uncertainty given by Equation 1.4 to create Confidence Intervals for Coyote Creek Tide Gage ACE Values

	Natur	ral	Model	Datum	Total
	Storm Surge	ENSO	DTM function	Datum	
S (feet)	0.54	0.33	0.33	0.25	
S^2 (feet) ²	0.29	0.11	0.11	0.06	0.57
S (feet)					0.76

3.2.7 ALVISO ECONOMIC IMPACT AREA, EXISTING WITHOUT-PROJECT CONDITION FLOOD RISK

The Alviso EIA identified in the existing without-project condition roughly comprises the community of Alviso, CA. The area has been subjected to high rates of subsidence from groundwater withdrawal for agriculture for the first half of last century, causing lands adjacent to San Francisco Bay to sink 2 to 8 feet by 1969, with 4 to 6 feet occurring in Alviso (USGS). Figure 23 shows the dramatic change in elevation at the South Bay Yacht Club in Alviso last century, with Alviso now several feet below sea level.



Figure 23 -South Bay Yacht Club, Alviso, CA. Top – 1914, Bottom – 1978 (Source: USBS, Santa Clara Valley Water District)

The degree of subsidence locally and across the South Bay effectively rendered the area vulnerable to flooding at high tides. The system of dikes and ponds, which was constructed and operated strictly for the purpose of harvesting salt, does provide incidental tidal flood risk reduction, demonstrated by the fact that there is no history of tidal flooding in Alviso. The existing without-project condition, under which the overall planning effort is being conducted, recognizes and accounts for this performance. An extensive geotechnical investigation of the dike system was conducted to assess current and future risk of flooding though failure or overtopping of the dike systems surrounding the salt ponds. Flood risk to Alviso from riverine flooding and localized rainfall flooding have been mitigated by levees and stormwater drainage systems aided by pumping to offset the loss of elevation from subsidence, which makes gravity drainage to the South Bay ineffective.

Under the existing without-project condition, water levels due to coastal or tidal flood risk for Alviso are defined by several assumptions;

1. Coyote Creek tide gage, ACE base year 2017 water levels represent the flood aspect of the existing dike-pond system

- 2. Two pathways for flooding in Alviso from outer dike breaching have been identified, as two discreet dike-pond systems exist, separated by Artesian Slough. The eastern path flows through Pond A18 and the western path flows through Ponds A9 through A16. The most likely path under the existing without-project condition is the western path, as dike elevations are lower, and geotechnical risk is higher. Figure 24 shows the assumed flood pathways to Alviso.
- 3. Hydrologic risk, represented by the Coyote Creek tide gage ACE water levels, is equivalent through both potential flood pathways.
- 4. The magnitude and breadth of predicted outboard dike breaches increase as the ACE water levels increase.



Figure 24 - South San Francisco Bay Area Showing the Outboard Dike System in Red and Potential Tidal Flood Pathways to the Alviso Economic Impact Area

- 5. The outboard and inboard dikes create a closed system, which is assumed to be at mean sea level. The available pond storage to mitigate initial flood levels is controlled by the average inboard dike elevation minus mean sea level.
- 6. Coyote Creek tide gage ACE levels are transferred to Alviso through breaching of outboard dikes. An exterior-interior ACE water level relationship was created between Coyote Creek and Alviso, which reflects performance of the dike-pond system resulting in some reduction of

potential flood levels in Alviso. The major controlling factors in the exterior-interior relationship are the duration and elevation of extreme water levels and available pond storage.

- 7. Performance for the western flood pathway through Ponds A9 through A16 is defined by a curve defining probability of unsatisfactory performance (Pu), also referred to as probability of failure, for a typical outboard dike elevation of 12 feet NAVD88 and represents the controlling geotechnical risk. This elevation represents the predominant elevation for most of the outboard dikes enclosing the pond and would represent a systemic failure resulting in flooding to Alviso immediately or within one or two tidal cycles.
- 8. Any outboard dike breach will result in an inboard dike breach and flooding to Alviso (see Section 6.3.2).
- 9. The minimal flood level occurring in Alviso with any outboard breach will be MHHW or highest high tide. This assumption is based on the fact that outboard and inboard breaches created in the flood event will continue to expand during recession of the flood tide, and fill to MHHW on subsequent tides. The water levels in the pond will quickly reach phase and equilibrium with the bay transferring a flood level to MHHW to areas of the Alviso, which are 6 to 8 feet below mean sea level as a result of subsidence from the cycle of groundwater withdrawals last century.
- 10. Water volume transferred to Alviso though inboard dike breaches will be conveyed to the lowest elevations and remain there. Flooding will progress to higher elevation areas once areas at lower elevations are flooded. Water volume transferred to the EIA though interior levee breaching is assumed to pond and remain until removed by existing drainage system aided by pumping or a targeted dewatering effort.

The topography of the EIA, which was influenced by rapid subsidence last century, may be described by an elevation storage curve. A critical performance element of the dike-pond system providing incidental tidal flood risk reduction for Alviso is the available storage in the ponds, which is defined by a critical elevation for inboard dike failure and the ambient water surface in the pond. While overtopping may start at elevations as low as 6.5 feet, the critical elevation for inboard dike failure is 7.5 feet. The ambient water surface on the pond is mean sea level and changes with time due to sea level rise; at 2017 it is 3.71 feet. The dike-pond system volume differential ameliorates the tidal flood potential in the bay, which is limited in duration as the bulk of the water surface elevation is due to astronomical tide. Performance of the closed system intact provides significant flood risk reduction. The open system performance with predicted failure due to the combination of hydrologic risk and geotechnical risk still provides some flood reduction as defined by the net elevation difference between the exterior and interior ACE water surfaces under the more frequent occurrence intervals.

Elevation-volume curves for the closed ponds bordering the EIA, and the EIA are given in Table 16. Elevation 7.5 feet has been established as a critical elevation for the inboard dikes and geotechnical failure criteria (Table 22) predicts that between 0.75 and 1.0 feet of overtopping for 1 to 3 hours will cause breaches to occur. At 7.5 feet NAVD88, approximately 20 percent of the inboard dike system would be likely to breach, a number representing 500 lineal feet (Figure 25).

		E	levation-Volume Curv	es
Elevation	Alviso EIA	Western Ponds ¹	Volume needed to reach Critical Elevation	Eastern Ponds ²
(feet NAVD88)	(acre-feet)	(acre-feet)	(acre-feet)	(acre-feet)
-2.0	5	-		-
-1.0	29	-		-
0.0	168	980		102
1.0	465	1,864		160
2.0	919	3,268		252
3.0	1,741	5,858		643
3.73 ³	-	6,891	8,793 ⁵	-
4.3	2,547	8,104	7,580	1,351
5.2	3,492	10,364	5,320	2,156
6.6	4,953	13,395	2,289	3,237
7.5 ⁴	6,200	15,684	0	4,050
8.5	7,586	17,985		4,865
9.8	9,710	21,071		5,957
10.8	11,529	23,393		6,778
11.8	13,526			7,603
13.1	16,465			8,708
14.1	18,806			9,537

Table 16: Elevation-Volume data for Alviso EIA, Western and Eastern Dike-Pond Systems

¹ Ponds A9 though A16

² Ponds A17, A18

³ Mean Sea Level in South San Francisco Bay (2017), Coyote Creek tidal datum

⁴Critical elevation where inboard dikes will breach after overtopping for 1 to 3 hours

⁵ Critical Volume needed to raise pond elevation to 7.5 feet NAVD88 and fail Inboard Dikes

The Alviso EIA ACE water level elevations are based on an exterior-interior relationship that was developed from a simple breach analysis, which transfers flood volume from the South Bay through a sequence of dike failures into the Alviso EIA (Table 17). Pertinent information for the breach analysis is listed below:

- 1. Critical Overtopping Elevation for inboard dikes = 7.5 feet NAVD88
- 2. Critical Overtopping Duration for inboard dike failure = 1 to 3 hours
- 3. V = Velocity through breach (6.0 to 6.5 feet/sec)
- 4. W = Cumulative Breach Width (200 to 755 feet) or (1.4 to 5.5 % of total outboard dike length)
- 5. D = Depth of Breach Assume -1.0 feet NAVD88 mud line, equals (3HR WSE (-1.0)) feet
- 6. Area = Assume rectangular breach $W \times D$
- 7. 3HR Breach Volume = $W \times D \times V \times 3$ hours
- 8. Ambient Pond Volume Volume at MSL (3.73 feet) base year 2017 = 6891 acre-feet
- Critical Overtopping Volume Volume entering pond through outboard dike breach needed to raise pond elevation to 7.5 feet NAVD88, 8,793 acre-feet, assumes starting pond water level at MSL.
- 10. 3HR Breach Volume = Flood Volume to Alviso EIA
- 11. MHHW Elevation/Volume = 7.81 feet/6620 acre-feet, base year 2017



Figure 25: Inboard Dike Length (Blue) and Critical Overtopping Elevation of 7.5 feet NAVD88; Blue Box represents portion of total dike length likely to fail by overtopping (20 percent, approximately 500 lineal feet).

	2017 Exterior WSE ¹	2017 3 hour WSE	Assumed Breach Width	Breach Area ²	Velocity through breach	3 hour Breach Volume ³	Critical Inboard Dike Overtopping Volume ⁴	Flood Volume to Alviso ⁵	2017 Interior WSEL ⁶
FREQ (%)	feet NAVD88	feet NAVD88		feet ²	feet/sec	acre-feet	acre-feet	acre-feet	feet NAVD88
99.99	8.42	7.92	200	1,784	6.00	2,654	8,793	6,620	7.81
50	9.25	8.75	300	2,924	6.00	4,349	8,793	6,620	7.81
20	9.71	9.21	350	3,573	6.00	5,315	8,793	6,620	7.81
10	9.99	9.49	400	4,195	6.00	6,241	8,793	6,620	7.81
4	10.32	9.82	525	5,412	6.25	8,806	8,793	8,806	9.34
2	10.55	10.05	530	5,524	6.25	9,073	8,793	9,073	9.49
1	10.76	10.26	540	5,629	6.25	9,420	8,793	9,420	9.63
0.4	11.02	10.52	705	8,124	6.45	12,922	8,793	12,922	11.02
0.2	11.21	10.71	755	8,838	6.50	14,243	8,793	14,243	11.21

¹ Coyote Creek tide gage ² Breach Width x Depth

³ (Breach Width x Depth x Velocity) x 3 Hour

⁴ Volume added to starting pond water surface elevation (MSL) volume (8793+6891) acre-feet ⁵ Flood Volume to Alviso, less than 8,703 acre-feet, Flood Volume equal to MHHW – 7.81 feet

⁶ Water Surface Elevation in Alviso EIA, from elevation-volume table (Table 16)

For the existing without-project base year scenario, a potential flood event impacting the Alviso EIA would occur as a result of an outboard dike breach though the western ponds. Any outboard dike breach will cause overtopping to occur at the inboard dikes protecting the Alviso EIA, either on the initial storm tide or from a subsequent MHHW tide. The dikes on the eastern pond system are higher, and carry less geotechnical risk overall, so the controlling failure mode describing hypothetical flood events is based on the western pond system.

A three-hour duration ACE water surface elevation for the 2017 Coyote Creek tide gage was developed to compute water volumes to be transferred into the western ponds during an outboard dike breach. The controlling factor in the transfer of tidal flood water volume into the Alviso EIA is the ambient water level in the pond, assumed to be at mean sea level. The ambient water level is the starting water level in the pond for the potential flood event and determines the volume of flood water needed to bring the pond water level to 7.5 feet NAVD88, the water level at which a significant amount overtopping occurs over 20 percent (500 feet) of inboard dikes, causing them to fail and transferring a substantial volume of water into the Alviso EIA during either the initial storm tidal cycle or subsequent tidal cycles. The potential flood event and simplified breach analysis describe the performance of the dike-pond system as it transitions from a closed system to a partially open system to finally a fully open system. The exterior-interior relationship between the Coyote Creek tide gage and the Alviso EIA reflects the performance and transitions between closed and open systems. Figure 26 shows the range of breach assumptions used to describe performance under the annual recurrence intervals.



Figure 26: Breach Assumptions for 3-hour ACE Water Surface Elevations for the Coyote Creek Tide Gage.

The ability of the dike pond system to transfer flood volume into the Alviso EIA is constrained by the ability of the pond to reach the critical overtopping elevation of 7.5 feet NAVD88 within a very short time. There are three flooding conditions possible:

- For the more frequent events, it is not possible to transfer enough volume into the pond to achieve the critical overtopping elevation of 7.5 feet under the initial tidal cycle containing the storm tide. As the initial storm tide recedes, and water drains out of the pond through the outboard dike breaches, which will continue to expand on the falling tide and on the subsequent rising tides, the pond will refill to the MHHW elevation of 7.81 feet NAVD88, failing a section of inboard dikes and transferring flood volume into the Alviso EIA, the water surface in the Alviso EIA will reach equilibrium with the MHHW tide. This partially closed system will become completely open over subsequent tidal cycles, with Alviso at risk from flooding from daily high tides.
- 2. Storm tides that are able to transfer enough volume to raise the pond elevation past the overtopping failure threshold while transferring a significant volume into the Alviso EIA during the initial storm tidal cycle. This results in an internal water surface elevation at Alviso lower than the external water surface elevation at Coyote Creek. This level of performance reflects the fact that the breaches created are not sufficient to bring the pond into phase or equilibrium with the South Bay. This partially closed system will become completely open over subsequent tidal cycles, with Alviso at risk from flooding from daily high tides.
- 3. Storm tides that are able to transfer enough volume to raise the pond elevation past the overtopping failure threshold during the initial storm tidal cycle by transferring a volume, which results in an internal water surface elevation in the Alviso EIA equal to the external water surface elevation at Coyote Creek. This condition will occur when breaches and failures on both inboard and outboard dikes are substantial enough to create enough volume transfer for the pond to be in phase with the South Bay, creating an open system. This condition will occur more quickly if the ambient pond levels are raised creating a condition requiring less volume to fill the pond to the critical inboard dike overtopping elevation at 7.5 feet.



Figure 27: Exterior-Interior Water Surface Relationship between Coyote Creek Tide Gage and Alviso assuming Outboard Dike Breaching.

3.2.8 ALVISO ECONOMIC IMPACT AREA, FUTURE WITHOUT-PROJECT CONDITION FLOOD RISK

Future conditions in the project are impacted by SLC, which in turn further reduces the performance and reliability of the existing west and east dike pond systems currently preventing tidal flooding in the Alviso EIA.

Under the three SLC scenarios, the assumption is that the tidal ranges in San Francisco Bay remain unchanged, but shift to higher levels and inland. The ACE statistics are projected forward under the three SLC rates. The ability of the existing dike-pond systems to prevent tidal flooding declines significantly and rapidly under the USACE High SLC scenario. Figure 27 illustrates the transfer in volume under an assumed failure of the dike-pond system that defines the exterior-interior relationship between Coyote Creek and Alviso in the base year of 2017.



Figure 28: ACE for Coyote Creek Tide Gage and Alviso EIA for 2017 and 2067 under USACE High SLC Scenario.

The impact of SLC on the performance of the dike-pond system and the change in exterior-interior water surface elevation relationship can be seen in Figure 28. The change in mean sea level, potentially several feet higher under the USACE High SLC scenario effectively eliminates any flood risk reduction benefit by the dike-pond system through storage. Water would only need to rise by 1 to 1.5 feet for the inboard dikes to be overtopped and fail. The transition to a completely open system now occurs at the 50 percent ACE, and the exterior-interior relationship is no longer in effect. ACE water surface elevations are developed in 10-year increments for the base year 2017 through 2067 using the web tool at https://corpsclimate.us/ccaceslcurves.cfm. The low rate is used for all 2017 scenarios since the base year of 2017 is so close to the current year. Exterior-interior relationships between the Coyote Creek tide gage and Alviso EIA based on breach analysis developed for the existing without-project condition are estimated for the future SLC scenarios, accounting for changes impacting performance.

Table 18, Table 19, and Table 20 contain ACE water surface elevations for the three SLC scenarios, USACE Low, Intermediate, and High.

	20	17	20	27	20	37	20	47	20	57	20	67
ACE	Ext	Int	Ext	Int	Ext	Int	Ext	Int	Ext	Int	Ext	Int
(%)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)
99.99	8.42	7.81 ¹	8.49	7.88^{1}	8.55	7.94 ¹	8.62	8.01 ¹	8.69	8.08^{1}	8.76	8.15 ¹
50	9.25	7.81 ¹	9.32	7.88^{1}	9.38	7.94 ¹	9.45	8.01 ¹	9.52	8.08 ¹	9.59	8.15 ¹
20	9.71	7.81 ¹	9.78	7.88^{1}	9.84	8.50	9.91	8.45	9.98	8.65	10.05	9.20
10	9.99	7.81 ¹	10.06	8.30	10.12	8.70	10.19	8.90	10.26	9.15	10.33	9.45
4	10.32	9.34	10.39	9.36	10.45	9.65	10.52	9.80	10.59	9.99	10.66	10.20
2	10.55	9.49	10.62	9.57	10.68	9.75	10.75	9.92	10.82	10.70	10.89	10.80
1	10.76	9.63	10.83	9.75	10.89	9.85	10.96	10.80	11.03	11.03	11.10	11.10
0.4	11.02	11.02	11.09	11.09	11.15	11.15	11.22	11.22	11.29	11.66	11.36	11.36
0.2	11.21	11.21	11.28	11.28	11.34	11.37	11.41	11.41	11.48	11.85	11.85	11.85

Table 18: USACE Low SLC Scenario - ACE Water Surface Elevations, Ext - Coyote Creek Gage, Int - Alviso

¹ MHHW

Table 19: USACE Intermediate SLC scenario - ACE Water Surface Elevations, Ext - Coyote Creek Gage, Int - Alviso

	20	17	20	27	20	37	20	47	20	57	20	67
ACE	Ext	Int										
(%)	(ft.)	(ft.)	(ft.)	(ft.)								
99.99	8.42	7.81 ¹	8.60	7.99 ¹	8.73	8.12 ¹	8.89	8.28 ¹	9.06	8.45 ¹	9.26	8.65 ¹
50	9.25	7.81 ¹	9.43	7.99 ¹	9.56	8.12 ¹	9.72	8.28 ¹	9.89	8.45 ¹	10.09	8.65 ¹
20	9.71	7.81 ¹	9.89	7.99 ¹	10.02	8.50	10.18	9.45	10.35	9.78	10.55	10.55
10	9.99	7.81 ¹	10.17	8.50	10.30	9.50	10.46	9.65	10.63	10.49	10.83	10.83
4	10.32	9.34	10.50	9.40	10.63	9.80	10.79	10.40	10.96	10.96	11.16	11.16
2	10.55	9.49	10.73	9.68	10.86	10.60	11.02	11.02	11.19	11.19	11.39	11.39
1	10.76	9.63	10.94	10.55	11.07	11.07	11.23	11.23	11.40	11.40	11.60	11.60
0.4	11.02	11.02	11.20	11.20	11.33	11.33	11.49	11.49	11.66	11.66	11.86	11.86
0.2	11.21	11.21	11.39	11.39	11.52	11.52	11.68	11.68	11.85	11.85	12.05	12.05
1	• 7											

¹ MHHW

Table 20: USACE High SLC Scenario - ACE Water Surface Elevations, Ext - Coyote Creek Gage, Int - Alviso

	20	17	20	27	20	37	20	47	20	57	20)67
ACE	Ext	Int	Ext	Int	Ext	Int	Ext	Int	Ext	Int	Ext	Int
(%)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)	(ft.)
99.99	8.42	7.81 ¹	8.94	8.33 ¹	9.30	8.69 ¹	9.74	9.13 ¹	10.26	9.65 ¹	10.84	10.23^{1}
50	9.25	7.81 ¹	9.77	8.33 ¹	10.13	8.69 ¹	10.57	9.85	11.09	11.09	11.67	11.67
20	9.71	7.81 ¹	10.23	8.75	10.59	9.70	11.03	11.03	11.55	11.55	12.13	12.13
10	9.99	7.81 ¹	10.51	9.50	10.87	10.10	11.31	11.31	11.83	11.83	12.41	12.41
4	10.32	9.34	10.84	9.80	11.20	11.20	11.64	11.64	12.16	12.16	12.74	12.74
2	10.55	9.49	11.07	11.07	11.43	11.43	11.87	11.87	12.39	12.39	12.97	12.97
1	10.76	9.63	11.28	11.28	11.64	11.64	12.08	12.08	12.60	12.60	13.18	13.18
0.4	11.02	11.02	11.54	11.54	11.90	11.90	12.34	12.34	12.86	12.86	13.44	13.44
0.2	11.21	11.21	11.73	11.73	12.09	12.90	12.53	12.53	13.05	13.05	13.63	13.63
1 1 11 11 11	T 7											

MHHW

4.0 GEOTECHNICAL ENGINEERING TECHNICAL SUMMARY

4.1 **INTRODUCTION**

This section summarizes the assumptions for geotechnical performance for the existing pond dikes within the South San Francisco Bay Shoreline (SSFBS) study area. The proposed SSFBS project includes ecosystem restoration in retired salt production ponds and the construction of flood risk management features along an existing inboard dike on the west and east side of Artesian Slough. No existing dikes or berms are engineered structures. The geotechnical recommendations are focused on the outboard and inboard dike system west of Artesian Slough (Figure 29). By comparison, the existing condition of the west side of the project is consistently at lower elevations (i.e., > 2 ft) on both inboard and outboard dikes. Therefore, the likely source of initial flooding under more frequent flood events is through the dike-pond system that is west of Artesian Slough.



Figure 29: Project Map of Existing Dikes and Berms.

There are no new geotechnical analyses relative to what was completed for the USACE Feasibility Scoping Meeting milestone (USACE, 2009a) and Alternative Formulation Briefing milestone (USACE, 2013b) to support the current effort to identify the Federal interest and determine whether a potential project is economically justified. Instead, research of existing sources of geotechnical information and analyses were used to revise the geotechnical assumptions that have been applied for the reevaluation of Federal interest and economic justification for a future project. Through this effort, the failure mechanisms that form the geotechnical fragility curve of the outboard dike were reevaluated. The revised geotechnical fragility curve was judged to be more appropriate in light of observed performed at the project site for water levels that are lower than those characteristic of a higher SLC curve. The geotechnical performance assumes that the outboard dike is the only line of protection. This approach assumes that a breach failure at the outboard dike will result in a subsequent breach from overtopping at the inboard dike above a specific threshold loading.

4.2 GEOTECHNICAL PERFORMANCE

4.2.1 OUTBOARD DIKE PERFORMANCE (FRAGILITY CURVE)

Geotechnical fragility curves for the entire SSFBS project were developed for the FSM milestone (USACE, 2009a) to characterize the without-project condition of the existing pond dikes. This effort leveraged data from existing (650 SPT and 43 CPT soundings), as well as new (34 SPT and 102 CPT soundings), geotechnical exploration locations along the existing inboard and outboard dikes. This data was used to create a total of 14 index points; six on the outboard dikes and eight on the inboard dikes. Two of the index points developed, Area 4 and Area 5, are along the outboard dike that is west of Artesian Slough (Figure 29). Probability of unsatisfactory performance (P_u), also referred to as probability of failure, was reported as a function of water surface elevation from the crest (i.e., crest elevation minus water surface elevation).

The fragility curve developed for the Feasibility Scoping Meeting milestone was based upon seepage and rapid drawdown and judged incompatible with the short duration (hours) loading of flood events. Erosion and overtopping erosion were identified as the mechanisms critical to determining the likelihood of failure/breach of the outboard dike. In addition, newer and higher resolution survey information in the study area had been collected. An additional fragility curve was developed to more accurately represent loading (i.e. erosion and overtopping) and updated dike dimensions (i.e. elevation and crest width) known to exist in the study area.

An additional fragility curve was developed for combined erosion and overtopping mechanisms. No new geotechnical analysis was performed to quantitatively support the current effort. However, existing analysis for erosion and overtopping as well as empirical observations of dike performance were leveraged to support the revised fragility curve. The primary factors supporting the revised fragility curve were (i.) typical conditions along the outboard dike, (ii.) hydraulic and breach modeling already performed for the without project condition in the study area, and (iii.) observed performance relative to maintenance performed.

A 2010 USGS LiDAR survey of the study area was used to identify the typical configuration of the outboard dike. The cross-section geometry was sampled at 21 representative locations (Figure 30). Cross sections were purposely concentrated in areas where overtopping is likely to occur first (i.e., saddles) and/or erosion is more likely (i.e., proximity to sloughs). Plotted cross sections are shown in Figure 31. Crest widths were estimated by measured the section width 1 ft below the peak crest elevation. This method was used to avoid underestimating crest widths due to irregular topography. Factors that contribute to functionally narrower crests, such as rodent holes, were not considered in the estimate of the crest width. Average crest elevation and width of the selected cross sections was 10.8 ft NAVD88 and 18 ft, respectively.



Figure 30: Locations of Select Cross sections Along the Outboard Dike.



Figure 31: Cross sections along the Outboard Dike

Overtopping and erosion are critical to the performance of the outboard dike. Existing information duration of tidal flood events and the results of breach modeling efforts in the study area were used to estimate the thresholds at which the likelihood of breach along the outboard dike will occur. The following section discusses the basis for estimated loading duration and respective performance impacts to the outboard dike with respect to the peak water surface elevation (WSE) experience during a flood event.

The duration of flood loading was estimated using the tidal signal (i.e., shape) from the San Francisco Golden Gate tide gauge. The peak of the signal was set equal to a given WSE and the duration above lower elevations was recorded. Table 21 shows the approximate durations of loading above elevations incrementally lower than the peak WSE.

Peak Water Level (NAVD88, ft)	WSE above (NAVD88, ft)	Duration Above WSE (hr)
	11	4.5
12	10	7
12	9	9
	8	> 10
	10	4.5
11	9	7
	8	9
10	9	4.5
10	8	7

Table 21: Summary of Durations Exceeding Elevations Lower than the Peak WSE

(USACE, 2008) details the investigation and modeling effort to establish likely times to breach from wave attack, overtopping erosion, or both. Table 22 summarizes the overtopping scenarios likely to induce a breach at the outboard dike between Alviso and the ponds west of Artesian Slough. The table was adapted from (USACE, 2008) and shows the expected time to breach for overtopping scour only.

Table 22:	Estimated	Time to	Breach	versus	Dike	Crest	Width
-----------	-----------	---------	--------	--------	------	-------	-------

		Expected of	critical time (to breach (h (ft)	r) for resp	ective cre	st width
q (ft ³ /s) per foot of dike	Height (ft) of overtopping	W = 25*	W = 20*	W = 15	W = 11	$\mathbf{W} = 7$	W = 5
0.5	0.30			42.86	31.43	19.43	14.04
1	0.47			9.19	6.7	4.33	2.98
2	0.75			4.46	3.32	2.08	1.49
3	0.98	5.50	4.40	3.29	2.42	1.53	1.09
4	1.19	4.60	3.70	2.75	2.02	1.27	0.91

1. Overtopping flow rate from the Feasibility Scoping Meeting Geotechnical Appendix (USACE, 2009b)

2. Overtopping height determined from broad crested weir equation (Henderson, 1966).

3. (*) Indicates time to breach estimated from linear fit of data for dikes with W from 5 to 15 ft.

The cross-section geometry, anticipated loading duration, loading required for overtopping breach, and past performance were considered to identify possible breach locations. Figure 32 shows potential overtopping breaches that can be expected to occur from a given peak WSE. Point labels represent crest elevation and width at respective outboard dike station (Figure 30). Lines draw indicate the approximate threshold (i.e. overtopping duration vs. crest width) to which overtopping breaches are likely to occur. Of the 21 cross sections evaluated, three locations are at risk of an overtopping breach for a peak WSE of 11 ft. The number of potential overtopping breaches increases to 12 for a peak WSE of 12 ft.



Figure 32: Potential Overtopping Breach Locations for Given Peak WSE.

The impact of wave attack and erosion on the waterside of the outboard contribute to the performance of the outboard dike. USACE (2008) modeled wave attack, however, wave height (i.e. 3 ft height or greater) was judged to be overestimated by at least 2 ft in the study area. Past performance along the outboard dike during frequent (i.e. non-overtopping) events was inferred from maintenance records for the period 1995 to 2005 (Geomatrix, 2006). These records provide a generally coarse interpretation of distress along the outboard dike. Figure 33 shows the number of repair episodes along the outboard dike in the period of record. Figure 34 shows the summed extent of repairs in the period of record when such records were available. The extent of repairs was typically described in terms of linear feet and/or cubic yards. A review of the storm frequency and annual maximum water levels showed a positive correlation between "stormier years" and increased maintenance (i.e. 1997 and 2003).



Figure 33: Number of Maintenance Episodes by Year along the Outboard Dike.



Figure 34: Summed Total Extent of Repairs by Year along the Outboard Dike.

The fragility curve for outboard dike combined geotechnical investigation, numerical modeling, and maintenance record datasets to capture the primary mechanisms critical to performance along the outboard dike; overtopping and erosion. The key assumptions used to construct the fragility curve are as follows:

- Time to overtopping breach is quantitatively supported in the geotechnical analyses performed in USACE (2009a).
- Maintenance records demonstrate distress and/or damage occurring in "stormier years" with presumably higher than typical water surface elevations. Maintenance was generally ad-hoc when the ponds and associated dikes were owned by Cargill, Incorporated; however, the U.S.

Fish and Wildlife Service (FWS) performs maintenance annually in the period following the wet season.

- Wave height in the project area is limited to 0.5 to 1 ft above the static WSE and does not increase with increasing static WSE. The outboard dike is assumed partially exposed to wave attack above elevation 8 ft and fully exposed above elevation 9 ft (USACE 2008).
- The extent of resources (e.g., funding and staff) for FWS to maintain the outboard dike into the future is uncertain. To date, repairs have been prioritized to the areas of highest need and is not comprehensive to all needs (USACE, 2014a)(USACE, 2014).

Figure 35 shows the fragility curves developed for the SSFBS study. Table 23 shows the estimated probability of unsatisfactory performance for the two mechanisms and the combined probabilities for respective elevations. Commentary is provided below as justification to support the engineering judgment applied and to describe the typical conditions anticipated during specific loading.



Figure 35: Outboard Dike Fragility Curves Developed.

Two additional fragility curves were developed and implemented in HEC-FDA to the risks assumed during the reanalysis of SLC scenarios (Figure 35). The first added curve was constructed to disallow failure below elevation 10 ft and the second is the probability of failure induced by overtopping only. Both additional curves represent conditions that ignore mechanisms/elevations that are documented to have negative impacts to outboard dike performance. However, there is concern that implementation of a geotechnically appropriate fragility curve in HEC-FDA and the application of a specific failure mode scenario may have led to the overestimation of flood risks in the immediate future. The sensitivity analysis addressing the impacts on the economic results when adjusting the fragility curve is discussed in Section 5.0

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Static WSE	Pro	bability of Failu	re (P _u)	Comments		
(NAVD88, ft)	Erosion	Overtopping	Combined	Comments		
12	0.3	1.0	1.0	 32,000 ft of outboard dike (70% of length) overtops. About 21,000 ft overtops over elevation 11 ft for 4hrs, possibly inducing up to 3 overtopping breaches. Overtopping of crest elevations at 10 ft for 6.5 hours, possibly inducing 9 additional overtopping breaches (Figure 32). 		
11	0.3	0.85	0.90	 9,250 ft of outboard dike (25% of length) overtops above elevation 10 ft for 4 hrs. Potential overtopping breaches at three locations. Overtopping height is transient and the duration required to induce breaching may not occur. Breach from combined erosion and overtopping increases the likelihood of breach at the three locations (Figure 32). 		
10	0.25	0.20	0.40	 Overtopping at a limited number of locations. These locations have wide sections and sustain overtopping erosion for proportionally longer durations than narrow (< 15 feet) sections. The dike crest in several reaches is composed of loose highly erodible silt with organics (USACE, 2014a). Time to overtopping breach may be substantially shorter in these reaches. Rodent activity in the uppermost 1 to 3 feet of the dike section may contribute to internal erosion (USACE, 2014a) or effectively "narrower" crest width available during overtopping. Increased size and frequency of maintenance can be expected based on maintenance records (Geomatrix 2006). The difference between the 2010 site survey and current conditions in 2014 is uncertain (e.g. potential for lower and thinner than measured crest elevations). Repairs/Action to restore crest elevation from subsidence is recognized only after overtopping occurs (i.e., no periodic surveys/measurements of dikes). Dike vulnerability to combined erosion and overtopping in low spots is very minor or incipient overtopping. 		
9	0.2	0.05	0.25	 WSE in the range observed to have increased frequency and scope of repairs. Lower WSE more frequent in a single wet season with maintenance performed annually and not 		
8	0.1	0	0.10	 ad-hoc. 3. Prioritization of repairs/maintenance relative to available resources can allow "semi-vulnerable" locations to become increasing vulnerable to loading. 4. Loss of section height and width due to normal coastal processes. 		
7	0	0	0.0	1. Water levels experienced frequently (daily to weekly) with no noteworthy distress.		

Notes:

1. Calculated per ETL 1110-2-547; (1 - Erosion) * (1 - Overtopping) = 1 - Combined.
4.2.2 INBOARD DIKE PERFORMANCE

The inboard dike was assumed to fail due to overtopping. The inboard dike crest width is variable in the reach west of Artesian Slough. Crest widths are typically between 10 and 15 ft wide but can be as little as 8 ft along the alignment. Crest elevations vary from 6 to 11 feet suggesting substantial overtopping length (i.e. 1,000 ft) if the dike was exposed to normal high tides (i.e. MHHW = 7 ft NAVD88) or greater than one mile of overtopping length for WSEs that cause an overtopping breach of the outboard dike. It can be inferred from Table 23 that an overtopping height of 1 ft for the duration of 3 to 4 hrs is likely to induce a breach through the inboard dike. An accumulation of overtopping high tide cycles in the days following a non-overtopping outboard dike breach, or an overtopping induced breach of the outboard dike would result in subsequent failure of the inboard dike.

Static failures prior to overtopping were not considered credible during the current effort. Water levels have been sustained for significant periods near mean tide elevation (i.e., 3.5 ft) without failure. If the outboard dike experienced a breach, normal high tide water levels (i.e., MHHW \sim 7 ft) would overtop the lowest reaches (elevation 6 to 6.5 ft) of the inboard dike. Therefore, sustained water levels that are appreciably above elevation 3 ft and do not overtop the inboard dike are highly unlikely.

4.2.3 FAILURE MODE SEQUENCE

The geotechnical performance of the outboard dike is critical to the performance of the entire dike-pond system. The failure at the outboard dike will result in overtopping and subsequent failure at the inboard dike. Overtopping is likely to occur at as low as elevation 6.5 ft for the inboard dike. Overtopping, or a breach before overtopping, of the outboard dike will likely result in at least 2 feet of overtopping at the inboard dike. In addition, a breach of the inboard dike is assumed to occur shortly after breach of the outboard.

5.0 ECONOMICS TECHNICAL SUMMARY

5.1 WITHOUT-PROJECT FLOOD DAMAGE

Table 24 below shows the economic damages estimated in the HEC-FDA model for the USACE Intermediate SLC scenario. The decrease in damages between consecutive years is due to the assumption that relocations are occurring in response to damaging floods. For example, the decrease in damages from 2026 to 2027 is a result of the structure relocations that were assumed to take place in 2027.

Year	Commercial	Displacement	Industrial	Public	Residential	Total
2017	\$4,845	\$471	\$2,542	\$553	\$2,945	\$11,356
2026	\$7,181	\$617	\$3,109	\$675	\$3,691	\$15,273
2027	\$6,799	\$373	\$418	\$255	\$2,230	\$10,075
2036	\$10,383	\$515	\$565	\$292	\$2,712	\$14,467
2037	\$9,421	\$419	\$568	\$46	\$2,200	\$12,654
2046	\$12,716	\$527	\$662	\$52	\$2,564	\$16,521
2047	\$12,189	\$388	\$608	\$52	\$1,763	\$15,000
2056	\$21,343	\$848	\$887	\$85	\$3,262	\$26,425
2057	\$14,363	\$680	\$44	\$17	\$1,948	\$17,052
2067	\$23,421	\$1,234	\$69	\$33	\$3,466	\$28,223

Table 24: Without-Project Structure & Content EAD, Intermediate SLC Scenario (1,000s)

As noted previously, in addition to the structure and content damage calculated in the HEC-FDA models, the without-project damage analysis considers the cost of relocations out of the floodplain and the cost to protect the San Jose/Santa Clara Water Pollution Control Plant. The plant serves 1.4 million people and thousands of businesses, and is the largest treatment plant in the region. In the absence of a structural project to keep coastal storm water from reaching the basin, it is assumed that, because of its economic and environmental importance, actions would be taken to reduce the likelihood of damage to the plant. A ring levee surrounding the plant was estimated to cost \$25M to construct. It was assumed that in the face of increased coastal flood risk the ring levee would be constructed by 2027.

Table 25 below shows an example of how the total EAD is calculated for each year of the period of analysis. The table only shows eleven years of the period of analysis, for illustrative purposes. For each year, the damages from all of the damage categories are summed and the present value is calculated using the applicable discount rate. The values for the intervening years between the beginning and end of each FDA model's 10-year periods of analysis were calculated by interpolation. The sum total of the annual present values is then annualized to calculate an equivalent annual damage.

Year of Project	Year	Present Value Factor	EAD From FDA Model	Relocation Cost	Ring Levee Construction	Total	Present Value
0	2017	1.000	\$11,356	\$0	\$0	\$11,356	\$11,356
1	2018	0.966	\$11,791	\$0	\$0	\$11,791	\$11,392
2	2019	0.934	\$12,226	\$0	\$0	\$12,226	\$11,413
3	2020	0.902	\$12,661	\$0	\$0	\$12,661	\$11,420
4	2021	0.871	\$13,096	\$0	\$0	\$13,096	\$11,413
5	2022	0.842	\$13,532	\$0	\$0	\$13,532	\$11,393
6	2023	0.814	\$13,967	\$0	\$0	\$13,967	\$11,362
7	2024	0.786	\$14,402	\$0	\$0	\$14,402	\$11,320
8	2025	0.759	\$14,837	\$0	\$0	\$14,837	\$11,268
9	2026	0.734	\$15,273	\$0	\$0	\$15,273	\$11,206
10	2027	0.709	\$10,075	\$168,484	\$25,000	\$203,559	\$144,306

 Table 25: Example of Without-Project Total EAD Calculation - Intermediate SLC Scenario (1,000s)

The total equivalent annual damage for the fifty-year period of analysis under the USACE Low, Intermediate, and High SLC scenarios is \$18.2M, \$22.6M, and \$40.2M, respectively.

5.2 WITH-PROJECT RESULTS

5.2.1 DAMAGES REDUCED

The with-project economic analysis was conducted by inputting levees of various heights into the HEC-FDA models. As tables further below show, a non-structural plan was also analyzed.

For all plans involving levee construction, an assumption was made that no relocations would occur, and that for levee heights above the elevation of the water pollution control plant no ring levee would be constructed. Table 26 below shows the first eleven years (for comparison's sake with the without-project results) of the with-project analysis for a 12' levee height.

Table 26: Example of With	h-Project Total EAD	Calculation – 12	2' Levee, U	SACE Intern	nediate SLC Sc	enario
(1,000 s)						

Year of Project	Year	Present Value Factor	EAD From FDA Model	Relocation Cost	Ring Levee Construction	Total	Present Value
0	2017	1.000	\$33	\$0	\$0	\$33	\$33
1	2018	0.966	\$37	\$0	\$0	\$37	\$36
2	2019	0.934	\$41	\$0	\$0	\$41	\$38
3	2020	0.902	\$45	\$ 0	\$0	\$45	\$40
4	2021	0.871	\$49	\$0	\$0	\$49	\$42
5	2022	0.842	\$53	\$0	\$0	\$53	\$44
6	2023	0.814	\$56	\$0	\$0	\$56	\$46
7	2024	0.786	\$60	\$0	\$0	\$60	\$47
8	2025	0.759	\$64	\$0	\$0	\$64	\$49
9	2026	0.734	\$68	\$0	\$0	\$68	\$50
10	2027	0.709	\$72	\$0	\$0	\$72	\$51

5.2.2 BENEFIT TO COST RATIO, NET BENEFITS, & RESIDUAL RISK

Table 27, Table 28, and Table 29 below show the results for each levee height under each of the three USACE SLC scenarios. As the results tables show, a levee project is economically justified under any of the three SLC scenarios. A 12.5' levee is the height with the greatest net benefits under the USACE Low and Intermediate scenarios, and a 13.5' levee is the greatest net benefit plan under the USACE High SLC scenario. The small difference in net benefits between many of the levee heights is in large part a reflection of the small difference in the construction cost. The non-structural plan, which involves the relocation of several hundred homes and businesses, while highly effective at reducing flood damage is the least efficient option, consistently having the lowest benefit to cost ratio for all of the options.

		Wi	thout-Project	Equivalent	Annual Flood	Damage (1,	000s)					
Structure & Content Damage				•	\$11	,478	r.					
Relocation Cost					\$6,	691						
Total					\$18	,170						
		With-Pro	ject Equivaler	nt Annual D	amages & Dan	nages Redu	ced (1,000s)	-				
	No Action	ction 11' Levee 11.5' Levee 12' Levee 12.5' Levee 13' Levee 13.5' Levee 14' Levee 15' Levee Non- Structural										
With-Project Avg Annual Flood Damage	\$18,170	\$2,418	\$1,123	\$84	\$17	\$0	\$0	\$0	\$0	\$0		
Annual Damages Reduced	\$0	\$15,752 \$17,047 \$18,086 \$18,153 \$18,170 \$18,170 \$18,170 \$18,170 \$18,170										
		Project Costs (1,000s)										
Project First Cost	\$0	\$58,186	\$59,761	\$61,336	\$62,486	\$63,636	\$65,536	\$67,436	\$71,536	\$425,000		
Interest During Construction	\$0	\$3,021	\$3,102	\$3,184	\$3,244	\$3,304	\$3,402	\$3,501	\$3,714	\$0		
Total Investment Costs	\$0	\$61,207	\$62,863	\$64,520	\$65,730	\$66,940	\$68,938	\$70,937	\$75,250	\$425,000		
Capital Recovery Factor	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426		
Average Annual Costs	\$0	\$2,607	\$2,678	\$2,749	\$2,800	\$2,852	\$2,937	\$3,022	\$3,206	\$18,105		
Annual O&M Costs	\$0	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$0		
Total Average Annual Costs	\$0	\$0 \$2,994 \$3,065 \$3,136 \$3,187 \$3,239 \$3,324 \$3,409 \$3,593 \$18,105										
				R	esults							
Annual Net Benefits	\$0	\$12,758	\$13,982	\$14,951	\$14,966	\$14,931	\$14,846	\$14,761	\$14,577	\$65		
Benefit-to-Cost Ratio	N/A	5.26	5.56	5.77	5.70	5.61	5.47	5.33	5.06	1.00		

Table 27: With-Project Results - USACE Low SLC Scenario

	Without-Project Equivalent Annual Flood Damage (1,000s)										
Structure & Content Damage					\$15,3	91					
Relocation Cost		\$7,153									
Total		\$22,545									
	With-Project Equivalent Annual Damages & Damages Reduced (1,000s)										
	No Action	Action 11' Levee 11.5' Levee 12' Levee 12.5' Levee 13' Levee 13.5' Levee 14' Levee 15' Levee Non- Structural									
With-Project Avg Annual Flood Damage	\$22,545	\$3,894	\$1,534	\$131	\$21	\$1	\$0	\$0	\$0	\$0	
Annual Damages Reduced	\$0	\$18,650	\$21,011	\$22,414	\$22,524	\$22,544	\$22,545	\$22,545	\$22,545	\$22,545	
		-	Pr	oject Costs	(1,000s)	-			-	-	
Project Cost	\$0	\$58,186	\$59,761	\$61,336	\$62,486	\$63,636	\$65,536	\$67,436	\$71,536	\$425,000	
Interest During Construction	\$0	\$3,021	\$3,102	\$3,184	\$3,244	\$3,304	\$3,402	\$3,501	\$3,714	\$0	
Total Investment Costs	\$0	\$61,207	\$62,863	\$64,520	\$65,730	\$66,940	\$68,938	\$70,937	\$75,250	\$425,000	
Capital Recovery Factor (CRF)	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	
Average Annual Costs	\$0	\$2,607	\$2,678	\$2,749	\$2,800	\$2,852	\$2,937	\$3,022	\$3,206	\$18,105	
Annual O&M Costs	\$0	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$0	
Total Average Annual Costs	\$0 \$2,994 \$3,065 \$3,136 \$3,187 \$3,239 \$3,324 \$3,409 \$3,593 \$18,105									\$18,105	
		Results									
Annual Net Benefits	\$0	\$15,656	\$17,946	\$19,278	\$19,337	\$19,305	\$19,221	\$19,136	\$18,952	\$4,440	
Benefit-to-Cost Ratio	N/A	6.23	6.86	7.15	7.07	6.96	6.78	6.61	6.28	1.25	

Table 28: With-Project Results - USACE Intermediate SLC Scenario

Table 29: With-Project Results - USACE High SLC Scenario

			Wit	hout-Project	Equivalent Ann	ual Flood Do	amage (1,000s))				
Structure & Content Damage						\$31	.,902					
Relocation Cost		\$8,293										
Total		\$40,195										
			With-Proje	ect Equivaler	nt Annual Dama	iges & Dama	iges Reduced (1,000s)				
	No Action	tion 10' Levee 10.5' Levee 11' Levee 11.5' Levee 12' Levee 12.5' Levee 13' Levee 13.5' Levee 14' Levee 15' Levee Non- Structural										
With-Project Avg Annual Flood Damage	\$40,195	\$72,421	\$49,111	\$29,154	\$14,490	\$5,071	\$1,575	\$419	\$92	\$16	\$0	\$0
Annual Damages Reduced	\$0	-\$32,226 -\$8,916 \$11,040 \$25,704 \$35,123 \$38,619 \$39,776 \$40,103 \$40,178 \$40,195 \$40,195										
	Project Costs (1,000s)											
Project Cost	\$0	\$55,036	\$56,611	\$58,186	\$59,761	\$61,336	\$62,486	\$63,636	\$65,536	\$67,436	\$71,536	\$425,000
IDC	\$0	\$2,857	\$2,939	\$3,021	\$3,102	\$3,184	\$3,244	\$3,304	\$3,402	\$3,501	\$3,942	\$0
Total Investment Costs	\$0	\$57,893	\$59,550	\$61,207	\$62,863	\$64,520	\$65,730	\$66,940	\$68,938	\$70,937	\$75,478	\$425,000
Capital Recovery Factor (CRF)	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426
Average Annual Costs	\$0	\$2,466	\$2,537	\$2,607	\$2,678	\$2,749	\$2,800	\$2,852	\$2,937	\$3,022	\$3,215	\$18,105
Annual O&M Costs	\$0	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$0
Total Average Annual Costs	\$0	\$0 \$2,853 \$2,924 \$2,994 \$3,065 \$3,136 \$3,187 \$3,239 \$3,324 \$3,409 \$3,602 \$18,105										
	Results											
Annual Net Benefits	\$0	i0 -\$35,079 -\$11,840 \$8,046 \$22,639 \$31,988 \$35,432 \$36,537 \$36,779 \$36,770 \$36,592 \$22,090										
Benefit-to-Cost Ratio	N/A	-11.29	-3.05	3.69	8.39	11.20	12.12	12.28	12.07	11.79	11.16	2.22

5.2.3 WITH-PROJECT PERFORMANCE STATISTICS

When engineered levees are assumed not to fail before overtopping as they were for this analysis (no geotechnical failure function entered into HEC-FDA), the HEC-FDA program uses the top of levee elevation as the performance criteria. Table 30 below shows the performance statistics for the two levee heights that have been identified as having the greatest net benefits under the various SLC scenarios – 12.5' under the USACE Low and Intermediate scenarios, and 13.5' under the USACE High scenario. The annual exceedance probability (AEP) is the likelihood that the levee will be overtopped, the long-term risk is the risk of overtopping over some defined period of time for a particular water surface profile, and the conditional non-exceedance Probability (CNP, also referred to as "assurance") is the likelihood that the levee would contain a particular exceedance probability event. As an example, Table 30 reports

that with a 12.5 ft levee under the USACE Low SLC scenario, the likelihood of overtopping is extremely low. There is just a 2.6% chance over a period of thirty years that the levee would be overtopped once, and the levee has a 99.9% chance of containing the 1% ACE event at the end of the period of analysis. The primary difference in performance statistics can be seen under the USACE High SLC scenario. Table 30 shows that the 13.5 ft levee has substantially lower residual risk by the end of the period of analysis under this scenario than the 12.5 ft levee. For example, the 12.5 ft levee has an AEP of 8.5%, while the 13.5 ft levee has an AEP of only 0.5%. Similarly, the CNP for the 1% ACE event is less than 1% for the 12.5 ft levee, but over 88% for the 13.5ft levee. Since under any of the scenarios sea level is expected to continue rising beyond 2067, these results should be viewed as a single snapshot in time of the risk and not a permanent reality.

	EPM Ontion	Mean Annual	Long-Term Risk	Conditiona	al Non-Excee	dence Proba	bility by Event
SEC Scenario	PRIVI Option	Exceedence Probability	(30 Years)	10%	2%	1%	0.20%
	No Action	39.5%	99.9%	36.9%	24.7%	16.2%	3.9%
Low	12.5' Levee	0.08%	2.6%	99.9%	99.9%	99.9%	94.9%
	13.5' Levee	0.02%	0.7%	99.9%	99.9%	99.9%	99.9%
	No Action	53.2%	99.9%	29.6%	7.3%	5.4%	2.5%
Intermediate	12.5' Levee	0.08%	2.0%	99.9%	99.9%	99.9%	92.6%
-	13.5' Levee	0.02%	0.6%	99.9%	99.9%	99.9%	99.9%
	No Action	94.9%	99.9%	0.3%	<.01%	<.01%	<.01%
High	12.5' Levee	8.51%	93.0%	66.7%	3.2%	0.7%	0.0%
-	13.5' Levee	0.48%	13.4%	99.9%	98.3%	88.2%	33.5%

Table 30: Project Performance Statistics - 12.5 ft and 13.5 ft Levee, USACE Low, Intermediate, and High SLC Scenario, 2067

5.2.4 SENSITIVITY ANALYSIS – ECONOMIC JUSTIFICATION & LEVEE FAILURE PROBABILITY

As the previous sections show, there is strong economic justification for the construction of a levee to reduce the risk of flooding in the study area. The strong justification is in large part the result of the finding that there is currently a high annual likelihood of flooding in the study area. The most uncertain of the inputs to the estimation of the likelihood of flooding in the study area is the likelihood of failure of the outer dike, which is incorporated in the HEC-FDA model as the without-project levee failure function. Because of the uncertainty associated with the likelihood of outer dike failure, an obvious sensitivity analysis that can be performed is to determine how changes to the levee failure function affect project economic justification. The uncertainty in the levee failure function is greater at the lower elevations, and so for this sensitivity analysis an adjustment was made to the probability of failure near the bottom of the levee – between 7' and 10'. The probability of failure was set to zero between above 7' and below 10'. At and above 10' the probability of failure was unchanged from the expected value curve as described previously. Altering the failure curve at the lower elevation to this degree is simply an adjustment that was made for purposes of understanding the sensitivity of the economic justification to the changes in the failure curve; the adjusted curve is not an alternative to what the USACE engineers consider is the most likely relationship between water elevation and probability of failure. The two curves are shown in Figure 36 below for comparative purposes.



Figure 36: Levee Failure Function Comparison – Economic Justification Sensitivity Test

For the sensitivity analysis, the without-project HEC-FDA models for the USACE Low SLC scenario were altered to include the adjusted levee failure function. As a result of the significant decrease in the risk of flooding, the sensitivity analysis assumed no relocations would occur. The tables below show the results of this sensitivity analysis.

As Table 31 below shows, the change to the failure function reduces the annual likelihood of damage from 32% (see Table 4) at 2017 to 7%. However, an AEP of 7% is still significant and would almost certainly lead to failure over the fifty-year period of analysis.

	Target Annual Ex Prob	Stage ceedance ability		Long-Term Risk (years)	Conditional Non-Exceedance Probability by Events					_
Target Stage	Median	Expected	10	30	50	10%	4%	2%	1%	.4%	.2%
levee	0.0689	0.0727	0.5298	0.8960	0.9770	0.6618	0.3999	0.3567	0.2929	0.1939	0.1311

			Withou	t-Project Equiv	alent Annual	Flood Damage	e (1,000s)				
Structure & Content Damage		\$8,688									
Relocation Cost						\$756					
Total						\$9,443					
		и	/ith-Project E	quivalent Annı	ıal Damages	& Damages R	educed (1,00	0s)			
	No Action	Action 10.5' Levee 11' Levee 11.5' Levee 12' Levee 12.5' Levee 13' Levee 13.5' Levee 14' Levee 15' Levee Non-Structural									
With-Project Avg Annual Flood Damage	\$9,443	\$6,244	\$2,418	\$1,123	\$84	\$17	\$6	\$3	\$1	\$0	\$0
Annual Damages Reduced	\$0	\$3,199 \$7,026 \$8,320 \$9,359 \$9,427 \$9,438 \$9,441 \$9,442 \$9,443 \$9,443									
				Proj	iect Costs (1,	000s)					
Project Cost	\$0	\$56,611	\$58,186	\$59,761	\$61,336	\$62,486	\$63,636	\$65,536	\$67,436	\$71,536	\$425,000
IDC	\$0	\$2,939	\$3,021	\$3,102	\$3,184	\$3,244	\$3,304	\$3,402	\$3,501	\$3,714	\$0
Total Investment Costs	\$0	\$59,550	\$61,207	\$62,863	\$64,520	\$65,730	\$66,940	\$68,938	\$70,937	\$75,250	\$425,000
Capital Recovery Factor (CRF)	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426	0.0426
Average Annual Costs	\$0	\$2,537	\$2,607	\$2,678	\$2,749	\$2,800	\$2,852	\$2,937	\$3,022	\$3,206	\$18,105
Annual O&M Costs	\$0	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$387	\$0
Total Average Annual Costs	\$0	\$0 \$2,924 \$2,994 \$3,065 \$3,136 \$3,187 \$3,239 \$3,324 \$3,409 \$3,593 \$18,105									
		Results									
Annual Net Benefits	\$0	\$275	\$4,031	\$5, <mark>255</mark>	\$6,224	\$6,240	\$6,199	\$6,117	\$6, <mark>033</mark>	\$5,851	-\$8,662
Benefit-to-Cost Ratio	N/A	1.09	2.35	2.71	2.98	2.96	2.91	2.84	2.77	2.63	0.52

Table 32:	Sensitivity	Test Results	- Economic	Justification
				0 40 0 11 0 10 10 10

As Table 32 above shows, the without-project damages decreased by 50% compared to the damages under the USACE Low SLC scenario when using the expected probabilities for outer dike failure. However, as the results table shows, even under the USACE Low SLC scenario, the levee project is still economically justified with the adjusted failure function. Including some consideration of structure relocations would not materially change the results because of the offsetting effects of repeated flood damages or high relocation cost. These results reflect a lower bound as far as economic justification with a modification to the levee failure function, since they are based upon the low SLC scenario. Since without project damages and with project benefits are higher under the intermediate and high SLC scenarios, conducting this same sensitivity analysis on those scenarios would yield higher net benefits and benefit/cost ratios than those shown in the table above.

6.0 SUMMARY

The existing pond-dike system fronting the community of Alviso, while not composed of engineered structures, has incidentally provided a measure of coastal flood risk reduction to the area. Initial analyses performed for the SSFBS study indicated a Federal interest for coastal flood risk reduction largely based on the USACE High SLC scenario; however, additional work was deemed necessary to demonstrate Federal interest under all three SLC scenarios that must be analyzed in USACE studies. In order to comply with EC 1165-2-212 (USACE, 2011) and ER 1100-2-8162 (USACE, 2013a) Federal interest, as determined solely by NED outputs, was also demonstrated for the USACE Low and Intermediate SLC scenarios in subsequent analyses (summarized in this report). The current flood risk analysis is policy compliant and provides results useful for the SSFBS study that can be incorporated into the Integrated Interim Feasibility Study and Environmental Impact Statement/Report. Without-project analysis results indicate that there currently is a high probability of failure of the existing dike-pond system, and that the risk increases over time with a rise in relative sea level. In 2017 the annual chance of a damaging flood event is estimated to be 32%, and by 2067 the annual chance is estimated to be as high as 53% for the USACE Intermediate SLC scenario. The with-project results for the three USACE SLC scenarios show positive net benefits under each scenario, ranging from approximately \$15 million to \$37 million in annual net benefits. All structural projects considered have strong economic justification under each of the three SLC scenarios considered (the benefit to cost ratios range from approximately 4 to 12). The optimum levee heights based on annual net benefits for the three SLC scenarios are 12.5 feet under the USACE Low and Intermediate SLC scenarios, and 13.5 feet under the USACE High SLC scenario.

The current probability of exceeding the existing the dike-pond system's capacity to alleviate flood risk (as described above) may seem high given the fact that there have been no historical coastal flood events in the study area. Given the water elevations in the bay near the existing outboard dike, and given the low elevation of the community of Alviso and surrounding area, it is clear that the dike-pond system has been providing the community of Alviso with some level of coastal flood risk reduction. The San Francisco District believes that the updated Coastal Engineering and Geotechnical Engineering analyses presented in this report have made reasonable assumptions and changes from previous analyses conducted under the SSFBS study. These changes include the use of extreme water level statistics from the DTM for the Covote Creek gage, uncertainty estimate for the extreme water level statistics, interior-exterior relationship for the outboard and inboard dikes, outboard dike failure mechanisms, levee fragility curve, and inboard dike performance. Perhaps the most significant of the changed assumptions is for the inner dike, where in the initial analysis reported at the USACE Alternative Formulation Briefing milestone for this study it was assumed that the inner dike would not breach, but only be overtopped. The current analysis assumes the inner dike will breach due to overtopping. These assumptions and changes are based on USACE policy, accepted standard practices, and best engineering judgment and represent the best estimates for these parameters. A sensitivity analysis on the dike fragility curve indicates that positive net benefits are still obtained even under more stout assumptions about dike performance.

In conclusion, the flood risk analysis presented in this report meets USACE policy, follows accepted practices, and represent reasonable best estimates. These results, combined with results from other analyses and criteria, can be used to determine Federal interest, evaluate plans, and select a recommended plan. The project delivery team has moved forward with the existing analysis and has acknowledged the risks that remain in communicating flood risk via the flood damage analysis for the existing without and FWOP condition. The reduced level of confidence in the reported AEP can be attributed to multiple factors that define the complexity of the dike-pond system and floodplain in the study area. While an AEP of 32% may appear to substantially overstate the flood risk for the study period, there is reason to believe that existing flood risk to the Alviso economic impact area is fundamentally different than what past performance would otherwise indicate.

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